

The Los Angeles Local Area Formation Commission conducted a Municipal Service Review of Beach Cities Health District in 2004. As indicated in the November 12, 2012 meeting minutes, the Commission reconfirmed and approved the current Municipal Service Review and Spheres of Influence for Beach Cities Health District with Resolution 2012-49RMD.

MINUTES OF THE LOCAL AGENCY FORMATION COMMISSION FOR THE COUNTY OF LOS ANGELES

November 14, 2012

Present:

Jerry Gladbach, Chair

Richard H. Close Donald L. Dear Margaret Finlay Tom LaBonge Gloria Molina Henri F. Pellissier David Spence Zev Yaroslavsky

Don Knabe, Alternate

Paul A. Novak, AICP; Executive Officer Bob Cartwright, Legal Counsel

Absent:

Lori Brogin, Alternate Lillian Kawasaki, Alternate Paul Krekorian, Alternate Gerard McCallum, Alternate Judy Mitchell, Alternate

1 CALL MEETING TO ORDER

The meeting was called to order at 9:02 a.m., in Room 381-B of the County Hall of Administration.

2 PLEDGE OF ALLEGIANCE

The Pledge of Allegiance was led by Chair Jerry Gladbach.

3 DISCLOSURE OF CAMPAIGN CONTRIBUTION(S)

The Executive Officer (E.O.) read an announcement, asking that persons who made a contribution of more than \$250 to any member of the Commission during the past twelve (12) months to come forward and state for the record the Commissioner to whom such contributions were made and the item of their involvement (None).

4 SWEARING-IN OF SPEAKER(S)

The Executive Officer swore in members of the audience who planned to testify (None).

5 CONSENT ITEMS

The Commission took the following actions under Consent Items:

- a. Approved and Ordered Annexation No. 731 to Los Angeles County Sanitation District No. 21, Resolution No. 2012-47RMD;
- b. Approved and Ordered Annexation No. 367 to Los Angeles County Sanitation District No. 22, Resolution No. 2012-48RMD;
- c. Approved Minutes of October 10, 2012 and October 24, 2012;
- d. Approved Operating Account Check Register for the month of October 2012; and
- e. Received and filed update on pending applications.

MOTION: LaBONGE

SECOND: KNABE (ALTERNATE FOR YAROSLAVSKY)

AYES: CLOSE, DEAR, FINLAY, KNABE (ALTERNATE FOR

YAROSLAVSKY), LaBONGE, MOLINA, PELLISSIER,

SPENCE, GLADBACH

NOES: NONE ABSTAIN: NONE

ABSENT: YAROSLAVSKY

MOTION PASSES: 9/0/0

6 PUBLIC HEARING(S)

The following item was called up for consideration:

a. Reconfirmation of the Municipal Service Reviews (MSRs) and Spheres of Influence (SOIs) for Cities and Special Districts.

The public hearing was opened to receive testimony. There being no testimony, the public hearing was closed.

The Commission took the following action:

- Found that the approval of this Sphere of Influence Update was exempt from CEQA because no change in the existing individual Spheres of Influence is being adopted, and, further, as set forth in State CEQA Guidelines section 15061, it can be seen with certainty that there is no possibility that the Sphere of Influence Update will have a significant effect on the environment;
- Reconfirmed and Approved the current Municipal Service Reviews and Spheres of Influence for the following cities: Arcadia, Avalon, Azusa, Baldwin Park, Bradbury, Carson, Cerritos, Claremont, Covina, Culver City, Diamond Bar, Duarte, Glendale, Glendora, Hidden Hills, Huntington Park, Irwindale, La Habra Heights, La Puente, La Verne, Lawndale, Long Beach, Lynwood, Monrovia, Monterey Park, Palmdale, Pasadena, Pico Rivera, Pomona, Rolling Hills Estates, Rosemead, San Dimas, San Gabriel, San Marino, Santa Fe Springs, South Gate, Temple City, Walnut, and West Covina, Resolution No. 2012-49RMD;
- Reconfirmed and Approved the current Municipal Service Reviews and Spheres of Influence for the following special districts: Antelope Valley Health Care District, Antelope Valley Mosquito & Vector Control District, Beach Cities Health District, Greater Los Angeles County Vector Control District, Green Valley County Water District, Los Angeles County Sanitation District No. 3, Los Angeles County Sanitation District No. 15, Los Angeles County Sanitation District No. 15, Los Angeles County Sanitation District No. 16, Los Angeles County Sanitation District No. 17, Los Angeles County Sanitation District No. 18, Los Angeles County Sanitation District No. 21, Los Angeles County Sanitation District No. 22, Los Angeles County Sanitation District No. 23, Los Angeles County Sanitation District No. 28, Los Angeles County Waterworks District No. 37 Acton, Malibu Garbage Disposal District, Santa Clarita Valley Sanitation District of Los Angeles County, Valley County Water District, and Walnut Valley Water District, Resolution No. 2012-49RMD;
- Directed the Executive Officer to add the words "SOI Reconfirmed on November 14, 2012" to the official LAFCO maps for the cities and special districts referenced in Sections 2 and 3, above; and
- Directed the Executive Officer to mail copies of the resolution as provided in Section 56882 of the Government Code.

Minutes

November 14, 2012

Page 4

MOTION: PELLISSIER SECOND: FINLAY

AYES: CLOSE, DEAR, FINLAY, KNABE (ALTERNATE FOR

YAROSLAVSKY), LaBONGE, MOLINA, PELLISSIER,

SPENCE, GLADBACH

NOES: NONE ABSTAIN: NONE

ABSENT: YAROSLAVSKY

MOTION PASSES: 9/0/0

[Commissioner Yaroslavsky in at 9:06 a.m.]

6 PUBLIC HEARING(S)

The following item was called up for consideration:

b. Palmdale Water District Municipal Service Review.

The public hearing was opened to receive testimony. There being no testimony, the public hearing was closed.

The Commission took the following action:

- Adopted the Palmdale Water District Municipal Service Review dated August 2012 and the determinations contained in the report, as required by Government Code Sections 56425 and 56430; and
- Adopted Resolution Making Determinations No. 2012-50RMD Approving an Update to the SOI for the Palmdale Water District.

MOTION: FINLAY SECOND: LaBONGE

AYES: CLOSE, DEAR, FINLAY, LaBONGE, MOLINA,

PELLISSIER, SPENCE, YAROSLAVSKY,

GLADBACH

NOES: NONE ABSTAIN: NONE ABSENT: NONE MOTION PASSES: 9/0/0

7 PROTEST HEARING(S)

The following item was called up for consideration:

a. Annexation No. 2012-06 to Mesa Heights Garbage Disposal District.

The protest hearing was opened to receive testimony. There being no testimony, the protest hearing was closed.

The Commission took the following action:

• Approved Annexation No. 2012-06 to Mesa Heights Garbage Disposal District, Resolution No. 2012-20PR.

MOTION: FINLAY SECOND: PELLISSIER

AYES: CLOSE, DEAR, FINLAY, LaBONGE, MOLINA,

PELLISSIER, SPENCE, YAROSLAVSKY, GLADBACH

NOES: NONE ABSTAIN: NONE ABSENT: NONE MOTION PASSES: 9/0/0

8 OTHER ITEMS

a. As-Needed Alternate Legal Counsel.

In addition to the Staff Report, the E.O. commented on the issue of billing rates. The E.O. provided the Commission with a range of billing rates which included a summary. Several firms were clustered around the proposed \$325 per hour "blended rate", generally between the ranges of \$200 to \$300. Two firms who had individual attorneys had higher rates. One of those firms had a substantial higher rate and one firm had a "blended rate" that was substantially lower than the \$325 "blended rate". The E.O. stated that the Ad-Hoc Committee (Committee) felt it was appropriate to avoid multiple billing rates across various different firms. Instead the Committee recommended that a "blended rate" of \$325 per hour for all five recommended firms. In conversation with Legal Counsel, the E.O. noted that the Commission is ultimately empowered to appoint alternate legal counsel and to make all related decisions.

The Executive Officer stated that the Commission's determinations may differ from the recommendations of the Committee or recommendations made by him. An alternate approach would be for the Commission to direct the E.O. to negotiate the lowest possible rate with each firm and direct that no firms negotiated rate does not exceed the top rate of \$325 per hour. The E.O. suggested he would like to have the authority, if possible, to include any contracts with reasonable accommodations for Cost of Living Adjustments (COLA) to those rates. The E.O. stated he would appreciate receiving some direction from the Commission on the billing rate issue of whether the Commission prefers the \$325 "blended rate" for all firms or whether the Commission would prefer him to negotiate the lowest possible rate with each firm with the maximum of \$325 per hour.

Chair Gladbach thanked the Executive Officer.

Chair Gladbach stated that it is important that the Commission set contracts, but that the Commission does not negotiate rates higher than what is offered. He believed it was important to adopt the alternate proposal mentioned and to direct the E.O. to negotiate the lowest possible rate with each firm and direct that no firms negotiated rate does not exceed the top rate of \$325 per hour.

The Executive Officer stated if the Commission wanted to go in that direction, it would be appropriate to make a motion to direct him to negotiate with the five firms to get the lowest rate possible from each, not to exceed \$325 per hour, and with the opportunity to include some type of reasonable COLA or annual adjustment.

Supervisor Molina stated why would the Commission pay a firm more than what is being offered. Chair Gladbach stated the Commission would not pay more than what is offered by a firm. Molina stated the Commission is not paying \$325 to a \$225 per hour firm. The E.O. stated that is correct.

The E.O. stated the two firms that had either the highest rate were above the \$325 and those two firms agreed to accept the \$325 per hour. Other firms with a lower hourly rate would be contracted at that lower rate. Supervisor Molina asked why it is important to have a series of firms instead of one firm awarded the contract. The E.O. stated from summary and discussion from the Ad-Hoc Committee, depending on the individual issue, the Commission may require different levels of expertise from the five proposed firms. The other reason is that in addition to the potential for Legal Counsel having a conflict, an individual firm could have a conflict. One firm may do substantial legal work for developers and other firms may perform legal work for cities.

Supervisor Molina stated if the Commission negotiates these contracts and if there is a reason to select a firm that is charging more than \$225 per hour, would this go before the Commission for approval. The E.O. stated all of the contracts would have to come back to the Commission for approval. He would like to have all contracts on one Agenda. Every contract would have to go before the Commission for approval, whether it is on one Commission Agenda or on several Commission Agendas.

Supervisor Molina asked if LAFCO would be receiving a collection of lawyers. Would the E.O. choose a particular firm and be billed according or would the E.O. report back to Commission to whom was hired and at what billed rate. The E.O. responded that he would be authorized to go forward and negotiate a contract with each of the five firms, then go before the Commission for final approval. Executing the contracts would be no guarantee of future work. The thought was that six months or two years later, if an issue arises, and County Counsel said they have a conflict or potential conflict, the E.O. would go before the Commission and ask if the Commission would like to use an alternate firm which is already under contract, the rate is agreed upon, and the Commission would direct him to a particular firm which would then be hired immediately.

Supervisor Molina thanked the Executive Officer for the clarification.

Bob Cartwright, Legal Counsel, clarified that the lowest "blended rate" from one firm was \$225 per hour, not \$220 per hour.

The Commission took the following action:

- Directed the Executive Officer to negotiate individual contracts with the lowest possible rate, and not to exceed \$325 per hour, approved as to form by Legal Counsel, with the firms of Best Best & Krieger; Meyers Nave; Miller & Owen; Nossaman LLP; and Woodruff, Spradlin & Smart to serve as LAFCO's As-Needed Alternate Legal Counsel;
- Directed and Authorized the Executive Officer to include any contracts with reasonable accommodations for Cost of Living Adjustments (COLA) for those rates offered by the above mentioned law firms; and
- Upon the conclusion of contract negotiations, agendize each contract for Commission approval at a future meeting.

MOTION: DEAR

SECOND: PELLISSIER

AYES: CLOSE, DEAR, FINLAY, LaBONGE, MOLINA,

PELLISSIER, SPENCE, YAROSLAVSKY, GLADBACH

NOES: NONE ABSTAIN: NONE ABSENT: NONE MOTION PASSES: 9/0/0

8 OTHER ITEMS

b. Update to LAFCO's Conflict of Interest Code.

The Commission took the following action:

- Approved the proposed update to the LAFCO Conflict of Interest Code; and
- Directed the Executive Officer to transmit the letter and the completed "Conflict of Interest Code Amendment Form for Adding a Position" to the Los Angeles County Board of Supervisors.

MOTION: YAROSLAVSKY

SECOND: FINLAY

AYES: CLOSE, DEAR, FINLAY, LaBONGE, MOLINA,

PELLISSIER, SPENCE, YAROSLAVSKY, GLADBACH

NOES: NONE ABSTAIN: NONE ABSENT: NONE

MOTION PASSES: 9/0/0

9 COMMISSIONER'S REPORT

Chair Gladbach attended the California Coalition of LAFCO's (CCL) Meeting in San Diego on November 7, 2012. He suggested to the Chair, after the meeting, that CCL be renamed "Southern Region of CALAFCO". Chair Gladbach also attended the CALAFCO meeting on November 9, 2012. This was the first meeting for Pamela Miller who attended as new Executive Director of CALAFCO. Chair Gladbach along with fellow colleagues expressed that she did a tremendous job conducting the meeting.

Gladbach stated he was appointed Chair of the CALAFCO Recruitment Committee for the 2013 Board of Directors and was reappointed to the CALAFCO Achievement Awards Committee. He also was appointed to the CALAFCO Legislative Committee but graciously declined due to time constraints. Chair Gladbach named Paul A. Novak to sit on the CALAFCO Legislative Committee. Steve Tomanelli of the CCL was selected as Treasurer of CALAFCO.

10 EXECUTIVE OFFICER'S REPORT

The E.O. spoke to the Commission about the new format of staff reports for Sanitation District applications. The re-formatting of staff reports more specifically addresses each of the factors the Commission must consider pursuant to Government Code Section 56668. The E.O. noted that the new format also makes it easier to identify basic background information, all of which is provided on the first page of the reports. Finally, the E.O. noted that staff reports for other special district and city annexation applications will be re-formatted in a similar manner.

With respect to Annexation No. 2011-12 to the City of Santa Clarita (North Copperhill), which was the subject at the last Special Meeting on October 24th, the E.O. reported that the Santa Clarita City Council unanimously approved a 5-0 vote, the pre-annexation agreement with Daniel Singh.

The Commission unanimously agreed to cancel the meeting of December 12, 2012.

11 PUBLIC COMMENT (None.)

12 FUTURE MEETINGS

November 28, 2012 (Special Meeting) December 12, 2012 (Meeting Cancelled) January 9, 2013 February 13, 2013

- 13 FUTURE AGENDA ITEMS (None.)
- 14 ADJOURNMENT MOTION

On motion of Commissioner Yaroslavsky, seconded by Commissioner LaBonge, unanimously carried, the meeting was adjourned at 9:26 a.m.

Respectfully submitted,

Paul A. Novak, AICP Executive Officer

RESOLUTION NO. 2012-47RMD RESOLUTION OF THE LOCAL AGENCY FORMATION COMMISSION FOR LOS ANGELES COUNTY MAKING DETERMINATIONS APPROVING AND ORDERING "ANNEXATION NO. 731 TO LOS ANGELES COUNTY SANITATION DISTRICT NO. 21"

WHEREAS, the County Sanitation District No. 21 adopted a resolution of application to initiate proceedings before the Local Agency Formation Commission for Los Angeles County (the "Commission") pursuant to Part 3, Division 3, Title 5 of the California Government Code (commencing with section 56000, the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000), for the annexation of territory located within unincorporated Los Angeles County; and

WHEREAS, the principal reason for the proposed annexation is to provide offsite sewage disposal for one proposed single-family home; and

WHEREAS, a description of the boundaries and map of the proposal are set forth in Exhibits "A" and "B", attached hereto and by this reference incorporated herein; and

WHEREAS, the territory consists of 0.584± acres and is uninhabited; and

WHEREAS, the short-form designation given this proposal is "Annexation No. 731 to County Sanitation District No. 21"; and

WHEREAS, the Executive Officer has reviewed the proposal and submitted to the Commission a report, including his recommendation thereon; and

WHEREAS, on November 14, 2012, at its regular meeting this Commission considered the proposal and the report of the Executive Officer, along with public comment on the proposal.

NOW, THEREFORE, BE IT RESOLVED as follows:

- 1. Pursuant to Government Code Section 56663(a) and (b), the Commission hereby finds and determines that:
 - a. The owners of land within the affected territory have given their written consent to the change of organization; and
 - b. No subject agency has submitted a written demand for notice and hearing on this proposal.

Based thereon, notice and hearing requirements are waived.

- The Commission finds that this annexation is categorically exempt from the provisions of the California Environmental Quality Act (CEQA) pursuant to State CEQA Guidelines Section 15319(b).
- 3. Annexation No. 731 to the County Sanitation District No. 21 is hereby approved subject to the following terms and conditions:
 - a. The property so annexed shall be subject to the payment of such service charges, assessments or taxes as the District may legally impose.
 - b. The regular County assessment roll is utilized by the District.
 - c. The affected territory will be taxed for existing general bonded indebtedness, if any, of the District.

- d. Except to the extent in conflict with a through c, above, the general terms and conditions contained in Chapter 2 of Part 5, Division 3, Title 5 of the California Government Code (commencing with Government Code Section 57325) shall apply to this annexation.
- 4. Pursuant to Government Code Section 56663(c), the Commission hereby finds and determines that:
 - a. The territory to be annexed is uninhabited;
 - b. The owners of land within the affected territory have given their written consent to the change of organization; and
 - c. No subject agency has submitted written opposition to a waiver of protest proceedings.

Based thereon, protest proceedings are waived.

5. The Commission hereby orders the uninhabited territory described in Exhibits "A" and "B" annexed to County Sanitation District No. 21.

Resolution No. 2012-47RMD Page 4

6. The Executive Officer is directed to transmit a certified copy of this resolution to the General Manager of the District, upon the District's payment of the applicable fees required by Government Code Section 54902.5 and prepare, execute and file a certificate of completion with the appropriate public agencies, pursuant to Government Code Section 57200, et seq.

PASSED AND ADOPTED 14th day of November 2012.

MOTION:

LaBONGE

SECOND:

KNABE (ALTERNATE FOR YAROSLAVSKY)

AYES:

CLOSE, DEAR, FINLAY, KNABE (ALTERNATE FOR

YAROSLAVSKY), LaBONGE, MOLINA, PELLISSIER,

SPENCE, GLADBACH

NOES:

NONE

ABSTAIN:

NONE

ABSENT:

YAROSLAVSKY

MOTION PASSES: 9/0/0

LOCAL AGENCY FORMATION COMMISSION FOR THE COUNTY OF LOS ANGELES

PAUL A. NOVAK, AICP Executive Officer

RESOLUTION NO. 2012-48RMD RESOLUTION OF THE LOCAL AGENCY FORMATION COMMISSION FOR LOS ANGELES COUNTY MAKING DETERMINATIONS APPROVING AND ORDERING "ANNEXATION NO. 367 TO LOS ANGELES COUNTY SANITATION DISTRICT NO. 22"

WHEREAS, the County Sanitation District No. 22 adopted a resolution of application to initiate proceedings before the Local Agency Formation Commission for Los Angeles County (the "Commission") pursuant to Part 3, Division 3, Title 5 of the California Government Code (commencing with section 56000, the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000), for the annexation of territory located in the City of West Covina; and

WHEREAS, the principal reason for the proposed annexation is to provide offsite sewage disposal for one single-family home; and

WHEREAS, a description of the boundaries and map of the proposal are set forth in Exhibits "A" and "B", attached hereto and by this reference incorporated herein; and

WHEREAS, the territory consists of 0.556± acres and is uninhabited; and

WHEREAS, the short-form designation given this proposal is "Annexation No. 367 to County Sanitation District No. 22"; and

WHEREAS, the Executive Officer has reviewed the proposal and submitted to the Commission a report, including his recommendation thereon; and

WHEREAS, on November 14, 2012, at its regular meeting this Commission considered the proposal and the report of the Executive Officer, along with public comment on the proposal.

NOW, THEREFORE, BE IT RESOLVED as follows:

- 1. Pursuant to Government Code Section 56663(a) and (b), the Commission hereby finds and determines that:
 - a. The owners of land within the affected territory have given their written consent to the change of organization; and
 - No subject agency has submitted a written demand for notice and hearing on this proposal.

Based thereon, notice and hearing requirements are waived.

- The Commission finds that this annexation is categorically exempt from the provisions of the California Environmental Quality Act (CEQA) pursuant to State CEQA Guidelines Section 15319(a) and (b).
- 3. Annexation No. 367 to the County Sanitation District No. 22 is hereby approved subject to the following terms and conditions:
 - a. The property so annexed shall be subject to the payment of such service charges,
 assessments or taxes as the District may legally impose.
 - b. The regular County assessment roll is utilized by the District.
 - c. The affected territory will be taxed for existing general bonded indebtedness, if any, of the District.

- d. Except to the extent in conflict with a through c, above, the general terms and conditions contained in Chapter 2 of Part 5, Division 3, Title 5 of the California Government Code (commencing with Government Code Section 57325) shall apply to this annexation.
- 4. Pursuant to Government Code Section 56663(c), the Commission hereby finds and determines that:
 - a. The territory to be annexed is uninhabited;
 - b. The owners of land within the affected territory have given their written consent to the change of organization; and
 - c. No subject agency has submitted written opposition to a waiver of protest proceedings.

Based thereon, protest proceedings are waived.

5. The Commission hereby orders the uninhabited territory described in Exhibits "A" and "B" annexed to County Sanitation District No. 22.

6. The Executive Officer is directed to transmit a certified copy of this resolution to the General Manager of the District, upon the District's payment of the applicable fees required by Government Code Section 54902.5 and prepare, execute and file a certificate of completion with the appropriate public agencies, pursuant to Government Code Section 57200, et seq.

PASSED AND ADOPTED 14th day of November 2012.

MOTION:

LaBONGE

SECOND:

KNABE (ALTERNATE FOR YAROSLAVSKY)

AYES:

CLOSE, DEAR, FINLAY, KNABE (ALTERNATE FOR

YAROSLAVSKY), LaBONGE, MOLINA, PELLISSIER,

SPENCE, GLADBACH

NOES:

NONE

ABSTAIN:

NONE

ABSENT:

YAROSLAVSKY

MOTION PASSES: 9/0/0

LOCAL AGENCY FORMATION COMMISSION FOR THE COUNTY OF LOS ANGELES

A. NOVAK, AICP Executive Officer

RESOLUTION NO. 2012-49RMD

RESOLUTION OF THE LOCAL AGENCY FORMATION
COMMISSION FOR THE COUNTY OF LOS ANGELES RECONFIRMING THE
MUNICIPAL SERVICE REVIEWS (MSRs) AND THE SPHERES OF
INFLUENCE (SOI's) FOR THE FOLLOWING CITIES AND SPECIAL
DISTRICTS:

CITIES:

ARCADIA, AVALON, AZUSA, BALDWIN PARK, BRADBURY, CARSON, CERRITOS, CLAREMONT, COVINA, CULVER CITY, DIAMOND BAR, DUARTE, GLENDALE, GLENDORA, HIDDEN HILLS, HUNTINGTON PARK, IRWINDALE, LA HABRA HEIGHTS, LA PUENTE, LA VERNE, LAWNDALE, LONG BEACH, LYNWOOD, MONROVIA, MONTEREY PARK, PALMDALE, PASADENA, PICO RIVERA, POMONA, ROLLING HILLS ESTATES, ROSEMEAD, SAN DIMAS, SAN GABRIEL, SAN MARINO, SANTA FE SPRINGS, SOUTH GATE, TEMPLE CITY, WALNUT, AND WEST COVINA;

SPECIAL DISTRICTS:

ANTELOPE VALLEY HEALTH CARE DISTRICT, ANTELOPE VALLEY MOSQUITO & VECTOR CONTROL DISTRICT, BEACH CITIES HEALTH DISTRICT, GREATER LOS ANGELES COUNTY VECTOR CONTROL DISTRICT, GREEN VALLEY COUNTY WATER DISTRICT, LOS ANGELES COUNTY SANITATION DISTRICT NO. 3, LOS ANGELES COUNTY SANITATION DISTRICT NO. 5, LOS ANGELES COUNTY SANITATION DISTRICT NO. 15, LOS ANGELES COUNTY SANITATION DISTRICT NO. 16, LOS ANGELES COUNTY SANITATION DISTRICT NO. 17, LOS ANGELES COUNTY SANITATION DISTRICT NO. 18, LOS ANGELES COUNTY SANITATION DISTRICT NO. 21, LOS ANGELES COUNTY SANITATION DISTRICT NO. 22, LOS ANGELES COUNTY SANITATION DISTRICT NO. 23. LOS ANGELES COUNTY SANITATION DISTRICT NO. 28, LOS ANGELES COUNTY WATERWORKS DISTRICT NO. 37 - ACTON, MALIBU GARBAGE DISPOSAL DISTRICT, SANTA CLARITA VALLEY SANITATION DISTRICT OF LOS ANGELES COUNTY, VALLEY COUNTY WATER DISTRICT, AND WALNUT VALLEY WATER DISTRICT;

WHEREAS, the Cortese-Knox-Hertzberg Local Governmental Reorganization

Act of 2000 (California Government Code Section (Section) 56000 et seq) provides that a

Local Agency Formation Commission (LAFCO) must adopt the Spheres of Influence

(SOIs) of each local governmental agency within its jurisdiction (Section 56425(a)) and

that it must update, as necessary, each Sphere every five years (Section 56425(g)); and

WHEREAS, the Sphere of Influence is the primary planning tool for LAFCO and defines the probable physical boundaries and service area of a local agency as determined by LAFCO;

WHEREAS, proceedings for adoption, update and amendment of a Sphere of Influence are described at Section 56427 et seq;

WHEREAS, Section 56430 requires that in order to prepare and to update Spheres of Influence, the Commission shall conduct a Municipal Service Review prior to or in conjunction with action to update or adopt a Sphere of Influence;

WHEREAS, the Local Agency Formation Commission for the County of Los
Angeles (LA LAFCO, LAFCO, or Commission) has previously prepared Municipal
Service Reviews (MSRs) as an accompanying report to the Sphere of Influence Updates
for the following cities: Arcadia, Avalon, Azusa, Baldwin Park, Bradbury, Carson,
Cerritos, Claremont, Covina, Culver City, Diamond Bar, Duarte, Glendale, Glendora,
Hidden Hills, Huntington Park, Irwindale, La Habra Heights, La Puente, La Verne,
Lawndale, Long Beach, Lynwood, Monrovia, Monterey Park, Palmdale, Pasadena, Pico
Rivera, Pomona, Rolling Hills Estates, Rosemead, San Dimas, San Gabriel, San Marino,
Santa Fe Springs, South Gate, Temple City, Walnut, and West Covina and has furnished
a copy of this report to each person entitled to a copy;

WHEREAS, the Commission has previously prepared MSRs as an accompanying report to the SOI Updates for the following special districts: Antelope Valley Health Care District, Antelope Valley Mosquito & Vector Control District, Beach Cities Health District, Greater Los Angeles County Vector Control District, Green Valley County

Water District, Los Angeles County Sanitation District No. 3, Los Angeles County Sanitation District No. 15, Los Angeles County Sanitation District No. 16, Los Angeles County Sanitation District No. 17, Los Angeles County Sanitation District No. 18, Los Angeles County Sanitation District No. 21, Los Angeles County Sanitation District No. 22, Los Angeles County Sanitation District No. 23, Los Angeles County Sanitation District No. 28, Los Angeles County Waterworks District No. 37 - Acton, Malibu Garbage Disposal District, Santa Clarita Valley Sanitation District of Los Angeles County, Valley County Water District, and Walnut Valley Water District and has furnished a copy of this report to each person entitled to a copy;

WHEREAS the Commission previously reviewed the MSRs and approved SOI updates for the cities and special districts identified in this resolution during the initial MSR/SOI update cycle as required by Section 56425;

WHEREAS the information and findings contained in the MSR and SOI updates for each of the cities and special districts identified in this Resolution are current and do not raise any significant boundary or service-related issues;

WHEREAS, for each of the cities and special districts identified in this

Resolution, staff has determined that the reconfirmation of existing MSR and SOI

updates does not present any issues with respect to the present and probable need of

itemized services to Disadvantaged Unincorporated Communities (DUCs) pursuant to

Government Code Section 56425(d)(5), either because there are no DUCs in these

agencies' SOI's, or because reconfirmation of the SOI is consistent with the present and

probable need for the itemized public services to any DUCs;

WHEREAS, based upon staff review and the feasibility of governmental reorganization identified in Section 56425(h), staff has determined that any such reorganizations will not further the goals of orderly development and affordable service delivery, and therefore will not recommend reorganization of the cities and special districts identified at this time;

WHEREAS, the Commission is able to establish the nature, location, and extent of any functions or classes of services provided by the existing districts, consistent with Section 56425, which information may be based in part upon written statements obtained by the Commission from the districts;

WHEREAS, the reports for the MSR and SOI updates for the cities and districts identified in this Resolution contain statements of determination as required by Section 56430 for the municipal services provided by the cities and districts;

WHEREAS, copies of the MSR and SOI reports, SOI maps, and statements of determination for each of the cities and special districts identified in this Resolution have been previously reviewed by the Commission and are available for public review in the Commission offices and on the Commission website;

WHEREAS, the Executive Officer, pursuant to Government Code Section 56427, set November 14th, 2012, as the hearing date on this MSR and SOI study proposal, and gave the required notice of public hearing;

WHEREAS, the Executive Officer notified the City Manager of each city identified in this Resolution in writing, of the Executive Officer's intent to agendize the reconfirmation of each city's SOI as a public hearing item on the agenda for the November 14, 2012 Commission meeting;

WHEREAS, the Executive Officer also notified the General Manager of each special district identified in this Resolution in writing, of the Executive Officer's intent to agendize the reconfirmation of each city's SOI as a public hearing item on the agenda for the November 14, 2012 Commission meeting;

WHEREAS, the proposed action consists of the reconfirmation of the MSRs and SOIs for the following cities: Arcadia, Avalon, Azusa, Baldwin Park, Bradbury, Carson, Cerritos, Claremont, Covina, Culver City, Diamond Bar, Duarte, Glendale, Glendora, Hidden Hills, Huntington Park, Irwindale, La Habra Heights, La Puente, La Verne, Lawndale, Long Beach, Lynwood, Monrovia, Monterey Park, Palmdale, Pasadena, Pico Rivera, Pomona, Rolling Hills Estates, Rosemead, San Dimas, San Gabriel, San Marino, Santa Fe Springs, South Gate, Temple City, Walnut, and West Covina;

WHEREAS, the proposed action also consists of the reconfirmation of the MSRs and SOIs for the following special districts: Antelope Valley Health Care District,
Antelope Valley Mosquito & Vector Control District, Beach Cities Health District,
Greater Los Angeles County Vector Control District, Green Valley County Water
District, Los Angeles County Sanitation District No. 3, Los Angeles County Sanitation
District No. 5, Los Angeles County Sanitation District No. 15, Los Angeles County
Sanitation District No. 16, Los Angeles County Sanitation District No. 17, Los Angeles
County Sanitation District No. 18, Los Angeles County Sanitation District No. 21, Los
Angeles County Sanitation District No. 22, Los Angeles County Sanitation District No.
23, Los Angeles County Sanitation District No. 28, Los Angeles County Waterworks
District No. 37 - Acton, Malibu Garbage Disposal District, Santa Clarita Valley

Sanitation District of Los Angeles County, Valley County Water District, and Walnut Valley Water District;

WHEREAS, this Commission called for and held a public hearing on the proposal on November 14, 2012, and at the hearing the Commission heard and received all oral and written protests, objections, and evidence which were made, presented, or filed, and all persons present were given an opportunity to hear and be heard with respect to this proposal and the report of the Executive Officer; and

WHEREAS, pursuant to the California Environmental Quality Act (CEQA), the reconfirmation of existing SOIs was determined to be categorically exempt under Section 15061 of the State CEQA Guideline because it can be seen with certainty that the recommended actions have no possibility of having a significant adverse effect on the environment because they reconfirm existing SOIs, and, in the alternative, that these recommendations are not a project for purposes of CEQA because they are organizational activities of governments with no direct nor indirect effects on the physical environment pursuant to Section 15378 of the State CEQA Guidelines.

NOW, THEREFORE, BE IT RESOLVED as follows:

- 1. The recommended actions are exempt from CEQA as set out herein;
- 2. The Executive Officer's staff report and recommendations for reconfirmation of the current MSRs and SOIs for the following cities are hereby adopted: Arcadia, Avalon, Azusa, Baldwin Park, Bradbury, Carson, Cerritos, Claremont, Covina, Culver City, Diamond Bar, Duarte, Glendale, Glendora, Hidden Hills, Huntington Park, Irwindale, La Habra Heights, La Puente, La Verne, Lawndale, Long Beach, Lynwood, Monrovia, Monterey Park,

- Palmdale, Pasadena, Pico Rivera, Pomona, Rolling Hills Estates, Rosemead, San Dimas, San Gabriel, San Marino, Santa Fe Springs, South Gate, Temple City, Walnut, and West Covina;
- 3. The Executive Officer's staff report and recommendations for reconfirmation of the current MSRs and SOIs for the following special districts are hereby adopted: Antelope Valley Health Care District, Antelope Valley Mosquito & Vector Control District, Beach Cities Health District, Greater Los Angeles County Vector Control District, Green Valley County Water District, Los Angeles County Sanitation District No. 3, Los Angeles County Sanitation District No. 5, Los Angeles County Sanitation District No. 15, Los Angeles County Sanitation District No. 16, Los Angeles County Sanitation District No. 17, Los Angeles County Sanitation District No. 18, Los Angeles County Sanitation District No. 21, Los Angeles County Sanitation District No. 22, Los Angeles County Sanitation District No. 23, Los Angeles County Sanitation District No. 28, Los Angeles County Waterworks District No. 37 -Acton, Malibu Garbage Disposal District, Santa Clarita Valley Sanitation District of Los Angeles County, Valley County Water District, and Walnut Valley Water District;
- 4. The Executive Officer is hereby directed to add the words "SOI Reconfirmed on October 10, 2012" to the official LAFCO maps for the cities and special districts referenced in Sections 1 and 2, above; and
- The Executive Officer is hereby authorized and directed to mail copies of this
 resolution as provided in Section 56882 of the Government Code.

Resolution No. 2012-49RMD Page 8

PASSED AND ADOPTED this 14th day of November, 2012.

MOTION:

PELLISSIER

SECOND:

FINLAY

AYES:

CLOSE, DEAR, FINLAY, KNABE (ALTERNATE FOR

YAROSLAVSKY), LaBONGE, MOLINA, PELLISSIER,

SPENCE, GLADBACH

NOES:

NONE

ABSTAIN:

NONE

ABSENT:

YAROSLAVSKY

MOTION PASSES: 9/0/0

PAUL A. NOVAK, Executive Officer

RESOLUTION NO. 2012-50RMD

RESOLUTION OF THE LOCAL AGENCY FORMATION COMMISSION FOR LOS ANGELES COUNTY MAKING DETERMINATIONS AND APPROVING AN UPDATE TO THE SPHERE OF INFLUENCE OF THE PALMDALE WATER DISTRICT

WHEREAS, the Local Agency Formation Commission for Los Angeles County (the "Commission"), is required pursuant to Part 3, Division 3, Title 5, (commencing with Section 56000, the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000), to determine and update, as necessary, the Sphere of Influence of each local agency; and

WHEREAS, the Commission has undertaken the Municipal Service Review the and Sphere of Influence Update for Palmdale Water District; and

WHEREAS, the Executive Officer has submitted to the Commission a Palmdale Water District Municipal Service Review and Sphere of Influence Update report, including proposed determinations and recommendations; and

WHEREAS, said report recommends that the Commission confirm the existing Sphere of Influence of the Palmdale Water District; and

WHEREAS, a map of the Sphere of Influence of the Palmdale Water District is set forth in Exhibit "A", attached hereto and incorporated by reference herein; and

WHEREAS, on November 14th, 2012, after being duly and properly noticed, this matter came up for hearing at which time this Commission heard and received all oral and written testimony, objections and evidence which were made, presented or filed, and all persons present were given an opportunity to hear and be heard with respect to this matter, and the report of the Executive Officer.

NOW, THEREFORE, BE IT RESOLVED as follows:

- 1. The Commission finds that the approval of this Sphere of Influence Update is not subject to the California Environmental Quality Act (CEQA) because, as set forth in State CEQA Guidelines section 15061, it can be seen with certainty that there is no possibility that the Sphere of Influence Update will have a significant effect on the environment.
- 2. The Commission adopts the following written determinations and approves the Sphere of Influence Update for Palmdale Water District.:

Present and Planned Land Uses in the Area. The Palmdale Water District encompasses and area of approximately 140 square miles overlying more than thirty non-contiguous areas throughout the southern Antelope Valley. The District's service area customers include municipal, residential, irrigation, commercial, industrial, and institutional users. The population is expected to more than double over the next 25 years, which is expected to double the District's water demands. However, the District has developed a Strategic Water Resources Plan, which takes into consideration the projected future population, anticipated water demand, and anticipated future water supplies to ensure that the District is able to continue to provide a safe and reliable source of water.

Present and Probable Need for Public Facilities and Services in the Area. The District is currently able to meet its water demands through a combination of groundwater, water obtained from the Littlerock Dam Reservoir, and imported water from the State Water Project (through the District's contract with the State of California Department of Water Resources). The District currently does not have recycled water supplies, but is in the process of developing the use of non-potable water to offset potable water demand and to diversify its water supply options. Additionally, the District is developing new sources of supply via groundwater banking and anticipated new supplies from transfer and exchange opportunities.

Present Capacity of Public Facilities and Adequacy of Public Service that the Agency Provides or is Authorized to Provide. The Palmdale Water District provides an adequate level of public facilities and services to meet the current needs of its customers. The District provides potable water service to its residential, commercial, industrial, and institutional customers within its service area, and serves supplemental water to several customers outside its Primary Service in accordance with agreements made with the Antelope Valley East Kern Water Agency (AVEK).

The District currently receives water from three sources: groundwater, Littlerock Dam Reservoir, and imported water from the State Water Project. The District is diversifying its water supply sources to meet its service area's future water demands by using three new sources: recycled water, groundwater banking, and transfer and exchange opportunities.

Existence of Any Social or Economic Communities of Interest:

There are many distinct social and economic communities of interest within the boundaries of the territory served by the Palmdale Water District. The existence of these communities is not relevant to the agency, given the District's records of providing an adequate level of public facilities and services to meet the needs of its customers.

The present and probable need for sewers, municipal and industrial water, or structural fire protection services and facilities of any Disadvantaged Unincorporated Territory (DUC) within the existing Sphere of Influence. As noted in Section 10 of the MSR, there are multiple census tracts within the Palmdale Water District's primary service territory that meet the 80% criteria, but only one of those tracts (Census Tract 9101.01) is in unincorporated territory (the others are within the City of Palmdale). The Palmdale Water District is currently providing retail water service to customers within this census tract, as it is located within the District's Primary Service Area. This census tract is adjacent to several other census tracts in County unincorporated territory which meet the criteria for DUCs, but those tracts are within the Sphere of Influence for Los Angeles County Waterworks District 40, and, therefore, do not represent a service obligation of the Palmdale Water District. In short, the District is providing service to customers inside the DUC that is within its boundaries, and providing service to the DUC to the north of Palmdale Water District is a service obligation of County Waterworks District 40. In this regard, the findings of the Palmdale Water District MSR are consistent with the intent of the DUCs legislation, which is that public agencies should serve customers within DUCs, rather than serving wealthier communities that surround them and avoiding providing services to customers who live, own property, or operates businesses within DUCs. Any issues involving sanitary sewer disposal are beyond the scope of this MSR and SOI Update, as the District does not provide such services anywhere within its service territory.

PASSED AND ADOPTED this 14th day of November 2012.

MOTION:

FINLAY

SECOND:

LaBONGE

AYES:

CLOSE, DEAR, FINLAY, LaBONGE, MOLINA, PELLISSIER,

SPENCE, YAROSLAVSKY, GLADBACH

NOES:

NONE

ABSTAIN:

NONE

ABSENT:

NONE

MOTION PASSES: 9/0/0

LOCAL AGENCY FORMATION COMMISSION FOR THE COUNTY OF LOS **ANGELES**

PAUL NOVAK, Executive Officer

RESOLUTION NO. 2012-20PR RESOLUTION OF THE LOCAL AGENCY FORMATION COMMISSION FOR LOS ANGELES COUNTY MAKING DETERMINATIONS ORDERING "ANNEXATION NO. 2012-06 TO THE MESA HEIGHTS GARBAGE DISPOSAL DISTRICT"

WHEREAS, the County of Los Angeles as the governing board of the Mesa Heights
Garbage Disposal District (the "District") filed an application to initiate proceedings before the
Local Agency Formation Commission for the County of Los Angeles (the "Commission"),
pursuant to Title 5, Division 3, commencing with section 56000, the Cortese-Knox-Hertzberg
Local Government Reorganization Act of 2000, for an annexation of territory to the District and
for a simultaneous amendment to the Sphere of Influence (SOI) of the District; and

WHEREAS, the principal reason for the proposed annexation and amendment to the SOI was to provide garbage disposal services including refuse, recycling, and green waste collection to 218 existing single-family dwellings and 10 existing commercial units; and

WHEREAS, a description of the boundaries and map of the proposal are set forth in Exhibits "A" and "B", attached hereto and by this reference incorporated herein; and

WHEREAS, the territory consists of 88.13± acres and is inhabited; and

WHEREAS, the short-form designation given this proposal is "Annexation No. 2012-06 to Mesa Heights Garbage Disposal District"; and

WHEREAS, on September 12, 2012 the Commission approved Annexation No. 2012-06 to Mesa Heights Garbage Disposal District and the related SOI amendment; and

WHEREAS, pursuant to Government Code Section 57002, the Executive Officer of the Commission has set November 14, 2012 as the date for the protest hearing pertaining to the annexation and has given notice thereof; and

WHEREAS, at the time and place fixed in the notice, the hearing was held, and any and all oral or written protests, objections and evidence were received and considered; and

WHEREAS, the Commission, acting as the conducting authority, has the ministerial duty of tabulating the value of protests filed and not withdrawn and either terminating these proceedings if a majority protest exists or ordering the annexation directly or subject to confirmation by the registered voters.

NOW, THEREFORE, BE IT RESOLVED as follows:

- 1. The Commission finds that the number of registered voters within the boundary of the territory is 374, and the number of property owners is 241, and the total assessed value of land within the affected territory is \$112,593,822.
- 2. The Commission finds that the number of written protests filed in opposition to Annexation No. 2012-06 to the Mesa Heights Garbage Disposal District and not withdrawn is <u>0</u>, which, even if valid, represents less than 25 percent of the number of registered voters residing within the boundaries of the affected territory, and less than 25 percent of the number of owners of land who also own at least 25 percent of the assessed value of land within the affected territory.
- 3. The Commission herby orders the annexation of the territory described in Exhibits "A" and "B" hereto, to the Mesa Heights Garbage Disposal District.
- 4. Pursuant to Government Code section 56886, the annexation shall be subject to the following terms and conditions:
 - a. The territory so annexed shall be subject to the payment of such service charges,

assessments or taxes as the Mesa Heights Garbage Disposal District may legally impose.

- b. The regular County assessment roll is utilized by the Mesa Heights Garbage Disposal District.
- c. The affected territory will be taxed for existing bonded indebtedness, if any, of the Mesa Heights Garbage Disposal District.
- d. Except to the extent in conflict with a through c, above, the general terms and conditions contained in Chapter 2 of Part 5, Division 3, Title 5 of the California Government Code (commencing with Government Code section 57325) shall apply to this annexation.
- 5. The Executive Officer is directed to transmit a certified copy of this resolution to the General Manager of the District, upon the District's payment of the applicable fees required by Government Code Section 54902.5, and prepare, execute and file a certificate of completion with the appropriate public agencies, pursuant to Government Code Section 57000, et seq.

PASSED AND ADOPTED this 14th day of November 2012.

MOTION:

FINLAY

SECOND:

PELLISSIER

AYES:

CLOSE, DEAR, FINLAY, LaBONGE, MOLINA, PELLISSIER,

SPENCE, YAROSLAVSKY, GLADBACH

NOES:

NONE

ABSTAIN:

NONE

ABSENT:

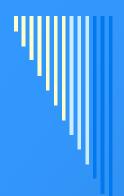
NONE

MOTION PASSES: 9/0/0

LOCAL AGENCY FORMATION COMMISSION FOR THE COUNTY OF LOS ANGELES

PAUL A. NOVAK,

Executive Officer



MISCELLANEOUS GOVERNMENT SERVICES

SPHERES OF INFLUENCE

&

MUNICIPAL SERVICE REVIEWS

Municipal Government Services

Spheres Of Influence & Municipal Service Reviews

Report to the Local Agency Formation Commission For Los Angeles County

Submitted to:

LAFCO for Los Angeles County

Larry J. Calemine, Executive Officer 700 North Central Avenue, Suite 350 Glendale, CA 91203 (818) 254-2454

Submitted by:

LAFCO Staff

Sandor L. Winger, Deputy Executive Officer Alisha O'Brien, Local Government Analyst Wilda Turner, Administrative Assistant/ CIS

Adopted June 23, 2004

TABLE OF CONTENTS

INTRODUCTION	
CHAPTER I: CEMETERY DISTRICTS	6
Enabling Act	6
Artesia Cemetery District	8
Downey Cemetery District	
Lancaster Cemetery District	
Little Lake Cemetery District	
Wilmington Cemetery District	
CHAPTER II: COMMUNITY SERVICES DISTRICTS	24
Enabling Act	
Bradbury Estates Community Services District	
Pasadena Glen Community Services District	
Point Dume Community Services District	
CHAPTER III: GARBAGE DISPOSAL DISTRICTS	36
Enabling Act	36
Athens-Woodcrest-Olivita Garbage Disposal District	
Belvedere Garbage Disposal District	
Firestone Garbage Disposal District	
Lennox Garbage Disposal District	
Malibu Garbage Disposal District	
Mesa Heights Garbage Disposal District	
Walnut Park Garbage Disposal District	56
CHAPTER IV: HEALTH CARE / HOSPITAL DISTRICTS.	59
Enabling Act	
Antelope Valley Health Care District	
Beach Cities Health District	65
CHAPTER V: LIBRARY DISTRICTS	69
Enabling Act	69
Altadena Library District	
Palos Verdes Library District	74
CHAPTER VI: MOSQUITO ABATEMENT AND VECTOR.	78
CONTROL DISTRICTS	78
Enabling Act	78

Antelope Valley Mosquito and Vector Control District	80
Compton Creek Mosquito Abatement District	
Greater Los Angeles County Vector Control District	
Los Angeles County West Vector Control District	
San Gabriel Valley Mosquito and Vector Control District	
CHAPTER VII: RECREATION AND PARK	94
DISTRICTS	94
Enabling Act	94
Miraleste Recreation & Park District	
Ridgecrest Ranchos Recreation and Park District	99
Westfield Recreation and Park District	101
CHAPTER VIII: RESOURCE CONSERVATION	103
DISTRICTS	103
Enabling Act	103
Antelope Valley Resource Conservation District	
Santa Monica Resource Conservation District	108

INTRODUCTION

Abbreviated Miscellaneous Government Services Providers

Sphere Of Influence & Municipal Service Review

Effective January 1, 2000, Local Agency Formation Commissions (LAFCO) are required to conduct reviews of municipal services provided by local agencies when updating Spheres of Influence.

Pursuant to Section 56430 of the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000 (LAFCO Act):

- (a) In order to prepare and to update spheres of influence in accordance with Section 56425, the commission shall conduct a service review of the municipal services provided in the county or other appropriate areas designated by the commission.
- (b) In conducting a service review, the commission shall comprehensively review all of the agencies that provide the identified service or services within the designated geographic area.
- (c) The Commission shall conduct a service review before, or in conjunction with, but no later than the time it is considering an action to establish a sphere of influence...or to update a sphere of influence...

Although service reviews may not directly change how services are provided, they are intended to furnish affected agencies, the public, and LAFCOs with a tool to understand public services conditions.

Review Parameters

The statute does not specifically prescribe which agencies and what service(s) are subject to municipal services reviews. Likewise, the statute does not dictate whether reviews are to be service based or agency based. Therefore, it is left to each LAFCO to establish review parameters.

In determining the parameters for their reviews, LAFCO considered a number of factors; the prevailing definitions of municipal services, the agencies that are subject to sphere of influence determinations, and certain characteristics of local governments and the services they provide, which would support their inclusion or exclusion from the services review matrix.

Services Subject to Review

LAFCO has concluded that the answer to the question of which services are subject to review lies in the origin of the services review requirement. The legislatively-established Commission on Local Governance for the 21st Century (the Hertzberg Commission) recommended that LAFCOs prepare reviews of municipal services provided by local governmental agencies. In their final report, entitled <u>Growth Within Bounds</u>, the Hertzberg Commission identifies the following as the principal "municipal services":

- 1. Police and fire protection
- 2. Streets and traffic circulation
- 3. Water and sewer
- 4. Power generation and distribution
- 5. Storm water drainage
- 6. Solid waste collection, and
- 7. Land use planning

The Hertzberg Commission further identified water, sewer, power, streets, and roads as major "backbone" services and infrastructure necessary to accommodate the growth and development expected to occur in the future.

In the opinion of many LAFCO's other "miscellaneous" governmental services such as parks and recreational facilities, street lighting, mosquito abatement, library buildings and services, transportation services, ambulances and airport operations may be desired in a community, and may enhance the standard of living and "attractiveness" of an area, these are neither mandated services nor, from the LAFCO perspective, would the presence or absence of these "non-essential" services necessarily be the determining factor in a LAFCO future sphere of influence and/or annexation decision. Therefore, this LAFCO has determined that the services subject to municipal services reviews shall be: Police Protection, Fire Protection, Streets and Traffic Circulation, Water Storage, Treatment and Distribution, Waste Water Collection, Treatment and Disposal, Power Generation and Distribution, Solid Waste Collection and Disposal, Storm and Water Drainage.

Agencies Subject to Abbreviated MSR Review

LAFCO has concluded that the following local agencies in Los Angeles County provide services which are municipal in nature, and, as such are subject to the services review requirement per Government Code Section 56430:

- 1. County of Los Angeles
- 2. Cities
- 3. Water Districts
- 4. Fire Protection Districts

Conversely, LAFCO has concluded that while the cemetery districts, community services districts, garbage disposal districts, health care districts, mosquito abatement and vector control districts, library districts, recreation and park districts, and resource conservation

districts in Los Angeles County are subject to a sphere of influence determination, these types of districts do not provide services that are classified as essential municipal services. Therefore, it is the position of this LAFCO that these "Non-Essential Districts" and the services that they provide will be subject to an abbreviated municipal review. However, these agencies will be reviewed to determine the compliance level with the four (4) elements of growth required by Code Section 56425, as follows:

- 1. The present and planned land uses in the area, including agricultural and openspace lands.
- 2. The present and probable need for public facilities and services in the area.
- 3. The present capacity of public facilities and adequacy of public services that the agency provides or is authorized to provide.
- 4. The existence of any social or economic communities of interest in the area if the commission determines that they are relevant to the agency.

The following are the Dependent and Independent Special Districts to be reviewed:

Cemetery Districts	Mosquito Abatement and Vector Control Districts
Artesia	Antelope Valley Mosquito & Vector Control
Downey	Compton Creek Mosquito Abatement
Lancaster	Greater Los Angeles County Vector Control
Little Lake	Los Angeles County West Vector Control
Wilmington	San Gabriel Valley Mosquito and Vector Control
_	
Community Services District	<u>Library Districts</u>
Bradbury Estates	Altadena
Pasadena Glen	Palos Verdes
Point Dume	
	Recreation and Park Districts
Garbage Disposal Districts	Miraleste
Athens-Woodcrest-Olivita	Ridgecrest Ranchos
Belvedere	Westfield
Firestone	
Lennox	Resource Conservation Districts
Malibu	Antelope Valley
Mesa Heights	Santa Monica Mountains
Walnut Park	
Health / Hospital Districts	
Antelope Valley	
Beach Cities	



CHAPTER I CEMETERY DISTRICTS



Artesia
Downey
Lancaster
Little Lake
Wilmington



CHAPTER I: Cemetery Districts

Enabling Act

(Health and Safety Code Section 9000 Et Seq.)

Formation

The formation process is initiated by a petition, signed by not less than 25 percent of the registered voters within the proposed district or by adoption of a resolution of application by a city or county containing the territory proposed to be included in the district, and filed by LAFCO (Health and Safety Code §§ 9011, 901.).

Prior to circulating petitions, the proponent shall file with the LAFCO Executive Officer a Notice of Intention that includes the name and mailing address of the proponent and a written statement, not to exceed 500 words in length, setting forth the reasons for the proposal (Health and Safety Code § 9012).

If the proposal is approved, the Commission also will adopt terms and conditions for the formation, and establish a sphere of influence for the new district. The Commission will then conduct protest proceedings and depending on the number of protests filed and not withdrawn, terminate the proceeding or order the formation subject to confirmation by election. (Health and Safety Code § 9014)

Governing Body

The governing body, which is established by law to administer the operation of a cemetery district, is composed of three or five trustees as specified by the petition for the formation of the district. These trustees are appointed by the board(s) of supervisors. However, the governing body may instead be composed of the board of supervisors by its resolution after public hearings are held (Health and Safety Code §§ 9020, 9021).

If formed pursuant to a consolidation or reorganization of two or more districts into a single district, LAFCO may increase the number of directors of the consolidated or reorganized district to 7, 9, or 11. As terms expire, the number of directors shall be reduced through attrition until the number of directors is in conformance with the district's principal act or a larger number specified by LAFCO. (Health and Safety Code § 9027)

Functions

The specific powers that the trustees may exercise are set forth in Health and Safety §§ 9040-9056, and include:

- 1. To maintain a cemetery or cemeteries, or acquire and maintain a mausoleum, if such mausoleum was built prior to May 1, 1937.
- 2. To construct, improve, maintain, or repair a columbarium for the placement of cremated remains.
- 3. In addition to these specific powers, the district may do all acts necessary or proper for the carrying out of the purposes of this part.

There are five Cemetery Districts (CD) in the County of Los Angeles;

- 1. Artesia CD
- 2. Downey CD
- 3. Lancaster CD
- 4. Little Lake CD
- 5. Wilmington CD

Artesia Cemetery District

The Artesia Cemetery District (CD) is an Independent Special District, formed on September 24, 1927. The purpose of the CD is to:

- Provide the general public with a cemetery (within the constraints of the Enabling Act).
- Provide burial services at reduced costs.

The CD provides local residents with "at need" and "pre-need" sales, endowment care, vaults, cremation sites, cremation urn vaults, burial rights, opening and closing of graves, and marker settings.

Artesia CD is comprised of approximately 13.1 square miles, located in the Cities of Artesia, Hawaiian Gardens, portions of Cerritos, Lakewood, Long Beach, Norwalk, and unincorporated county territory (See enclosed map). The cemetery property is situated in the City of Cerritos. The actual cemetery operation began in 1882.

The CD's financial statement for Fiscal Year 2002-2003 ending June 30, 2003 reflects \$259,709.00 revenue and \$243,287.00 expenses with a year end balance of \$16,422.00. The CD has no public debt.

MSR Determinations

In approving a Municipal Service Review (MSR), LAFCO must adopt written determinations for the following nine factors specified in Government Code Section 56430:

1. Infrastructure Needs and Deficiencies

The existing CD boundary infrastructure, that is water supply and sewers, is the responsibility of the surrounding Cities, the County of Los Angeles and other local agencies and/or utilities that serve the CD with the exception of those preceding services.

2. Growth and Population

For the most part the area contained in the cemetery districts Sphere of Influence is mostly built out and the population growth is static. The cemetery itself is limited by its own physical boundaries of 13 acres.

3. Financing Constraints and Opportunities

The general financing of the CD's operation is basically constrained in that it is limited to its base tax revenue, endowment funding, grave and flower vase sales, setting markers and other minor limited financial activities. Opportunities for larger income sources are relatively non-existent.

4. Cost-Avoidance Opportunities

The simplicity of the functional organization does not allow for cost avoidance opportunities.

5. Opportunities for Rate Restructuring

The CD leases 2.5 acres of park space to the City of Cerritos. The CD and the City of Cerritos are in the process of writing a new draft lease that will provide added revenue for the CD. The increased lease revenue will help hold down the existing rates. It is strongly felt by the Board that published rates be held at a minimum due to the depressed income level of the surrounding community.

6. Opportunities for Shared Facilities

The CD has a small structure for administration that must be contained within the cemetery area.

7. Government Structure Options

The CD has a three-member Board of Trustees appointed by the Los Angeles County Board of Supervisors.

8. Management Efficiencies

This is a very limited operation with a working staff of three (3) employees.

9. Local Accountability and Governance

The CD meets monthly. Members present concerns through the Board of Trustee's meeting.

Sphere of Influence Determinations

In reviewing and updating the Artesia Cemetery District (CD) Sphere of Influence (SOI), LAFCO is required to adopt written determinations for the following four items specified Government Code Section 56425:

1. Present and Planned Land Uses in the Area

The present land use in the SOI area is low density residential, medium density residential, commercial and light industrial. The boundaries are contiguous with the sphere of influence of the CD and the community is largely built out. The present cemetery property is 13 acres. 10.5 acres are used for the operation of the cemetery and 2.5 acres are used for open park space leased to the City of Cerritos. The CD may expand at anytime into the park area to facilitate additional grave sites.

2. Present and Probable Need for Public Facilities and Services in the Area

The CD performs about 80-100 funerals per year. The CD will be able to continue to operate for approximately the next 70 years given the current statistical trend for burials and cremations.

3. Present Capacity of Public Facilities and Adequacy of Public Service that the Agency Provides or is Authorized to Provide

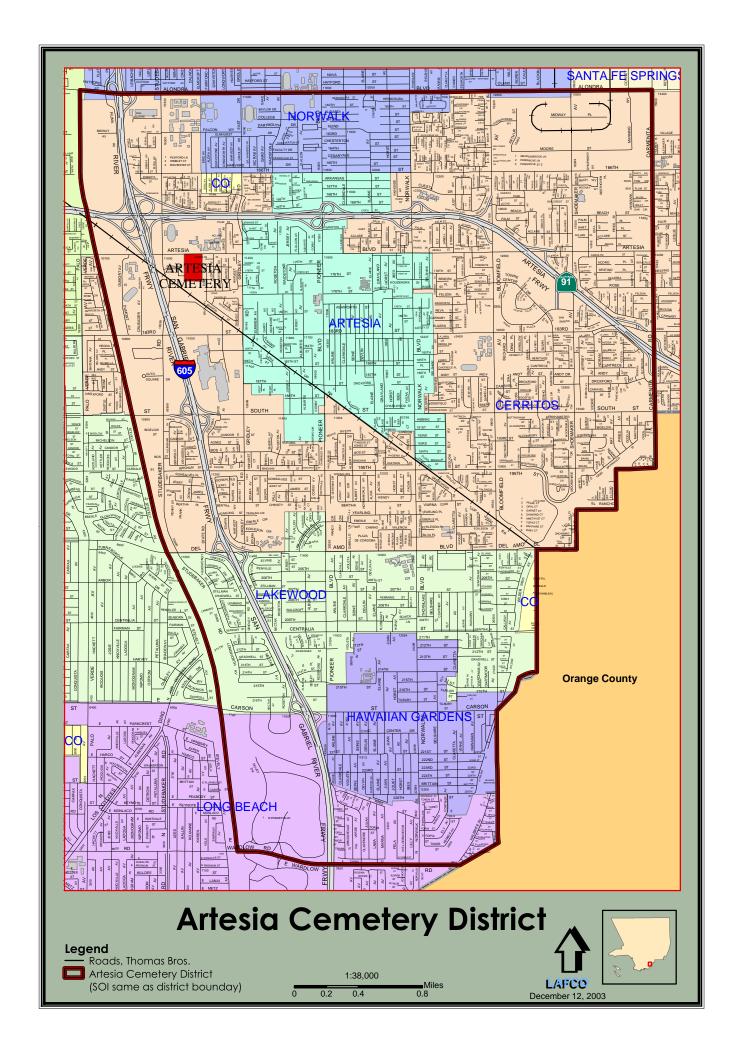
The cemetery has approximately 8,000 filled grave sites with a present capacity of approximately 1,200 open plots and 180 open plots for in-ground cremation burial. Eight (8) cremations can be buried in one (1) plot. If more cemetery space is needed, the CD can expand into the park area which can accommodate approximately 5,000 additional open plots.

4. Existence of any Social or Economic Communities of Interest

The CD is comprised of five (5) Cities and unincorporated county territory. It has displayed the ability to provide those services required by the Health and Safety Government Code Section 9000 *Et Seq*. for the past 77 years and appears capable of continuing to do so for the foreseeable future.

Recommendations

- The Artesia Cemetery District Sphere of Influence not be expanded or revised at this time.
- The Artesia Cemetery District Municipal Service Review be approved as recommended.



Downey Cemetery District

The Downey Cemetery District (CD) is an Independent Special District, formed in 1928. The purpose of the CD is to:

Provide funding for maintenance and care of cemetery property.

The population of the CD is approximately 95,000 people. Downey CD is comprised of approximately 10.7 square miles, located in the Cities of Bellflower, Downey, Paramount, and Southgate (See enclosed map). The cemetery property is situated in the City of Downey.

The CD's projected budget for Fiscal Year 2003-2004 is \$44,830.00 total revenue which includes a reserve of \$1,530.00. The expenses are projected to be \$43,300.00. The previous year balance of \$8,130.00 is applied to a beginning year fund of \$136,494.00, with a total of \$144,624.00 in a year end fund balance. The CD has no public dept.

MSR Determinations

In approving a Municipal Service Review (MSR), LAFCO must adopt written determinations for the following nine factors specified in Government Code Section 56430:

1. Infrastructure Needs and Deficiencies

The existing CD boundary infrastructure, that is, water supply and sewers is the responsibility of the surrounding Cities, the County of Los Angeles and other local agencies and/or utilities that serve the CD.

2. Growth and Population

For the most part, the area contained within the cemetery's Sphere of Influence is mostly built out and population growth will remain mostly static. The cemetery property is limited by its own physical boundaries of 6.92 acres.

3. Financing Constraints and Opportunities

The general financing of the CD's operation is very constrained in that the cemetery sites plots are either filled or allocated to capacity. It is basically limited tax revenue and endowment funding and other minor financial activities. Opportunities for larger income sources are non-existent.

4. Cost-Avoidance Opportunities

The simplicity of the functional organization does not allow for cost avoidance opportunities.

5. Opportunities for Rate Restructuring

Burial rates published and are set by the Board of Trustees, however, while there is some room for tandem burials, etc., rate restructuring would not necessarily aid in significant financial growth or stability.

6. Opportunities for Shared Facilities

The CD has a small structure for administrative purposes. Such administration must be contained within the cemetery area for the responsiveness to the community.

7. Government Structure Options

The CD has a three-member Board of Trustees, appointed by the Los Angeles County Board of Supervisors.

8. Management Efficiencies

Performance evaluations of operations are reviewed monthly at the Board of Trustees meeting. Due to limited activities of the organization, efficiencies are confirmed to cemetery activities only.

9. Local Accountability and Governance

The CD meets monthly. Agenda's are posted at both entrances of the cemetery and at a meeting site, 72 hours prior to a meeting. Agendas and minutes are posted in three local newspapers, prior to a meeting. Each City Manager, whose City is within the CD, are sent agendas and minutes, with all attachments. Minutes with attachments are available at all meetings for the public. Local newspapers are given "Press Releases" for special events, such as, the Memorial Day Program.

Customers may contact the District Coordinator to resolve any complaints. Complaints can be submitted in person and/or in writing to the District Manager of the CD. The customer may also attend monthly Board of Trustees meetings.

Sphere of Influence Determinations

In reviewing and updating the Downey Cemetery District (CD) Sphere of Influence (SOI), LAFCO is required to adopt written determinations for the following four items specified in Government Code Section 56425:

1. Present and Planned Land Uses in the Area

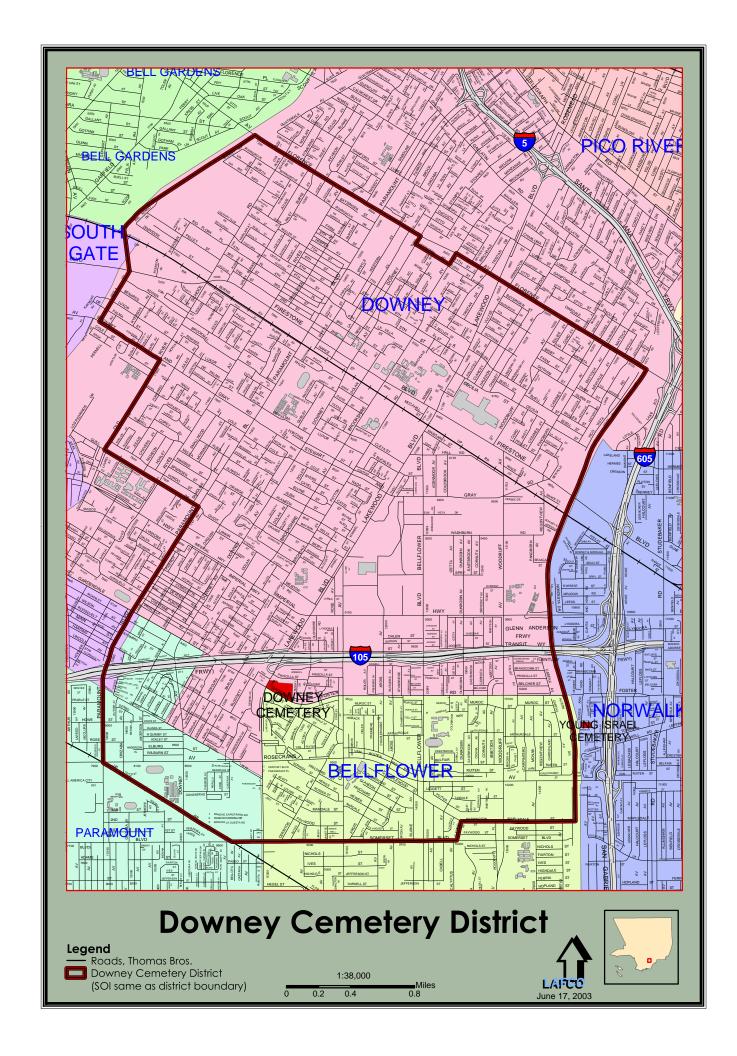
The present land use of the SOI is both low and medium density residential, commercial, and industrial, the boundaries are contiguous within the sphere of influence of the CD. The community is largely built out leaving little room for growth. As noted, the present cemetery property is approximately 10.73 acres. Seven (7) acres are allocated for burials and three (3) plus acres are allocated for a Veteran's Memorial Garden, where Memorial Day and Veteran's Day events are held at the cemetery. All cemetery plots are either filled or allocated.

- 2. Present and Probable Need for Public Facilities and Services in the Area This cemetery cannot expand, and with exception of burials to allocated plots, it can no longer service the community within the SOI area.
- 3. Present Capacity of Public Facilities and Adequacy of Public Service that the Agency Provides or is Authorized to Provide

 The CD contains approximately 10,000 filled or allocated grave sites with no additional open space for burials.
- **4.** Existence of any Social or Economic Communities of Interest
 The CD has displayed the ability to provide those services required, as stated in
 the Comprehensive Annual Financial Report (CAFR). Its present services are
 now limited to the maintenance of the cemetery only.

Recommendations

- The Downey Cemetery District Sphere of Influence not be expanded or revised at this time.
- The Downey Cemetery District Municipal Service Review be approved as recommended.



Lancaster Cemetery District

The Lancaster Cemetery District (CD) is an Independent Special District, formed on January 31, 1950. The purpose of the CD is to:

- Provide in-ground burials for the community (within constraints of the Enabling Act).
- Provide burial services at reduced costs.

The CD provides local residents with "at need" and "pre-need" sales, endowment care, liners or vaults, cremation sites (niches), burial rights, opening and closing of graves, and marker settings.

Lancaster CD is located in the Antelope Valley and takes in the City of Lancaster, portions of the City of Palmdale, and unincorporated county territory (See enclosed map). The cemetery property is situated in the City of Lancaster.

The population of the CD is approximately 250,000 people. The cemetery property is comprised of 11.34 acres. The CD service area is comprised of approximately 697.4 square miles. The actual cemetery operation began in 1896.

The CD has a negative projected Fiscal Year 2003-2004 budget of \$210,500.00 revenue, \$221,100.00 expenditures, with a net loss of (\$10,660.00). (\$10,660.00) is deducted from a reserve fund balance of \$302,846.00. The CD net reserve fund balance is \$292,186.00. The CD has no public debt.

MSR Determinations

In approving a Municipal Service Review (MSR), LAFCO must adopt written determinations for the following nine factors specified in Government Code Section 56430:

1. Infrastructure Needs and Deficiencies

The existing CD boundary infrastructure, that is, water supply and sewers is the responsibility of the surrounding Cities, the County of Los Angeles and other local agencies and/or utilities that serve the CD.

2. Growth and Population

The CD's Sphere of Influence is coterminous with the boundary of the CD. The CD anticipates an increase of about 5% each year in burials based on population influx of the Antelope Valley. The cemetery itself is limited by its own physical boundaries of 11.34 acres.

3. Financing Constraints and Opportunities

The general financing of the CD's operation is basically constrained in that it is limited to its base tax revenue, endowment funding, grave and flower vase sales, setting markers and other minor limited financial activities. As in the case of other CDs opportunities for larger income sources are relatively non-existent.

4. Cost-Avoidance Opportunities

The simplicity of the functional organization does not allow for cost avoidance opportunities.

5. Opportunities for Rate Restructuring

Burial rates published and are set by the Board of Trustees. They may be reviewed and updated as necessary.

6. Opportunities for Shared Facilities

The CD has a small facility for administration and services that is contained within the cemetery area.

7. Government Structure Options

The CD has a three-member Board of Trustees, appointed by the Los Angeles County Board of Supervisors.

8. Management Efficiencies

This is a very limited operation with a working staff of three (3) employees.

9. Local Accountability and Governance

The CD meets monthly. There are weekly advertisements in local newspaper, which publishes articles about upcoming activities and obituary listings. The public can attend community association meetings with the Chamber of Commerce and Board of Trade.

Sphere of Influence Determinations

In reviewing and updating the Lancaster Cemetery District (CD) Sphere of Influence (SOI), LAFCO is required to adopt written determinations for the following four items specified in Government Code Section 56425:

1. Present and Planned Land Uses in the Area

The present land use in the SOI area is low density residential and commercial, the boundaries are contiguous within the sphere of influence of the CD. The present land area of the cemetery itself contains six (6) developed acres and five (5) undeveloped acres.

2. Present and Probable Need for Public Facilities and Services in the Area The CD performs approximately 100 burials per year. The CD will be able to continue to operate for approximately the next 83 years, given the current statistical trend for burials and cremations.

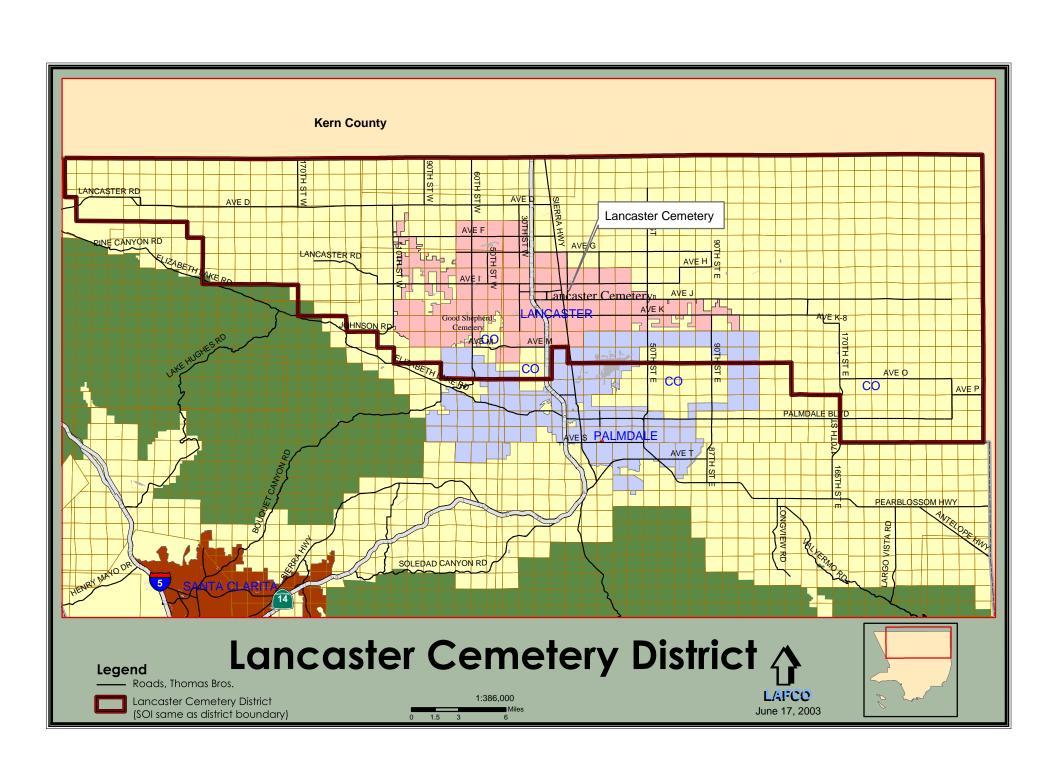
3. Present Capacity of Public Facilities and Adequacy of Public Service that the Agency Provides or is Authorized to Provide

The CD offers in-ground burials and cremation niches. The six (6) developed acres have approximately 6,252 filled grave sites and 765 open plots. The five (5) undeveloped acres can be used for the expansion of the cemetery, which the CD can place up to 1,000 graves per (1) acre. The CD provides 50% of the graves sites for companions (double-depth) and 50% for singles. The five (5) undeveloped acres can be utilized at a later date for approximately 7,500 new grave sites.

4. Existence of any Social or Economic Communities of Interest The CD comprises two (2) Cities and unincorporated county territory. It has displayed the ability to provide those services required by the Health and Safety Government Code Section 9000 *Et Seq*.

Recommendations

- The Lancaster Cemetery District Sphere of Influence not be expanded or revised at this time.
- The Lancaster Cemetery District Municipal Service Review be approved as recommended.



Little Lake Cemetery District

The Little Lake Cemetery District (CD) is an Independent Special District, formed in the 1920's. The purpose of the CD is to:

- Provide the general public with a cemetery (that meets the constraints of the Enabling Act).
- Provide burial services at reduced costs.

Little Lake CD is comprised of approximately 19.9 square miles, located in portions of the Cities of Bellflower, Downey, La Mirada, Norwalk, Santa Fe Springs, and unincorporated county territory (See enclosed map). The cemetery property is situated in the City of Santa Fe Springs. The actual cemetery operation began in 1860's.

The regulatory agency for the CD is the City of Santa Fe Springs (City). The CD has received a license from the City.

The CD has a Fiscal Year 2002-2003 budget of \$153,201.00 total revenue and \$173,963.00 total expenditures, with a net loss is (\$20,762.00). The net loss of (\$20,762.00) is added to the beginning year fund equity of (\$113,757.00) and (\$4,063.00) for prior adjustments with a grand total net loss of (\$138,582.00). The CD sends a voucher to the Auditor-Controller's Office to access tax revenue to drawn down debt. The current balance in the CD's revenue account is \$176,076.52. This balance will increase depending on the amount of tax revenue collected. The CD has no public dept.

MSR Determinations

In approving a Municipal Service Review (MSR), LAFCO must adopt written determinations for the following nine factors specified in Government Code Section 56430:

1. Infrastructure Needs and Deficiencies

The existing CD boundary infrastructure for water supply and sewers is the responsibility of the surrounding Cities, the County of Los Angeles and other local agencies and/or utilities that serve the CD.

2. Growth and Population

For the most part, the area contained in the cemetery Sphere of Influence is mostly built out and the population growth is static. The cemetery itself is limited by its own physical boundaries of 9.7 acres.

3. Financing Constraints and Opportunities

The general financing of the CD's operation is basically constrained in that it is limited to its base tax revenue, endowment funding, grave and flower vase sales, setting markers and other minor limited financial activities. As in the case of other CDs opportunities for larger income sources are relatively non-existent.

4. Cost-Avoidance Opportunities

The simplicity of the functional organization does not allow for cost avoidance opportunities.

5. Opportunities for Rate Restructuring

Burial and other rates are periodically reviewed and set by Board of Directors.

6. Opportunities for Shared Facilities

The CD has a small facility for administration that must be maintained within the cemetery area.

7. Government Structure Options

The CD has a three-member Board of Trustees, appointed by the Los Angeles County Board of Supervisors.

8. Management Efficiencies

This is a very limited operation with a working staff of two (2) employees.

9. Local Accountability and Governance

The CD meets monthly. The monthly agenda's are displayed on the CD marquee.

Sphere of Influence Determinations

In reviewing and updating the Little Lake Cemetery District (CD) Sphere of Influence (SOI), LAFCO is required to adopt written determinations for the following four items specified in Government Code Section 56425:

1. Present and Planned Land Uses in the Area

The present land use in the SOI area is both low density residential and high density residential, commercial, and light industrial. The boundaries are contiguous within the sphere of influence of the CD and the community is largely built out. The present cemetery property is comprised with 9.7 acres with no undeveloped acres.

2. Present and Probable Need for Public Facilities and Services in the Area

The CD performs about 60 funerals per year. The CD will be able to continue to operate for approximately the next 35 years, given the current statistical trend for burials and cremations.

3. Present Capacity of Public Facilities and Adequacy of Public Service that the Agency Provides or is Authorized to Provide

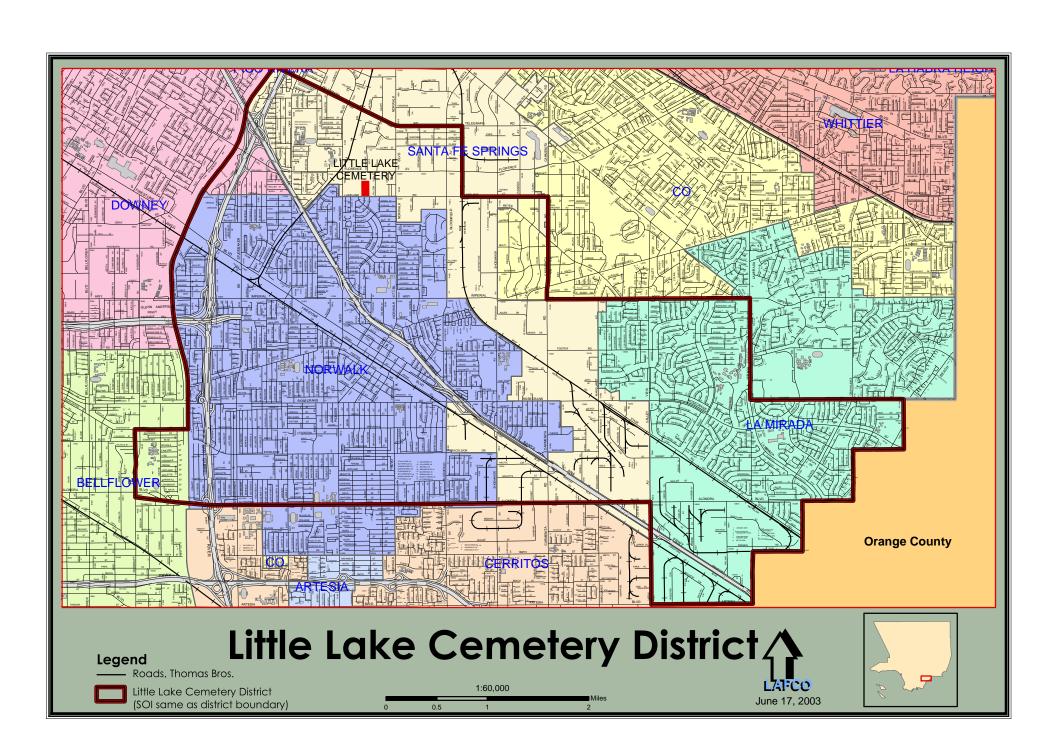
The CD is approximately 7,900 filled grave sites. The CD has removed a water system to facilitate an additional 2,100 open plots.

4. Existence of any Social or Economic Communities of Interest

The CD is comprised of five (5) Cities and unincorporated county territory. It has displayed the ability to provide those services contained by the Health and Safety Government Code Section 9000 *Et Seq*.

Recommendations

- The Little Lake Cemetery District Sphere of Influence not be expanded or revised at this time.
- The Little Lake Cemetery District Municipal Service Review be approved a recommended.



Wilmington Cemetery District

The Wilmington Cemetery District (CD) is an Independent Special District, formed on December 2, 1958. The purpose of the CD is to:

- Provide the general public with a cemetery (within the constraints of the Enabling Act).
- Provide burial services at reduced costs.

The CD provides local residents with vaults, opening and closing of graves, and marker settings.

Wilmington CD is comprised of approximately 4.3 square miles, located in the Wilmington area in the City of Los Angeles (See enclosed map). The actual cemetery operation began in the late 1800's.

The CD's year end Budgetary Comparison Schedule, General Fund for June 30, 2003 reflects total revenues of \$179,528.00 and expenditures of \$158,045.00 with a year end balance of \$21,483.00. Unspent funds are retained and carried to the succeeding annual budget. Each year the budget is submitted to the Los Angeles City finance department for acceptance by the City Council. The CD has no public debt.

MSR Determinations

In approving a Municipal Service Review (MSR), LAFCO must adopt written determinations for the following nine factors specified in Government Code Section 56430:

1. Infrastructure Needs and Deficiencies

The existing CD boundary infrastructure, that is, water supply and sewers is the responsibility of the City of Los Angeles, and other local agencies and/or utilities that serve the CD.

2. Growth and Population

For the most part, the area contained in the cemetery Sphere of Influence is mostly built out and population growth will remain is static. The cemetery itself is limited by its own physical boundaries of 8.32 acres.

3. Financing Constraints and Opportunities

The CD is not financially healthy because of low reserve funds and minimal property tax revenue.

4. Cost-Avoidance Opportunities

The CD considered implementing a non-resident fee and an endowment fee to the Fee Schedule, however it is believed by the Trustees that the residents of the CD and non-residents of the surrounding community can not pay additional fees set by the CD.

5. Opportunities for Rate Restructuring

The Board of Directors periodically review and revise rates on an as needed basis. The Directors are sensitive to the community's general financial level, however, as of January 2004, the CD did implement a new increase to the Fee Schedule which was the first in ten years ago. The CD Fee Schedule is now comparable to other CD's.

6. Opportunities for Shared Facilities

The CD has a small facility for administration. It is maintained within the cemetery by the cemetery employees.

7. Government Structure Options

The CD has a three-member Board of Trustees, appointed by the Los Angeles County Board of Supervisors.

8. Management Efficiencies

This is a very limited operation with a working staff of three (3) part-time employees.

9. Local Accountability and Governance

The CD meets monthly. Members present concerns through the monthly board meetings or discuss concerns with personnel of the CD.

Sphere of Influence Determinations

In reviewing and updating the Wilmington Cemetery District (CD) Sphere of Influence (SOI), LAFCO is required to adopt written determinations for the following four items specified in Government Code Section 56425:

1. Present and Planned Land Uses in the Area

The present land use in the SOI area contains various low and medium densities residential, and commercial property. The boundaries are contiguous within the sphere of influence of the CD and the community is largely built out. The present cemetery property is comprised of approximately 8.32 acres with no further development is possible.

2. Present and Probable Need for Public Facilities and Services in the Area

The CD performs about 30 funerals per year. The CD will be able to continue to operate for approximately the next five (5) years, given the current statistical trends for burials and cremations.

3. Present Capacity of Public Facilities and Adequacy of Public Service that the Agency Provides or is Authorized to Provide

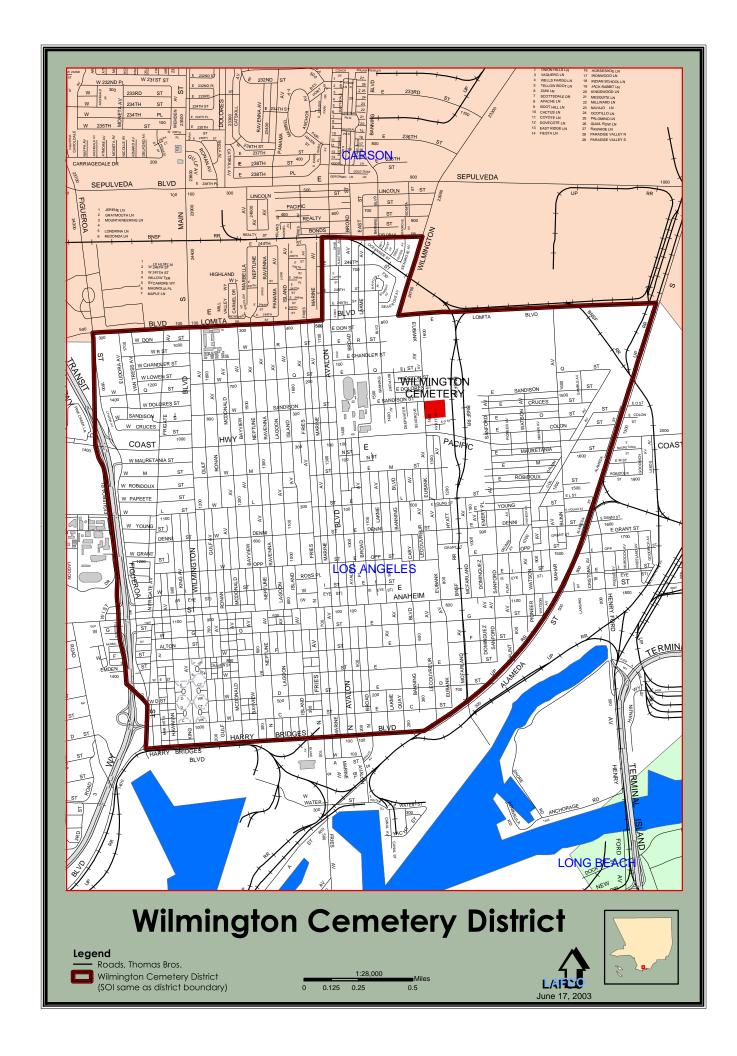
The cemetery has approximately 10,650 filled grave sites and approximately 150 open plots. The CD has approximately 500 open plots which the CD can not utilize due to advance purchase of gravesites that date back to the early 1900's. Legal action will have to occur to gain new ownership of the plots. Obtaining newly acquired plots will allow for future needs of the CD.

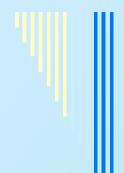
4. Existence of any Social or Economic Communities of Interest

The CD situated in the Wilmington area in the City of Los Angeles, which has displayed the ability to provide those services required by the Health and Safety Government Code Section 9000 *Et Seq*.

Recommendations

- The Wilmington Cemetery District Sphere of Influence not be expanded or revised at this time.
- The Wilmington Cemetery District Municipal Service Review be approved as recommended.





CHAPTER II COMMUNITY SERVICES DISTRICTS

Bradbury Estates

Pasadena Point Dume





CHAPTER II: Community Services Districts <u>Enabling Act</u>

(Government Code Sections 61000 Et Seq.)

Formation

The formation process may be initiated by presenting to LAFCO a petition signed by at least 10% of the registered voters residing in the area to be included in the district (Government Code Section 61103), or by presenting to LAFCO a resolution of application from the legislative body of any county or city, which contains territory proposed to be included in the district (Government Code Section 61106).

If it is approved, the Commission also will adopt terms and conditions for the formation, and establish a sphere of influence for the new district.

If LAFCO approves the formation of the district, the Commission, acting as the Conducting Authority, shall call and give notice of an election to be held in the area of the proposed district. After the election, if the majority of the votes cast favor for the formation, the district shall be formed (Government Code Sections 61110 & 61117).

If the Commission of the principal county finds that the petition filed with LAFCO has been signed by not less that 80% of the registered voters residing within the area to be included with the district, the Commission may dispense with an election, adopt the resolution declaring the district organized, and designate the members of the board of directors (Government Code Section 61111).

Governing Body

The Governing Body of a Community Services district may be appointed or elected, and is composed of a three or five-member board of directors. The method of selection and the number of directors will be as set forth in the petition of formation. The initial board of directors of a district formed on or after January 1, 1990, and containing only unincorporated territory in a single county, may be elected or appointed by the board of supervisors, which may appoint itself. Representation on the board of directors of districts containing territory in more than one county, containing only incorporated territory, or containing a combination of incorporated and unincorporated territory will vary according to the territory included (Government Code Sections 61101 & 61120).

If formed pursuant to a consolidation or reorganization of two or more districts into a single district, LAFCO may increase the number of directors of the consolidated or reorganized district to 7, 9, or 11. As terms expire, the number of directors shall be reduced through attrition until the number of directors is in conformance with the number specified by LAFCO (Government Code Section *61210.1*).

Functions

The specific powers that the board of directors may exercise are (Government Code Section *61600*):

- 1. Supply inhabitants of the district with water for domestic, irrigation, sanitation, industrial, fire protection, and recreation use;
- 2. Collection, treatment, or disposal of sewage, and waste and storm water;
- 3. Collection or disposal of garbage or refuse matter;
- 4. Protection against fire;
- 5. Public recreation and parks, playgrounds, golf courses, etc.;
- 6. Street lighting;
- 7. Mosquito abatement;
- 8. Police protection and other security services;
- 9. Library buildings and library services;
- 10. Street improvement, maintenance, and repair (subject to consent of governing body of city or county in which improvements are made). (Note: landscape maintenance may be provided if the area to be maintained is in the right-of-way of a road that is being maintained);
- 11. Construction and improvement of bridges, culverts, curbs, gutters, and drains (subject to the consent limitations of item 10 above);
- 12. Conversion of overhead electric and communications facilities to underground locations when such facilities are owned and operated by a "public utility" or "public agency," subject to consent of the public utility or public agency responsible to such facilities;
- 13. Contract for ambulance service if a majority of the voters in the district voting in an election thereon, approve;
- 14. Provide and maintain public airports and landing places for aerial traffic;
- 15. Provide transportation services;
- 16. Abate graffiti;
- 17. Construct, maintain, and operate flood control facilities subject to the following conditions: (a) the facilities are not within the authority of another public agency, except that the public agency and the district are not precluded from entering into agreements for the district to provide those services; and (b) the governing body of the city or county in which the services are to be provided by the district has consented to the district providing those services; and
- 18. Establish improvement districts (Government Code Section 61710).

After formation, should the district's board of directors determine that it is feasible, economically sound, and in the public interest for the district to exercise its powers for additional purposes not designated in the original formation petition, the board may submit to the district voters the question of whether the district should perform such additional purposes (Government Code Section 61601).

There are three Community Services Districts (CSD) in the County of Los Angeles;

- 1. Bradbury Estates CSD
- 2. Pasadena Glen CSD
- 3. Point Dume CSD

Bradbury Estates Community Services District

The Bradbury Estates Community Services District (CSD) is an Independent Special District, formed on December 28, 1995. The District is made up of approximately 139 parcels, all of which, except four, are located in the City of Bradbury. Those four parcels are located in the City of Monrovia. The Sphere of Influence (SOI) is coterminous with its existing boundaries (see attached map).

The purpose of the CSD is to:

- Equip and maintain additional security services above and beyond that provided by the Los Angeles County Sheriff to protect and safeguard life and property.
- The construction, opening, widening, extending, straightening, surfacing, and maintaining in whole or part of any street in the district: and
- The construction and improvement of bridges, culverts, curbs, gutters, drains and works incidental thereto.

It is a gated community of approximately 833 acres. The CSDS contains 92 homes with a current population of approximately 458 people.

The CSD has a projected balanced budget for Fiscal Year 2003-2004 of \$344,000.00. The CSD has no public debt.

MSR Determinations

In approving a Municipal Service Review (MSR), LAFCO must adopt written determinations for the following nine factors specified in Government Code Section 56430:

1. Infrastructure Needs and Deficiencies

The existing CSD infrastructure, that is, water supply, sewers, natural gas, telephone service and electricity is the responsibility of the City of Bradbury, the County of Los Angeles and other local agencies and/or utilities that serve the CSD with the exception of those services listed above. The CSD does maintain its own guard house, gate and gate area.

2. Growth and Population

Inasmuch, the CSD is considered to be built out on three sides and is restricted to development to the north because of steep terrain, it is expected that population growth will remain static with little or minimal future growth.

3. Financing Constraints and Opportunities

It appears that financing will remain constant except for increases that mirror normally expected annual growth costs.

4. Cost-Avoidance Opportunities

The simplicity of the functional organization does not allow for cost avoidance opportunities.

5. Opportunities for Rate Restructuring

N/A

6. Opportunities for Shared Facilities

N/A

7. Government Structure Options

A five person board made up of CSD members.

8. Management Efficiencies

This is a very limited operation with a volunteer staff with security services, above that provided by the County Sheriff, is supplied by an outside contracting agency.

9. Local Accountability and Governance

The CSD meets monthly. Agenda's are posed at the City of Bradbury City Hall and the CSD security gate. Members present concerns through written and/or oral communication.

Sphere of Influence Determinations

In reviewing and updating the Bradbury Estates Community Services District (CSD) Sphere of Influence, LAFCO is required to adopt written determinations for the following four items specified in Government Code Section:

1. Present and Planned Land Uses in the Area

The present land use is low density residential, the boundaries are contiguous within the sphere of influence of the CSD and the community is largely built out.

2. Present and Probable Need for Public Facilities and Services in the Area

The CSD provides municipal services to a population of approximately 458. These services are described in the MSR on page 1. The CSD is presently fulfilling the service needs for which it was created.

3. Present Capacity of Public Facilities and Adequacy of Public Service that the Agency Provides or is Authorized to Provide

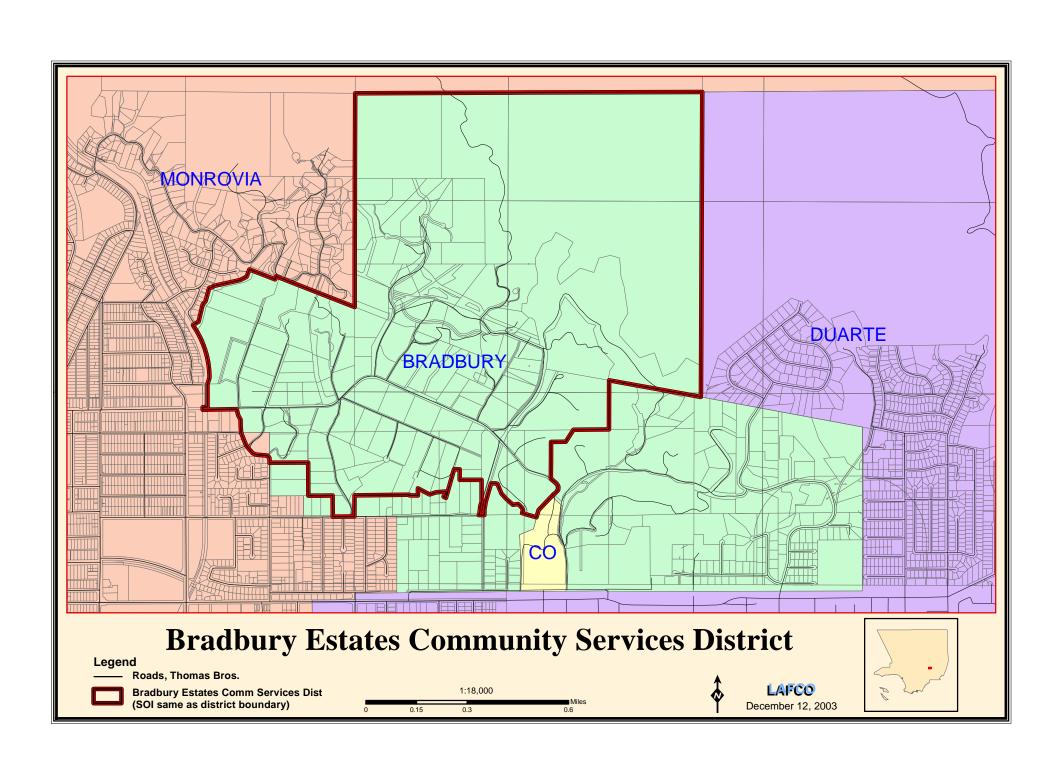
The CSD has the ability or can develop adequate sources to serve the needs of the CSD.

4. Existence of any Social or Economic Communities of Interest

The CSD serves a compact community and has displayed the ability to provide those services required by its Resolution of Services.

Recommendations

- The Bradbury Estates Community Services District Sphere of Influence not be expanded or revised at this time.
- The Bradbury Estates Community Services District Municipal Service Review be approved as recommended.



Pasadena Glen Community Services District

The Pasadena Glen Community Services District (CSD) is an Independent Special District, formed on June 9, 1994. The purpose of the CSD is to:

- Provide funding and administration for construction and maintenance of roads including turnouts for fire engine access.
- Maintain storm water culverts to divert the flow of water and avert mud away from residences.

Pasadena Glen CSD is located in unincorporated county territory, situated northeast of the City of Pasadena (See enclosed map). The District is comprised of 27.2 acres with 66 households. The current population of the CSD is approximately 120 people. The Sphere of Influence (SOI) is coterminous with its existing boundaries.

The CSD has a projected budget of \$17,584.50 total revenue, \$30,824.09 total expenses, and a net loss of \$13,239.59. The net loss of (\$13,239.59) is applied to a reserve of \$75,559.22, resulted in a reserve balance of \$62,319.63. The CSD has no public debt.

MSR Determinations

In approving a Municipal Service Review (MSR), LAFCO must adopt written determinations for the following nine factors specified in Government Code Section 56430:

1. Infrastructure Needs and Deficiencies

The existing CSD infrastructure, that is, water supply, sewers, natural gas, telephone service and electricity is the responsibility of the County of Los Angeles, other local agencies and/or utilities that serve the CSD with the exception of the services listed above. The district does not own nor maintain any additional infrastructure.

2. Growth and Population

Inasmuch, the CSD area is considered to be built out on all sides, it is expected that population growth will remain static or with minimal future growth.

3. Financing Constraints and Opportunities

It appears that financing will remain constant except for increases that mirror normally expected annual growth costs. While the projected budget reflects a loss, it is a draw down on the existing reserve which still exceeds a normal reserve percentage to budget ratio.

4. Cost-Avoidance Opportunities

The simplicity of the functional organization does not allow for cost avoidance opportunities.

5. Opportunities for Rate Restructuring

There does not appear to be a need for rate restructuring at this time.

6. Opportunities for Shared Facilities

N/A

7. Government Structure Options

Five person board made up of CSD members who are appointed at large.

8. Management Efficiencies

The CSD has joint powers with the Special District Risk Management Authority to obtain insurance at reasonable rates.

9. Local Accountability and Governance

The CSD meets monthly. Notices are posted and members are mailed correspondences as needed.

Sphere of Influence Determinations

In reviewing and updating the Pasadena Glen Community Services District (CSD) Sphere of Influence, LAFCO is required to adopt written determinations for the following four items specified in Government Code Section 56425:

1. Present and Planned Land Uses in the Area

The present land use is low density residential. Land within the sphere is largely built out.

2. Present and Probable Need for Public Facilities and Services in the Area

The CSD provides municipal services to a population of approximately 120 people. These services are described in the MSR on page 1.

3. Present Capacity of Public Facilities and Adequacy of Public Service that the Agency Provides or is Authorized to Provide

The CSD has the ability or can develop adequate sources to serve the needs of the CSD.

4. Existence of any Social or Economic Communities of Interest

The CSD is a compact community that has displayed the ability to provide those services. There are no other competing social or economic communities of interest.

Recommendations

- The Pasadena Glen Community Services District Sphere of Influence not be expanded or revised at this time.
- The Pasadena Glen Community Services District Municipal Service Review be approved as recommended.



Point Dume Community Services District

The Point Dume Community Services District (CSD) is an Independent Special District, formed on August 26, 1985 and has not had any boundary updates. The purpose of the CSD is to:

- Provide recreation programs to the residents of the City of Malibu, which include:
 - 1. Maintain position as primary service provider within the CSD.
 - 2. Continuation of quality activity program offerings and community events.
 - 3. Teen activities- evenings and weekend.
 - 4. Sports workshop.
 - 5. Fund-raisers.
 - 6. Science or art classes offered through outside organizations.
 - 7. Bus trips for the community: museums, art galleries, sporting events, trips, seniors, local transportation.
 - 8. Provide for adequate fund-raising and revenue enhancement.
 - 9. Establish better public relations & communications with local groups, parents, agencies, and the community.
 - 10. Establish and implement contingency plans regarding possible loss of site.
 - 11. Work with others to establish a permanent site.
 - 12. Explore cooperative efforts with the City of Malibu, Santa Monica-Malibu School District, and CA State Parks.
 - 13. Protection and beautification of the Point Dume community, Cameron Park & the District's natural resources.

Point Dume CSD is comprised of 873.13 acres or 1.364 square miles, which is situated in the City of Malibu (See enclosed map). The CSD has approximately 680 households with an estimate population of 1,852 people.

The CSD has a projected budget of \$18,285.05 total revenue, \$56,973.84 total expenses, and a net loss of (\$38,688.79). The net loss of (\$38,688.79) is applied to a reserve of \$56,538.88, resulted in a reserve balance of \$17,850.09. The CSD has no public debt.

MSR Determinations

In approving a Municipal Service Review (MSR), LAFCO must adopt written determinations for the following nine factors specified in Government Code Section 56430:

1. Infrastructure Needs and Deficiencies

The existing CSD infrastructure, that is, water supply, sewers, natural gas, telephone service and electricity is the responsibility of the County of Los Angeles, the City of Malibu and other local agencies and/or utilities that serve the

CSD with the exception of those recreation programs listed above. The CSD has no infrastructure of its own.

2. Growth and Population

Inasmuch, the CSD is considered to be built out, it is expected that population growth will remain static or with minimal future growth.

3. Financing Constraints and Opportunities

Funding is provided by raising money at special events & other occasions, donation appeal letters, and donations from local service clubs and grants from governmental and private organizations, as determined by the Strategic Goals of the CSD. It appears that financing will remain constant with the except for increases that mirror normally expected annual growth costs. While the projected budget reflects a loss, it is a draw down on the existing reserve which still exceeds a normal reserve percentage to budget ratio.

4. Cost-Avoidance Opportunities

The simplicity of the functional organization does not allow for cost avoidance opportunities.

5. Opportunities for Rate Restructuring

The Board of Directors may recommend revised rates for the approval of its members.

6. Opportunities for Shared Facilities

The CSD utilizes other public facilities, either from the City of Malibu or the County for their activities.

7. Government Structure Options

The CSD consists of Board of Directors, Executive Director, Administrative Assistant, and Custodian. The Board of Directors are elected at large.

8. Management Efficiencies

The CSD's mission is to work cooperatively with other local agencies and groups operating within the District, to provide educational and recreational programs, services and community use opportunities for the CSD residents and others in the community.

Point Dume CSD is currently working to develop a Joint Powers Agreement (JPA) with the City of Malibu to provide savings in service cost, insurance, and access to Bond funds.

The CSD has entered into a Joint Operating Agreement (JOA) with the Santa Monica-Malibu Unified School District and the City of Malibu to provide community access to recreational areas.

9. Local Accountability and Governance

The CSD meets monthly. Public posting meeting dates and times posted per the Brown Act. Minutes are available upon request. Information is disseminated through the CSD board members by making presentations to their constituents, public/city workshops, and newsletters. Customer complaints can be submitted in writing, in person, or by telephone to the Executive Director.

Sphere of Influence Determinations

In reviewing and updating the Point Dume Community Services District (CSD) Sphere of Influence (SOI), LAFCO is required to adopt written determinations for the following four items specified in Government Code Section 56425:

1. Present and Planned Land Uses in the Area

The present land use of the property within the CSD is low density residential and largely built out. The SOI boundary is coterminous with the CSD boundary.

2. Present and Probable Need for Public Facilities and Services in the Area The CSD provides services to an estimated population of 1,852 people, within the western portion of the City of Malibu and include participants from the surrounding areas. These services are described in the MSR on page 1. Inasmuch as the CSD utilizes other public facilities for their activities there not a need for separate facilities in the future.

3. Present Capacity of Public Facilities and Adequacy of Public Service that the Agency Provides or is Authorized to Provide

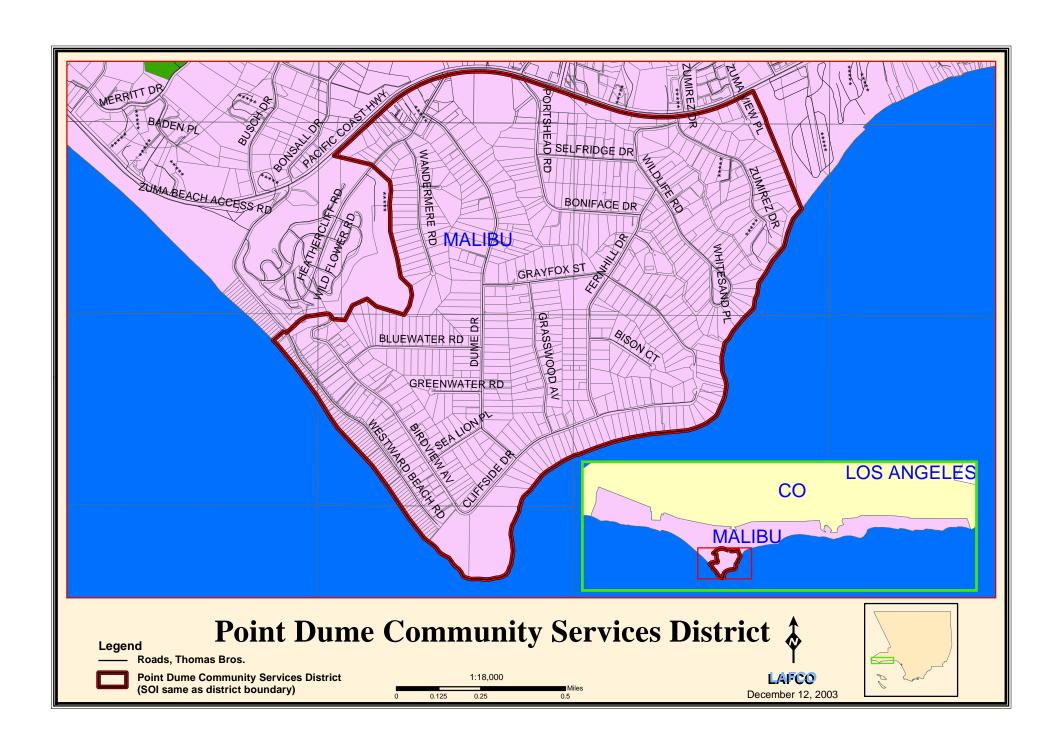
The CSD has the ability or can develop adequate sources to serve the needs of the CSD if necessary, however, as previously mentioned, the CSD does not have need for additional facilities.

4. Existence of any Social or Economic Communities of Interest

The CSD serves a compact community and that has displayed the ability to provide those services contained by the CSD Vision to that community.

Recommendations

- The Point Dume Community Services District Sphere of Influence not be expanded or revised at this time.
- The Point Dume Community Services District Municipal Service Review be approved as recommended.





CHAPTER III GARBAGE DISPOSAL DISTRICTS

Athens-Woodcrest-Olivita

Belvedere

Firestone

Lennox

Malibu

Mesa Heights

Walnut Park



CHAPTER III: Garbage Disposal Districts

Enabling Act

(Public Resources Code Section 49000 Et Seq.)

Formation

The formation process is initiated only by the adoption of a resolution by the board of supervisors. Upon the submission to LAFCO of such a resolution, the Commission shall fix a time and place for a hearing on the matter of the formation of the district (Public Resources Code § 49006).

After the formation proceedings have been initiated, LAFCO must conduct a noticed public hearing. After hearing public testimony, the Commission may either, approve, modify, or deny the proposed formation. If it is approved, the Commission also will adopt terms and conditions for the formation, and establish a sphere of influence for the new district. Then the proposed formation is scheduled for a conducting authority hearing where no further modifications may be made.

At the conducting authority stage, the Commission shall either terminate further formation proceedings, or order the matter submitted to the registered voters of the proposed district (Public Resources Code§§ 49009 & 49010).

If, at the election, a majority of all those voting upon the question of creation of the district and a majority of those voting thereon, in each city, is in favor of formation of the district, the territory shall be formed into a district (Public Resources Code§ 49016).

- 1. Any portions of one county;
- 2. Any contiguous or noncontiguous territory that is at least a full subdivision or contains at least 10 privately owned acres; and
- 3. Any unincorporated or incorporated territory. However, if incorporated territory is included, the unanimous consent of the governing body of the city must be obtained if only a portion, rather than the total city, is in the proposed district.

Governing Body

The governing body which is established by law to administer the operation of a garbage disposal district, is the Board of Supervisors.

Functions

The specific powers that the Board of Supervisors may exercise are:

- 1. The collection and disposal of garbage and other refuse matter in the district, and
- 2. The operation and maintenance of a garbage and refuse disposal site

In addition to these specific powers, the Board of Supervisors also has the general power to perform all acts necessary or proper to accomplish the purposes of this chapter.

There are seven Garbage Disposal Districts (District) in the County of Los Angeles;

- 1. Athens-Woodcrest-Olivita District
- 2. Belvedere District
- 3. Firestone District
- 4. Lennox District
- 5. Malibu District
- 6. Mesa Heights District
- 7. Walnut Park District

Athens-Woodcrest-Olivita Garbage Disposal District

The Athens-Woodcrest-Olivita Garbage Disposal District (District) is a Dependent Special District, formed on November 28, 1939. The District boundary is approximately 1.8 square miles of unincorporated county territory bounded mostly by Manchester Blvd. (north), Vermont Ave. (east), El Segundo Blvd. (east) and Van Ness Ave. (west). There is a small area of a couple hundred square feet located at the corner of Yukon Ave. and Marine St. (See enclosed map). The Sphere Of Influence (SOI) boundary is coterminous to the service boundary.

The purpose of the District is to:

 Provide refuse collection and recycling services. Those services are provided to the District under contract with the Consolidated Disposal Service, LLC.

The District's final adopted balanced budget for Fiscal Year 2003-2004 is \$3,606,000.00. The District has no public debt.

MSR Determinations

In approving a Municipal Service Review (MSR), LAFCO must adopt written determinations for the following nine factors specified in Government Code Section 56430:

1. Infrastructure Needs and Deficiencies

The District contracts with an outside refuse company for services. The contract is administered by the County of Los Angeles. No service infrastructure is required.

2. Growth and Population

The population of the District is estimated to be approximately 41,720 people and services 7,100 parcels of property. The parcels are made up of the following estimated units:

- 4,700 single-family residences
- 2,000 multi-family residences
- 320 commercial properties
- 100 miscellaneous properties; i.e., churches, hospitals, etc.

The bounded areas are mainly built out. Population growth is expected to be, for the most part, relatively static or less than 1% for the next five years.

3. Financing Constraints and Opportunities

It is expected the needs for each of the subject Garbage Disposal Districts would grow to offset anticipated increases in contract costs for providing enhanced refuse collection and recycling services.

4. Cost-Avoidance Opportunities

The simplicity of the functional organization limits cost avoidance opportunities.

5. Opportunities for Rate Restructuring

Customers are charged directly for services based upon contract achieved through competitive bidding.

6. Opportunities for Shared Facilities

Facilities are already shared by all garbage disposal districts under the administration of the Los Angeles County Department of Public Works.

7. Government Structure Options

The Los Angeles County Board of Supervisors is the governing board of the Athens-Woodcrest-Olivita Garbage Disposal District. The members of the Board of Supervisors are elected in alternate General Elections.

8. Management Efficiencies

The District is an efficient organization as it is governed by one entity, the County Board of Supervisors and its management is consolidated with other garbage disposal districts in the County. Financial and services efficiencies are achieved through competitive bidding.

9. Local Accountability and Governance

The Board of Supervisors meets every Tuesday with the agenda being made available the Thursday prior to the Board meeting. Customers may voice complaints at meetings, the WEB, mail or telephone. Information concerning the District's activities is disseminated quarterly via the Internet, flyers (door to door), and local newspapers.

Sphere of Influence Determinations

In reviewing and updating the Athens-Woodcrest-Olivita Garbage Disposal District (District) Sphere of Influence (SOI), LAFCO is required to adopt written determinations for the following four items specified in Government Code Section 56425:

1. Present and Planned Land Uses in the Area

Land use is not an issue in evaluating the SOI of a Garbage Disposal District in that the service provided is not conditioned on land use assignment.

2. Present and Probable Need for Public Facilities and Services in the Area The present administrative facilities are expected to support the convices of the

The present administrative facilities are expected to support the services of the existing community boundary.

3. Present Capacity of Public Facilities and Adequacy of Public Service that the Agency Provides or is Authorized to Provide See 2., above.

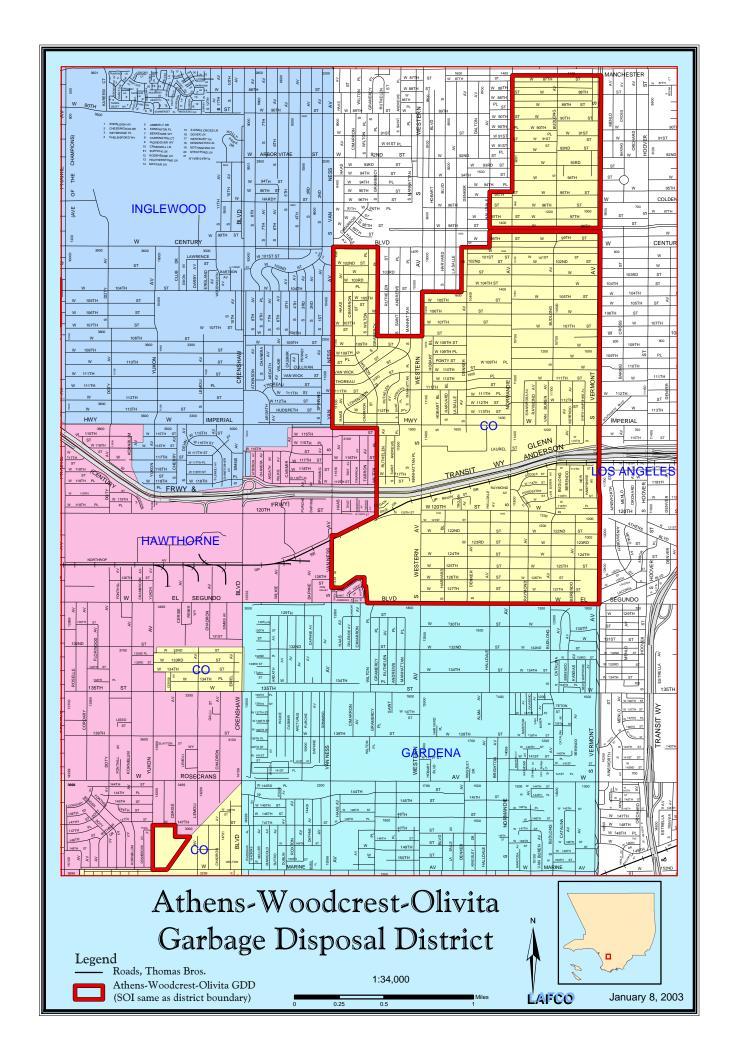
4. Existence of any Social or Economic Communities of Interest

The garbage disposal districts are community based agencies which were formed for the community's best interest in having these services provided.

Recyclables and green waste separation, using the latest technology, is an added benefit.

Recommendations

- The Athens-Woodcrest-Olivita Garbage Disposal District Sphere of Influence not be expanded or revised at this time.
- The Athens-Woodcrest-Olivita Garbage Disposal District Municipal Service Review be approved as recommended.



Belvedere Garbage Disposal District

The Belvedere Garbage Disposal District (District) is a Dependent Special District, formed on October 31, 1927. The District boundary is approximately 7.15 square miles of unincorporated county territory bounded by the Cities of Los Angeles to the north and west, Monterey Park to the east and Commerce to the south (See enclosed map). The Sphere Of Influence (SOI) boundary is conterminous to the service boundary.

The purpose of the District is to:

 Provide refuse collection and recycling services. Those services are provided to the District under contract with the Consolidated Disposal Service, LLC.

The District's final adopted budget for Fiscal Year 2003-2004 is \$8,734,000.00. The District has no public debt.

MSR Determinations

In approving a Municipal Service Review (MSR), LAFCO must adopt written determinations for the following nine factors specified in Government Code Section 56430:

1. Infrastructure Needs and Deficiencies

The district contracts with an outside refuse company for services. The contract is administered by the County of Los Angeles. No service infrastructure is required.

2. Growth and Population

The population of the District is estimated to be approximately 129,100 people and services 19,000 parcels of property. The parcels are made up of the following estimated units:

- 9,700 single-family residences
- 6,850 multi-family residences
- 2,300 commercial properties
- 150 miscellaneous properties; i.e., churches, hospitals, etc.

The bounded areas are mainly built out. Population growth is expected to be, for the most part, relatively static or less than 1% for the next five years.

3. Financing Constraints and Opportunities

It is expected the needs for each of the subject Garbage Disposal Districts would grow to offset anticipated increases in contract costs for providing enhanced refuse collection and recycling services.

4. Cost-Avoidance Opportunities

The simplicity of the functional organization limits cost avoidance opportunities.

5. Opportunities for Rate Restructuring

Customers are charged directly for services based upon contract achieved through competitive bidding.

6. Opportunities for Shared Facilities

Facilities are already shared by all garbage disposal districts under the administration of the Los Angeles County Department of Public Works.

7. Government Structure Options

The Los Angeles County Board of Supervisors is the governing board of the Belvedere Garbage Disposal District. The members of the Board of Supervisors are elected in alternate General Elections.

8. Management Efficiencies

The District is an efficient organization as it is governed by one entity, the County Board of Supervisors and its management is consolidated with other garbage disposal districts in the County. Financial and services efficiencies are achieved through competitive bidding.

9. Local Accountability and Governance

The Board of Supervisors meets every Tuesday with the agenda being made available the Thursday prior to the Board meeting. Customers may voice complaints at meetings, the WEB, mail or telephone. Information concerning the District's activities is disseminated quarterly via the Internet, flyers (door to door) and local newspapers.

Sphere of Influence Determinations

In reviewing and updating the Belvedere Garbage Disposal District (District) Sphere of Influence (SOI), LAFCO is required to adopt written determinations for the following four items specified in Government Code Section 56425:

1. Present and Planned Land Uses in the Area

Land use is not an issue in evaluating the SOI of a Garbage Disposal District in that the service provided is not conditioned on land use assignment.

2. Present and Probable Need for Public Facilities and Services in the Area The present administrative facilities are expected to support the services of the existing community boundary.

3. Present Capacity of Public Facilities and Adequacy of Public Service that the Agency Provides or is Authorized to Provide See 2, above.

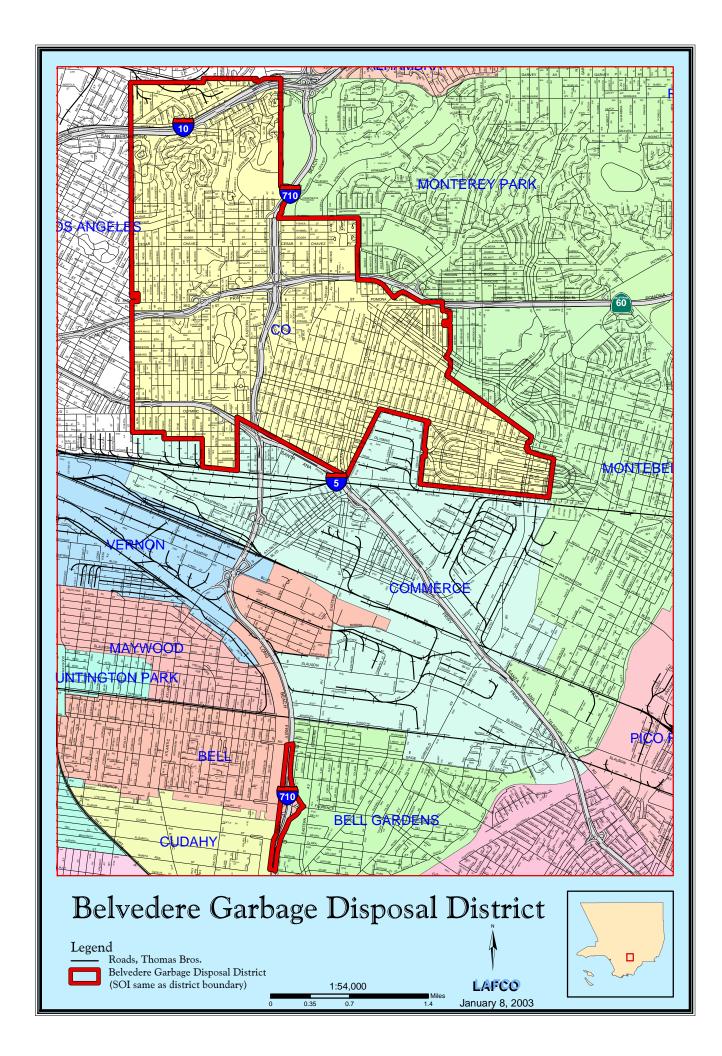
4. Existence of any Social or Economic Communities of Interest

The garbage disposal districts are community based agencies which were formed for the community's best interest in having these services provided.

Recyclables and green waste separation, using the latest technology, is an added benefit.

Recommendations

- The Belvedere Garbage Disposal District Sphere of Influence not be expanded or revised at this time.
- The Belvedere Garbage Disposal District Municipal Service Review be approved as recommended.



Firestone Garbage Disposal District

The Firestone Garbage Disposal District (District) is a Dependent Special District, formed on January 21, 1941. The District boundary is approximately 7.12 square miles of unincorporated county territory west of Alameda St., east of the City of Los Angeles, as far north as Slauson Ave. and as far south to and area equivalent to the northern boundary of the City of Compton (See enclosed map). The Sphere Of Influence (SOI) boundary is coterminous to the service boundary.

The purpose of the District is to:

 Provide refuse collection and recycling services. Those services are provided to the District under contract with BFI Waste Systems of North America, Inc.

The District's final adopted budget for Fiscal Year 2003-2004 is \$8,608,000.00. The District has no public debt.

MSR Determinations

In approving a Municipal Service Review (MSR), LAFCO must adopt written determinations for the following nine factors specified in Government Code Section 56430:

1. Infrastructure Needs and Deficiencies

The district contracts with an outside refuse company for services. The contract is administered by the County of Los Angeles. No service infrastructure is required.

2. Growth and Population

The population of the District is estimated to be approximately 111,109 people and services 19,700 parcels of property. The parcels are made up of the following estimated units:

- 13,800 single-family residences
- 4,100 multi-family residences
- 1,650 commercial properties
- 190 miscellaneous properties; i.e., churches, hospitals, etc.

The bounded areas are mainly built out. Population growth is expected to be, for the most part, relatively static or 1% for the next five years.

3. Financing Constraints and Opportunities

It is expected the needs for each of the subject Garbage Disposal Districts would grow to offset anticipated increases in contract costs for providing enhanced refuse collection and recycling services.

4. Cost-Avoidance Opportunities

The simplicity of the functional organization limits cost avoidance opportunities.

5. Opportunities for Rate Restructuring

Customers are charged directly for services based upon contract achieved through competitive bidding.

6. Opportunities for Shared Facilities

Facilities are already shared by all garbage disposal districts under the administration of the Los Angeles County Department of Public Works.

7. Government Structure Options

The Los Angeles County Board of Supervisors is the governing board of the Firestone Garbage Disposal District. The members of the Board of Supervisors are elected in alternate General Elections.

8. Management Efficiencies

The District is an efficient organization as it is governed by one entity, the County Board of Supervisors and its management is consolidated with other garbage disposal districts in the County. Financial and services efficiencies are achieved through competitive bidding.

9. Local Accountability and Governance

The Board of Supervisors meets every Tuesday with the agenda being made available the Thursday prior to the Board meeting. Customers may voice complaints at meetings, the WEB, mail or telephone. Information concerning the District's activities is disseminated quarterly via the Internet, flyers (door to door) and local newspapers.

Sphere of Influence Determinations

In reviewing and updating the Firestone Garbage Disposal District (District) Sphere of Influence (SOI), LAFCO is required to adopt written determinations for the following four items specified in Government Code Section 56425:

1. Present and Planned Land Uses in the Area

Land use is not an issue in evaluating the SOI of a Garbage Disposal District in that the service provided is not conditioned on land use assignment.

2. Present and Probable Need for Public Facilities and Services in the Area The present administrative facilities are expected to support the services of the existing community boundary.

3. Present Capacity of Public Facilities and Adequacy of Public Service that the Agency Provides or is Authorized to Provide See 2., above.

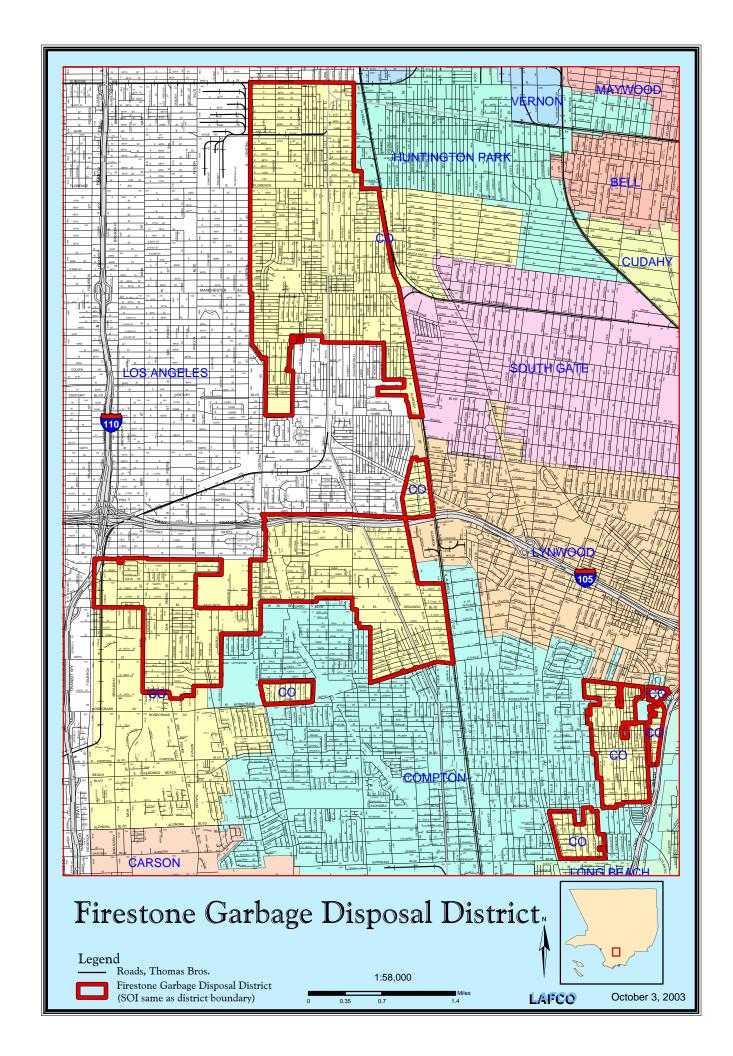
4. Existence of any Social or Economic Communities of Interest

The garbage disposal districts are community based agencies which were formed for the community's best interest in having these services provided.

Recyclables and green waste separation, using the latest technology, is an added benefit.

Recommendations

- The Firestone Garbage Disposal District Sphere of Influence not be expanded or revised at this time.
- The Firestone Garbage Disposal District Municipal Service Review be approved as recommended.



Lennox Garbage Disposal District

The Lennox Garbage Disposal District (District) is a Dependent Special District, formed on November 20, 2002. The District boundary is approximately 1.09 square miles of unincorporated county territory bounded by the City of Inglewood to the north and east, the City of Los Angeles to the west and the City of Hawthorne to the South (See enclosed map). The Sphere Of Influence (SOI) boundary is coterminous to the service boundary.

The purpose of the District is to:

• Provide refuse collection and recycling services. Those services are provided to the District under contract with BFI Waste Systems of North America, Inc.

The District's final adopted budget for Fiscal Year 2003-2004 is \$1,137,000.00. The District has no public debt.

MSR Determinations

In approving a Municipal Service Review (MSR), LAFCO must adopt written determinations for the following nine factors specified in Government Code Section 56430:

1. Infrastructure Needs and Deficiencies

The district contracts with an outside refuse company for services. The contract is administered by the County of Los Angeles. No service infrastructure is required.

2. Growth and Population

The population of the District is estimated to be approximately 22,750 people and services 2,410 parcels of property. The parcels are made up of the following estimated units:

- 1,300 single-family residences
- 1,000 multi-family residences
- 150 commercial properties
- 10 miscellaneous properties

The bounded areas are mainly built out. Population growth is expected to be, relatively static or less than 1% for the next five years.

3. Financing Constraints and Opportunities

It is expected the needs for each of the subject Garbage Disposal Districts would grow to offset anticipated increases in contract costs for providing enhanced refuse collection and recycling services.

4. Cost-Avoidance Opportunities

The simplicity of the functional organization limits cost avoidance opportunities.

5. Opportunities for Rate Restructuring

Customers are charged directly for services based upon contract achieved through competitive bidding.

6. Opportunities for Shared Facilities

Facilities are already shared by all garbage disposal districts under the administration of the Los Angeles County Department of Public Works.

7. Government Structure Options

The Los Angeles County Board of Supervisors is the governing board of the Lennox Garbage Disposal District. The members of the Board of Supervisors are elected in alternate General Elections.

8. Management Efficiencies

The District is an efficient organization as it is governed by one entity, the County Board of Supervisors and its management is consolidated with other garbage disposal districts in the County. Financial and services efficiencies are achieved through competitive bidding.

9. Local Accountability and Governance

The Board of Supervisors meets every Tuesday with the agenda being made available the Thursday prior to the Board meeting. Customers may voice complaints at meetings, the WEB, mail or telephone. Information concerning the District's activities is disseminated quarterly via the Internet, flyers (door to door) and local newspapers.

Sphere of Influence Determinations

In reviewing and updating the Lennox Garbage Disposal District (District) Sphere of Influence (SOI), LAFCO is required to adopt written determinations for the following four items specified in Government Code Section 56425:

1. Present and Planned Land Uses in the Area

Land use is not an issue in evaluating the SOI of a Garbage Disposal District in that the service provided is not conditioned on land use assignment.

2. Present and Probable Need for Public Facilities and Services in the Area The present administrative facilities are expected to support the services of the existing community boundary.

3. Present Capacity of Public Facilities and Adequacy of Public Service that the Agency Provides or is Authorized to Provide See 2., above.

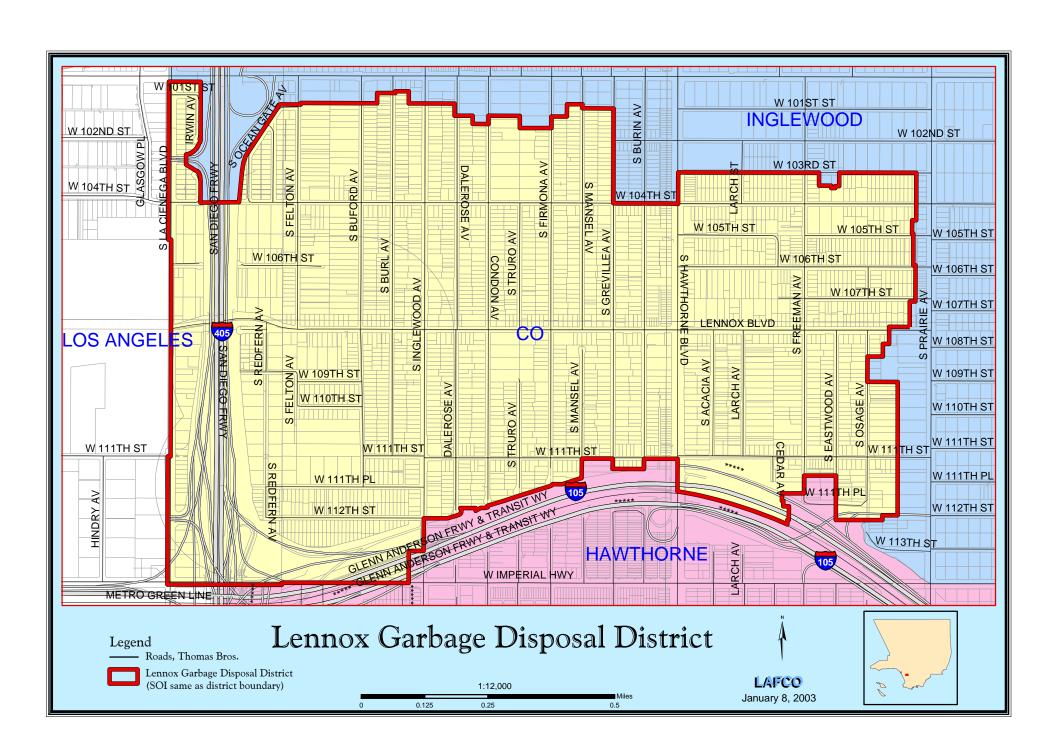
4. Existence of any Social or Economic Communities of Interest

The garbage disposal districts are community based agencies which were formed for the community's best interest in having these services provided.

Recyclables and green waste separation, using the latest technology, is an added benefit.

Recommendations

- The Lennox Garbage Disposal District Sphere of Influence not be expanded or revised at this time.
- The Lennox Garbage Disposal District Municipal Service Review be approved as recommended.



Malibu Garbage Disposal District

The Malibu Garbage Disposal District (District) is a Dependent Special District, formed on March 8, 1949. The Sphere of Influence (SOI) boundary is approximately 8.4 square miles. The District boundary is approximately 1.0 square miles. Both the SOI and the District boundaries encompass portions of the City of Malibu and unincorporated county territory (See enclosed map).

The purpose of the District is to:

 Provide refuse collection and recycling services. Those services are provided to the District under contract with Waste Management-G.I. Industries, a Utah Corporation.

The District's final adopted budget for Fiscal Year 2003-2004 is \$2,434,000.00. The District has no public debt.

MSR Determinations

In approving a Municipal Service Review (MSR), LAFCO must adopt written determinations for the following nine factors specified in Government Code Section 56430:

1. Infrastructure Needs and Deficiencies

The district contracts with an outside refuse company for services. The contract is administered by the County of Los Angeles. No service infrastructure is required.

2. Growth and Population

The population of the District is estimated to be approximately 8,200 people and services 2,470 parcels of property. The parcels are made up of the following estimated units:

- 2,200 single-family residences
- 160 multi-family residences
- 100 commercial properties
- 4 miscellaneous properties, including two private schools.

The District's boundaries contain relatively rough terrain. New building is expected to be slow and population growth is projected to be +/- 6% over the next five years.

3. Financing Constraints and Opportunities

It is expected the needs for each of the subject Garbage Disposal Districts would grow to offset anticipated increases in contract costs for providing enhanced refuse collection and recycling services.

4. Cost-Avoidance Opportunities

The simplicity of the functional organization limits cost avoidance opportunities.

5. Opportunities for Rate Restructuring

Customers are charged directly for services based upon contract achieved through competitive bidding.

6. Opportunities for Shared Facilities

Facilities are already shared by all garbage disposal districts under the administration of the Los Angeles County Department of Public Works.

7. Government Structure Options

The Los Angeles County Board of Supervisors is the governing board of the Malibu Garbage Disposal District. The members of the Board of Supervisors are elected in alternate General Elections.

8. Management Efficiencies

The District is an efficient organization as it is governed by one entity, the County Board of Supervisors and its management is consolidated with other garbage disposal districts in the County. Financial and services efficiencies are achieved through competitive bidding.

9. Local Accountability and Governance

The Board of Supervisors meets every Tuesday with the agenda being made available the Thursday prior to the Board meeting. Customers may voice complaints at meetings, the WEB, mail or telephone. Information concerning the District's activities is disseminated quarterly via the Internet, flyers (door to door) and local newspapers.

Sphere of Influence Determinations

In reviewing and updating the Malibu Garbage Disposal District (District) Sphere of Influence (SOI), LAFCO is required to adopt written determinations for the following four items specified in Government Code Section 56425:

1. Present and Planned Land Uses in the Area

Land use is not an issue in evaluating the SOI of a Garbage Disposal District in that the service provided is not conditioned on land use assignment.

2. Present and Probable Need for Public Facilities and Services in the Area The present administrative facilities are expected to support the services of the existing community boundary.

3. Present Capacity of Public Facilities and Adequacy of Public Service that the Agency Provides or is Authorized to Provide See 2., above.

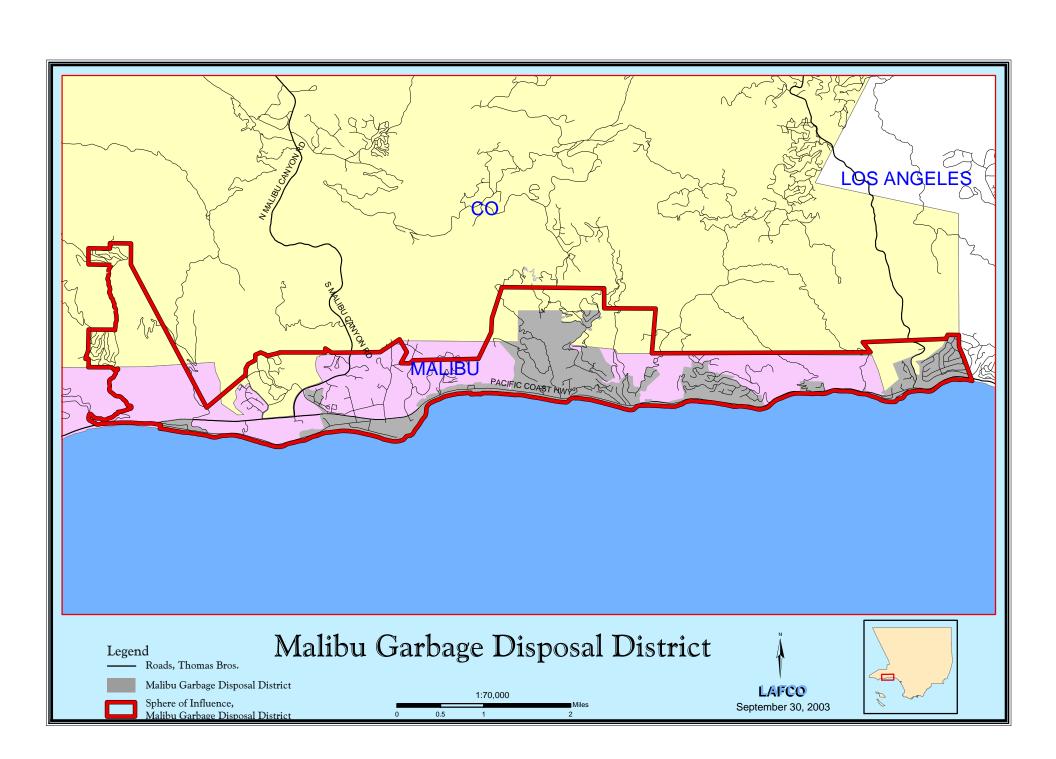
4. Existence of any Social or Economic Communities of Interest

The garbage disposal districts are community based agencies which were formed for the community's best interest in having these services provided.

Recyclables and green waste separation, using the latest technology, is an added benefit.

Recommendations

- The Malibu Garbage Disposal District Sphere of Influence not be expanded or revised at this time.
- The Malibu Garbage Disposal District Municipal Service Review be approved as recommended.



Mesa Heights Garbage Disposal District

The Mesa Heights Garbage Disposal District (District) is a Dependent Special District, formed on July 27, 1931. The District boundary is approximately 2.47 square miles of unincorporated county territory located in two areas. The first, and largest portion of the District, is located southeast of the City of Culver City, the second portion is a small area located along and south of the 90 Freeway and approximately a quarter of a mile southwest of the 90 /405 Freeways (See enclosed map). The Sphere Of Influence (SOI) boundary is coterminous to the service boundary.

The purpose of the District is to:

 Provide refuse collection and recycling services. Those services are provided to the District under contract with Consolidated Disposal Service, LLC.

The District's final adopted budget for Fiscal Year 2003-2004 is \$2,153,000.00. The District has no public debt.

MSR Determinations

In approving a Municipal Service Review (MSR), LAFCO must adopt written determinations for the following nine factors specified in Government Code Section 56430:

1. Infrastructure Needs and Deficiencies

The District contracts with an outside refuse company for services. The contract is administered by the County of Los Angeles. No service infrastructure is required.

2. Growth and Population

The population of the District is estimated to be approximately 19,120 people and services 6,300 parcels of property. The parcels are made up of the following estimated units:

- 5,700 single-family residences
- 440 multi-family residences
- 140 commercial properties
- 25 miscellaneous properties; i.e., churches, hospitals, etc.

The bounded areas are mainly built out. Population growth is expected to be, for the most part, relatively static or 2% for the next five years.

3. Financing Constraints and Opportunities

It is expected the needs for each of the subject Garbage Disposal Districts would grow to offset anticipated increases in contract costs for providing enhanced refuse collection and recycling services.

4. Cost-Avoidance Opportunities

The simplicity of the functional organization limits cost avoidance opportunities.

5. Opportunities for Rate Restructuring

Customers are charged directly for services based upon contract achieved through competitive bidding.

6. Opportunities for Shared Facilities

Facilities are already shared by garbage disposal districts under the administration of the Los Angeles County Department of Public Works.

7. Government Structure Options

The Los Angeles County Board of Supervisors is the governing board of the Mesa Heights Garbage Disposal District. The members of the Board of Supervisors are elected in alternate General Elections.

8. Management Efficiencies

The District is an efficient organization as it is governed by one entity, the County Board of Supervisors and its management is consolidated with other garbage disposal districts in the County. Financial and services efficiencies are achieved through competitive bidding.

9. Local Accountability and Governance

The Board of Supervisors meets every Tuesday with the agenda being made available the Thursday prior to the Board meeting. Customers may voice complaints at meetings, the WEB, mail or telephone. Information concerning the District's activities is disseminated quarterly via the Internet, flyers (door to door) and local newspapers.

Sphere of Influence Determinations

In reviewing and updating the Mesa Heights Garbage Disposal District (District) Sphere of Influence (SOI), LAFCO is required to adopt written determinations for the following four items specified in Government Code Section 56425:

1. Present and Planned Land Uses in the Area

Land use is not an issue in evaluating the SOI of a Garbage Disposal District in that the service provided is not conditioned on land use assignment.

2. Present and Probable Need for Public Facilities and Services in the Area The present administrative facilities are expected to support the services of the existing community boundary.

3. Present Capacity of Public Facilities and Adequacy of Public Service that the Agency Provides or is Authorized to Provide See 2., above.

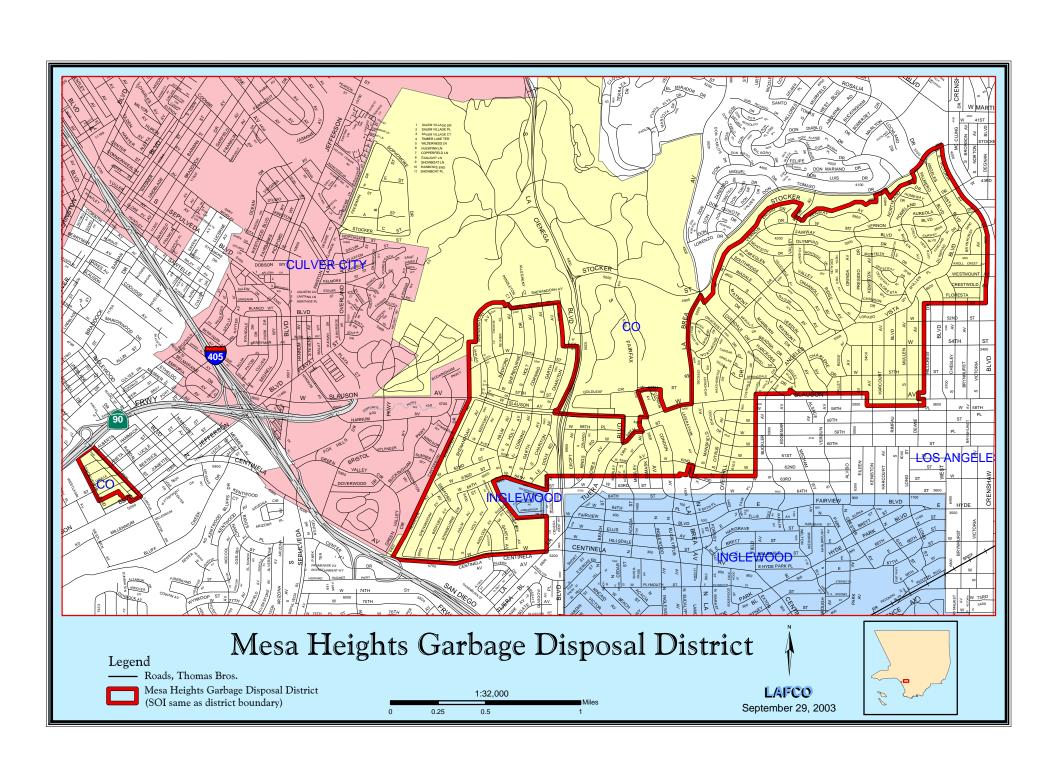
4. Existence of any Social or Economic Communities of Interest

The garbage disposal districts are community based agencies which were formed for the community's best interest in having these services provided.

Recyclables and green waste separation, using the latest technology, is an added benefit.

Recommendations

- The Mesa Heights Garbage Disposal District Sphere of Influence not be expanded or revised at this time.
- The Mesa Heights Garbage Disposal District Municipal Service Review be approved as recommended.



Walnut Park Garbage Disposal District

The Walnut Park Garbage Disposal District (District) is a Dependent Special District, formed on November 28, 1939. The District boundary is approximately .86 square miles of unincorporated county territory located south and west of the City of Huntington Park, north of South Gate and east of Alameda St. (See enclosed map). The Sphere Of Influence (SOI) boundary is coterminous the service boundary.

The purpose of the District is to:

 Provide refuse collection and recycling services. Those services are provided to the District under contract with Consolidated Disposal Service, LLC.

The District's final adopted budget for Fiscal Year 2003-2004 is \$982,000.00. The District has no public debt.

MSR Determinations

In approving a Municipal Service Review (MSR), LAFCO must adopt written determinations for the following nine factors specified in Government Code Section 56430:

1. Infrastructure Needs and Deficiencies

The District contracts with an outside refuse company for services. The contract is administered by the County of Los Angeles. No service infrastructure is required.

2. Growth and Population

The population of the District is estimated to be approximately 17,678 people and services 2,950 parcels of property. The parcels are made up of the following estimated units:

- 2,130 single-family residences
- 540 multi-family residences
- 270 commercial properties
- 10 miscellaneous properties; i.e., churches, hospitals, etc.

The bounded areas are mainly built out. Population growth is expected to be relatively static for the next five years.

3. Financing Constraints and Opportunities

It is expected the needs for each of the subject Garbage Disposal Districts would grow to offset anticipated increases in contract costs for providing enhanced refuse collection and recycling services.

4. Cost-Avoidance Opportunities

The simplicity of the functional organization limits cost avoidance opportunities.

5. Opportunities for Rate Restructuring

Customers are charged directly for services based upon contract achieved through competitive bidding.

6. Opportunities for Shared Facilities

Facilities are already shared by all garbage disposal districts under the administration of the Los Angeles County Department of Public Works.

7. Government Structure Options

The Los Angeles County Board of Supervisors is the governing board of the Walnut Park Garbage Disposal District. The members of the Board of Supervisors are elected in alternate General Elections.

8. Management Efficiencies

The District is an efficient organization as it is governed by one entity, the County Board of Supervisors and its management is consolidated with other garbage disposal districts in the County. Financial and services efficiencies are achieved through competitive bidding.

9. Local Accountability and Governance

The Board of Supervisors meets every Tuesday with the agenda being made available the Thursday prior to the Board meeting. Customers may voice complaints at meetings, the WEB, mail or telephone. Information concerning the District's activities is disseminated quarterly via the Internet, flyers (door to door) and local newspapers.

Sphere of Influence Determinations

In reviewing and updating the Walnut Park Garbage Disposal District (District) Sphere of Influence (SOI), LAFCO is required to adopt written determinations for the following four items specified in Government Code Section 56425:

1. Present and Planned Land Uses in the Area

Land use is not an issue in evaluating the SOI of a Garbage Disposal District in that the service provided is not conditioned on land use assignment.

2. Present and Probable Need for Public Facilities and Services in the Area The present administrative facilities are expected to support the services of the existing community boundary.

3. Present Capacity of Public Facilities and Adequacy of Public Service that the Agency Provides or is Authorized to Provide See 2., above.

4. Existence of any Social or Economic Communities of Interest

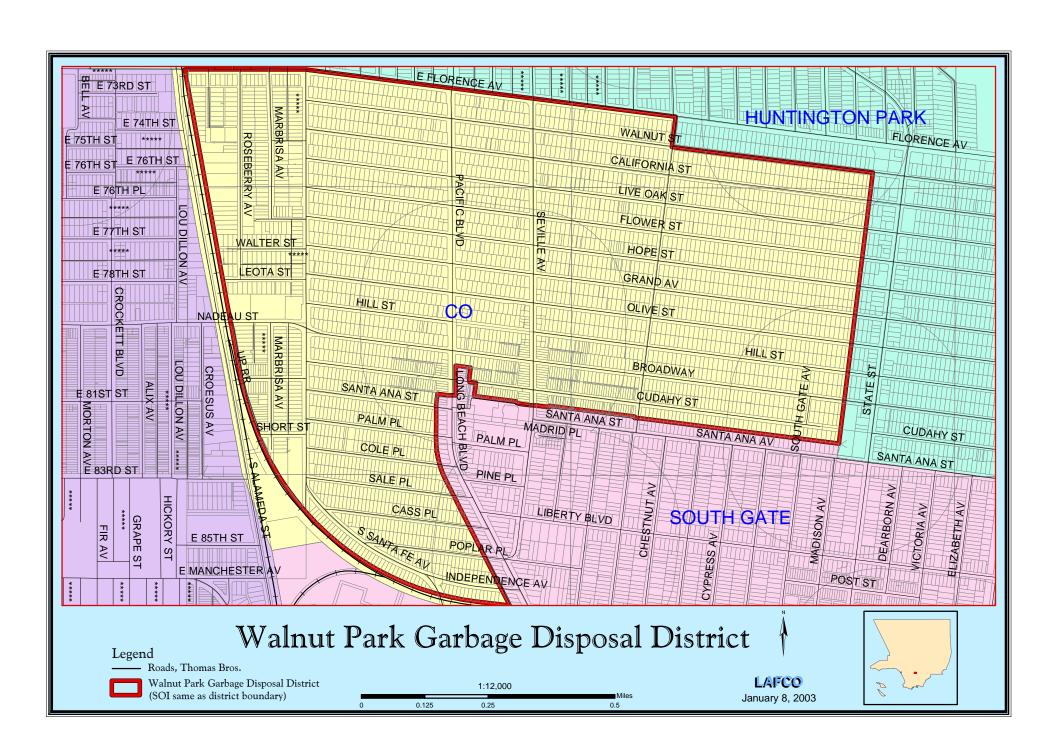
The garbage disposal districts are community based agencies which were formed for the community's best interest in having these services provided.

Recyclables and green waste separation, using the latest technology, is an added benefit.

Recommendations

The report concludes and recommends that:

- The Walnut Park Garbage Disposal District Sphere of Influence not be expanded or revised at this time.
- The Walnut Park Garbage Disposal District Municipal Service Review be approved as recommended.





CHAPTER IV HOSPITAL DISTRICTS

Antelope Valley Beach Cities



CHAPTER IV: Health Care / Hospital Districts

Enabling Act

(Health and Safety Code 32000 Et Seq.)

Note: Any reference in any statute to a hospital district is deemed to be a reference to a health care district (Health and Safety Code § 32000).

Formation

The formation process is initiated by a petition signed by registered voters residing in the proposed district equal to 12% of the voters registered within the boundaries of the proposed district 30 days prior to the filing of the petition. There is no provision for initiation by resolution (Health and Safety Code 32003). No hearing upon the petition to form a health care district shall be held until it has been certified with the appropriate voluntary area health planning agency.

Upon the filing of an application for the formation of, annexation to consolidation of or dissolution of a hospital district, or the initiation by the Commission of any of these changes of organization or reorganization, the Commission shall notify all state agencies that have oversight or regulatory responsibility over, or a contractual relationship with, the hospital district that is the subject of the proposed change of organization or reorganization. Referral agencies shall have 60 days from the date of receipt of notification to comment on the proposal. For a listing of agencies to be notified, refer to Government Code Section 56131.5.

After the formation proceedings have been initiated, LAFCO must conduct a noticed public hearing. After hearing public testimony, the Commission may either; approve, modify, or deny the proposed formation. If it is approved, the Commission also will adopt terms and conditions for the formation, and establish a sphere of influence for the new district. Then the proposed formation is scheduled for a conducting authority hearing where no further modifications may be made.

The following territory may be included within the proposed boundaries of a health care district (Health and Safety Code 32001):

- 1. Contiguous or noncontiguous territory, but territory of a city may not be divided; and
- 2. Unincorporated or incorporated territory.

Governing Body

The governing body, which is established by law to administer the operation of a health care district, is composed of an elected five-member board of directors. This five-member board of directors may be increased to seven members in any district that

provides at least 225 hospital beds, if such measure is approved by a majority of the registered voters of the district (Health and Safety Code 32100 & 32100.01).

If formed pursuant to a consolidation or reorganization of two or more districts into a single district, LAFCO may increase the number of directors of the consolidated district.

Functions

The specific powers that the board of directors may exercise are to establish, maintain, and operate, or provide assistance in the operation of, one or more health facilities or services, including but not limited to: outpatient programs, services and facilities; retirement programs; chemical dependency programs, services and facilities, or other health care programs, services and facilities; activities at any location inside and outside the district for the benefit of the district and people served by the district; to acquire, maintain, and operate ambulance, or ambulance services inside and outside the district; and to establish a nurses' training school, or a child care facility for the benefit of employees of the hospital or residents of the district (Health and Safety Code *32121*).

In addition to these specific powers, the board of directors of the district has the general powers to perform acts necessary or proper to carry out the provisions of the division. For a listing of these general powers, it is advisable to review Sections 32121-32137 of the Health and Safety Code.

There are two Health Care/Hospital Districts (District) in the County of Los Angeles;

- 1. Antelope Valley Health Care District
- 2. Beach Cities Health District

Antelope Valley Health Care District

The Antelope Valley Hospital District (District) is and Independent Special District, formed on January 20, 1953 under the Health and Safety Code Section *Et Seq.* 32000. The District is governed by an elected five member Board of Directors. The Director is elected for a four-year term; any vacancies are filled via appointment by the remaining members of the Board of Directors. The District encompasses the Cities of Lancaster, Palmdale, and unincorporated county territory (See enclosed map).

The District provides an invaluable service to the community and has a stated mission to provide quality service with care, compassion and respect utilizing the most qualified personnel and the latest technology. To further that mission, the District has a comprehensive performance improvement plan to set quantifiable and achievable objectives to ensure high service levels throughout the District.

See Budget Information under item #3.

MSR Determinations

In approving a Municipal Service Review (MSR), LAFCO must adopt written determinations for the following nine factors specified in Government Code Section 56430:

1. Infrastructure Needs and Deficiencies

The District is administered from the City of Lancaster. The District operates a total of 24 facilities that include a medical office building, business offices, home care, clinics, regional surgical center and various other facilities that provide medical and administrative support services. These facilities range in distance of 1 to 20 miles from the main hospital facility in the City of Lancaster. On August 20, 2002 \$55,000,000.00 Variable Rate Revenue Bonds were issued to fund the conversion of an existing facility to a women and infant health care center and for the construction of a new 125 bed facility in the City of Palmdale. The District is extremely proactive in assessing and improving their present and future infrastructure needs. As the population of the Valley expanded the needs for additional facilities will be addressed.

2. Growth and Population

The district currently estimates its total population at approximately 500,000 people. The territory within the District is one of the fastest growing areas within Los Angeles County. The 2000 Census Tract forecasts an increase in population of more than 130,000 over the next ten years.

3. Financing Constraints and Opportunities

The District's budget for the current fiscal year shows a net surplus of \$652,000.00. However, the prior fiscal year left the District with a net deficit of \$2,345,000.00. The District will make up the shortfall by increasing patient days

to increase net patient revenue and by reducing costs. The District has no public debt.

4. Cost-Avoidance Opportunities

The District appears to be an efficiently run organization and currently attempts to keep costs and expenditures in line with revenues.

5. Opportunities for Rate Restructuring

As a health care provider, opportunities for rate restructuring are few. The cost of providing quality health care services is contingent on not only the Districts' internal mechanisms for rates, but also a variety of outside factors that a health care provider may or may not have any input, or recourse in controlling costs or rates.

6. Opportunities for Shared Facilities

The District currently shares operation of an outpatient imaging facility with Renaissance Imaging. Ownership in the joint venture is 30% Renaissance Imaging and 70% Antelope Valley Health Care District. The facility provides outpatient radiology services for the cities of Lancaster and Palmdale.

7. Government Structure Options

The Board meets every fourth Wednesday of the month. Special meetings may be called at any time by the presiding officer of the Board or by a majority of the members. The Board complies with the Brown Act and has a forum for public comment. In addition, the District has clearly delineated Administrative and Medical Policies and Procedures. The District Bylaws regarding the governing body and management provide a sound and detailed framework for the purpose and scope of the District, its directors' powers and duties, committees, the disposition of revenue surplus, the District Administrator (akin to the Chief Executive Officer) and Medical Staff.

8. Management Efficiencies

The District's Performance Improvement Plan is an integrated plan encompassing all aspects of health care and services provided by the District.

- Medical Staff Monitoring and Peer Review
- Operative and Other Procedures Review
- Blood Usage Review
- Medication Administration and Usage
- Special Care Functions
- Medical Records and Information Systems
- Hospital Wide Risk/Safety Management
- Utilization Management
- Infection Control
- Patient Care Action Team
- Clinical Support Services
- Nursing Services

Administrative Services

The District Administrator reports quarterly to the Board on the continuous quality improvement activities of the aforementioned areas. Each one of those areas is organized by scope, staff composition and quality improvement functions. While there is some slight overlap in standard quality improvement goals, the District's plan has a tightly focused set of quality improvement goals and initiatives for each aspect. All available information indicates the District is committed to delivering extremely high levels of service and medical care to residents within the District.

The District also sponsors its own accreditation and training programs for nursing staff in conjunction with local schools and colleges in an effort to offset the shortage of available nurses that is a nation-wide crisis. In addition, the District has budgeted over \$21,000,000.00 for capital improvements to include, but not limited to, the replacement of clinical equipment, strategic initiatives, new services, and regulatory requirements.

9. Local Accountability and Governance

The procedures in place for patient complaints and grievance process is predicated on resolving patient issues as quickly as possible and using the grievance issue in the Performance Improvement Plan to prevent similar concerns from arising in the future. The District includes the information necessary to file a complaint to all inpatients and outpatients. Notices are posted throughout the facility and the patient's right to also file a grievance with the Department of Health Services is clearly stated with the telephone number to call.

It is the District's policy to begin an investigation of any and all complaints within one hour of receipt and to conclude said investigation within 14 days. Various advisory committees derived from members of the Board of Directors, administrative and medical staff, monitor the complaint process throughout its various stages. Complaints are trended by department and type and a clearly defined follow-up process is required by the District after the resolution/remedy has been finalized.

Sphere of Influence Determinations

In reviewing and updating the Antelope Valley Health Care District (District) sphere of influence, LAFCO is required to adopt written determinations for the following four items specified in Government Code Section 56425:

1. Present and Planned Land Uses in the Area

While land use is not a specific issue in the governance of a hospital district, as the facilities expand, the needs for medical facility structures and their placement must be addressed and coordinated with the regional local agencies.

2. Present and Probable Need for Public Facilities and Services in the Area Growth within the Antelope Valley will undoubtedly affect future facility needs. What shape expansion needs will take in terms of existing facilities or the creation of new facilities will have to be determined as the need arises.

3. Present Capacity of Public Facilities and Adequacy of Public Service that the Agency Provides or is Authorized to Provide

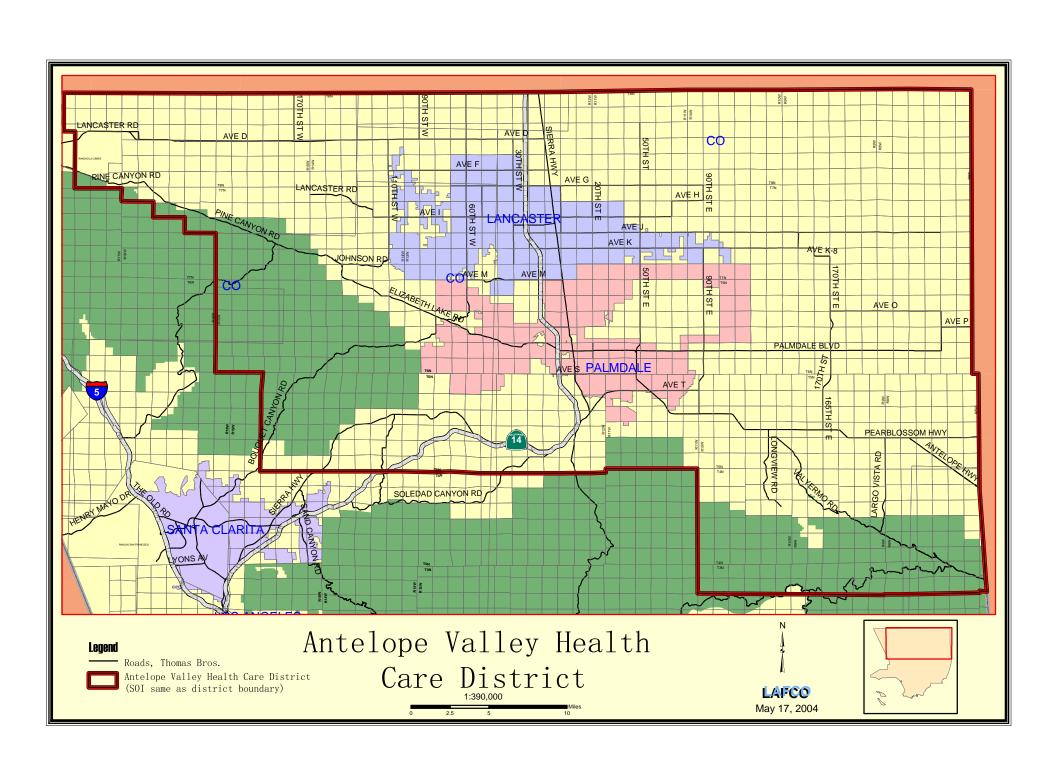
The present facilities are adequate for the level of service provided by an extremely professional health care organization.

4. Existence of and Social or Economic Communities of Interest

The District provides comprehensive and extensive health care services to the entire community.

Recommendations

- The Antelope Valley Health Care District Sphere of Influence boundary not be expanded or revised at this time.
- The Antelope Valley Health Care District Municipal Service Review be approved as recommended.



Beach Cities Health District

The South Bay Hospital District (District) is an Independent Special District, formed on January 18, 1953 under the Health and Safety Code Section *Et Seq.* 32000. On June 1, 1984 the South Bay Hospital District leased the South Bay Hospital to American Medical International, Inc. The long-term lease ended the South Bay Hospital District's day-to-day involvement in the operation of an acute general care hospital. The District is governed by a five member Board of Directors duly elected by the residents within the hospital district. A result of the long-term lease was a great deal of confusion on the part of the residents within the district as to where to go for what services. The persistent confusion between the South Bay Hospital District and the South Bay Hospital was such that the South Bay Hospital District Board of Directors authorized by resolution a name change. The South Bay Hospital District became Beach Cities Health District (District) on January 7, 1993.

The District provides health and wellness services for residents within the district boundaries (See enclosed map). The Community-Based Services Department is the District's principal vehicle for delivering a comprehensive array of programs and services to enhance the health and well-being of beach cities residents and it addresses issues, such as, domestic violence, substance abuse, divorce and other life issues.

The District provides for and underwrites a plethora of community based services and events, including but not limited to, blood drives, public health screenings, in-home services for older adults and counseling services to schools within the District.

See Budget Information under item #3.

MSR Determinations

In approving a Municipal Service Review (MSR), LAFCO must adopt written determinations for the following nine factors specified in Government Code Section 56430:

1. Infrastructure Needs and Deficiencies

The District is administered from Redondo Beach, California. The District has no immediate need for any infrastructure changes. A large portion of the District's services are portable in nature. Staff visits to schools and public health fair events. The District operates two facilities: Beach Cities Health Center (includes the Center for Health & Healing and the Pilates Center) and AdventurePlex. The District's current facilities are more than sufficient for current levels of service provided.

2. Growth and Population

The District currently estimates its total population at approximately 115,679 people. The 2000 Census Tract forecasts an increase in population of less than 1% over the next ten years. However, the population group aged 60 and over will

increase significantly over the next 10+ years, thereby increasing the demand for Community Care Services provided by the District.

3. Financing Constraints and Opportunities

The District's budget for the current fiscal year shows a net surplus of \$571,335.00. The majority of the department's budget is allocated to direct services. However, the district is budgeting/forecasting a net loss of over \$500,000.00 for Fiscal Year 2004-2005. The District has no public debt.

4. Cost-Avoidance Opportunities

In acknowledgement of the budget issues in the upcoming fiscal year, the District is implementing plans to reduce expenses. Two areas of reduction are expenses related to the District's service evaluation process and reductions in contract service expenses.

5. Opportunities for Rate Restructuring

Part of the District's mission is providing medical services to uninsured and/or under-insured families. In addition, the District fund programs that help people suffering from chronic diseases, such as, AIDS and cancer. Rates or fees for services are affordable and sliding scale fees are available for most services.

6. Opportunities for Shared Facilities

The District currently operates three separate facilities, with the Beach Cities Health Center serving as both the main administrative facility and a facility providing medical services. At their current and forecasted population levels, the District has optimized its opportunities for shared facilities.

7. Government Structure Options

The District is governed by the Board of Directors with the Chief Executive Officer reporting directly to the Board. The Board of Directors are elected at large to four year terms by the registered voters within the District. Total staffing levels for the District is 81. The administrative staff for the District totals 30, the Health and Fitness Center is staffed by 34 people, and the newest facility, the AdventurePlex, has a total of 21 staff members. The District regularly implements strategic plans in three year increments. The newest facility (AdventurePlex) was the result one such three-year plan.

8. Management Efficiencies

The District's current three-year strategic plan provides for the following objectives:

- Streamline financial processes for a 30% reduction in staff time.
- Reorganize and consolidate departments and eliminate \$250,000.00 in administrative costs.
- Evaluate and implement the most financially responsible use of the 514 building upon the departure of the current tenant and incorporate the other properties in the analysis.
- Reduce internal administrative expenses.

- Create a formal investment strategy that set objectives for growth and diversification.
- Reduce dependency of single source legal service to achieve reasonable prices.
- Incorporate a break-even strategy into the operating budget for the AdventurePlex during Fiscal Year 2004-2005.
- Achieve 10% of departmental operating budget through alternative sources, such as, grants, client fees where appropriate, volunteer resources and fundraising.

Through the use of its strategic plan, the District fosters an atmosphere of quantifiable and achievable goals and objectives to ensure optimal and cost effective services.

9. Local Accountability and Governance

The District has several formats for customers to register complaints. Member comment cards, telephone, regular mail and email with a supervisory staff member are the most utilized formats for District accountability. Also, the public is invited to attend the regular board meetings that include a forum for public comment.

Sphere of Influence Determinations

In reviewing and updating the Beach Cities Health District (District) sphere of influence, LAFCO is required to adopt written determinations for the following four items specified in Government Code Section 56425:

1. Present and Planned Land Uses in the Area

The present land use within the District is residential, commercial, and industrial.

2. Present and Probable Need for Public Facilities and Services in the Area The District currently operates three facilities, therefore, the need for public facilities is minimal.

3. Present Capacity of Public Facilities and Adequacy of Public Service that the Agency Provides or is Authorized to Provide

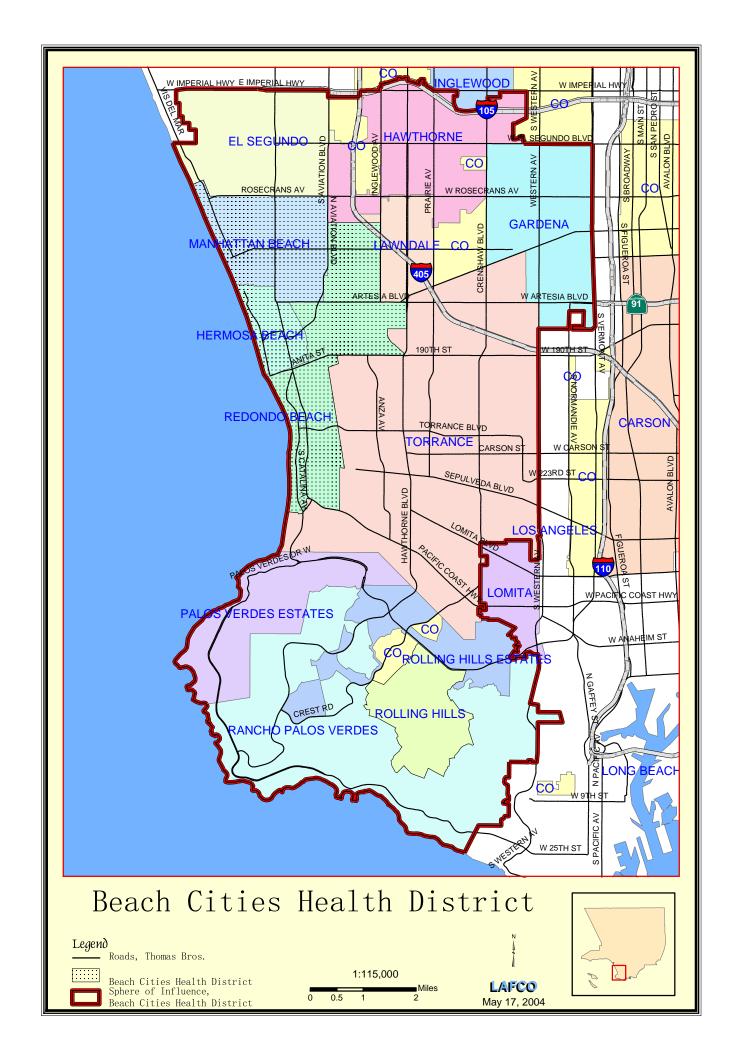
The present capacity of their facilities is adequate for its current level of service. Strategic plans are being developed to provide for future increased service levels.

4. Existence of and Social or Economic Communities of Interest

The social and economic communities of interest exist within the District boundaries are addressed through the District's evaluative processes in order to maximize service provision to the aforementioned groups.

Recommendations

- The Beach Cities Health District Sphere of Influence boundaries not be expanded or revised at this time.
- The Beach Cities Health District Municipal Service Review approved as recommended.





CHAPTER V LIBRARY DISTRICTS



Altadena Palos Verdes



CHAPTER V: Library Districts

Enabling Act

(Education Code Section Et Seq. 19400)

Formation

The formation process is initiated by a petition signed by the registered voters equal to 5% of voters casting votes at the last election for governor within the proposed district, and presented to the LAFCO of the principal county. The petition shall specify whether the proposed library district shall be governed by a three-member or five-member board of library trustees.

After the formation proceedings have been initiated, LAFCO must conduct a noticed public hearing. After hearing public testimony, the Commission may either; approve, modify, or deny the proposed formation. If it is approved, the Commission also will adopt term and conditions for the formation, and establish a sphere of influence for the new district. Then the proposed formation is scheduled for a conducting authority hearing where no further modifications may be made.

At the conducting authority stage, the proceedings for formation of the library district may be terminated by written protest by the owners of the majority of land according to the assessed valuation. The proceedings may also be terminated by written protest by the registered voters within the proposed district equal to at least 50% of the number of votes cast in the last election for governor (Education Code §§ 19406 & Government Code § 58103).

If an election is called and a majority of the qualified voters of the district vote in its favor, the district shall be formed (Government Code § 58132).

The following territory may be included within the proposed boundaries of a library district, but must consist of contiguous parcels only (Education Code § 19401);

- 1. Land located in one or more counties; and
- 2. Unincorporated and incorporated territory if the city is not divided.

Governing Body

The governing body, which is established by law to administer the operation of a library district, is composed of a board of trustees consisting of three or five members. The county board of supervisors shall appoint the required number of library trustees from the district at large. Succeeding trustees will be elected (Education Code § 19420)

Functions

The specific powers that the trustees may exercise are to establish, equip and maintain a public library for the dissemination of knowledge of that arts, sciences, and general literature. In addition to thee specific powers, the district may do all acts necessary or proper for the carrying out of the purposes of this part (Education Code § 19400)

There are two Library Districts (LD) in the County of Los Angeles;

- 1. Altadena LD
- 2. Palos Verdes LD

Altadena Library District

The Altadena Library District (LD) is an Independent Special District, formed on December 8, 1926. The purpose of the LD is to:

 Provide the citizens of Altadena with a library (within the constraints of the Enabling Act).

The LD encompasses approximately 8.7 square miles of unincorporated county territory that includes 13, 884 parcels situated north of the City of Pasadena. The LD is bounded on the west, south and east by the City of Pasadena and by the Angeles National Forest to the north (See enclosed map). The LD serves a residential community with a diverse population.

The LD has a projected balanced budget for Fiscal Year 2003-2004 of \$1,841,638.00, which includes a projected surplus (reserve) in the amount of \$6,869.00. The LD has no public debt.

MSR Determinations

In approving a Municipal Service Review (MSR), LAFCO must adopt written determinations for the following nine factors specified in Government Code Section 56430:

1. Infrastructure Needs and Deficiencies

The LD has a main library and a branch library. The branch had an existing structure that was closed for some years and reopened in 1996. According to LD staff, there are no plans for infrastructure expansion as the current main and branch libraries provide comprehensive recreational and information materials and services.

2. Growth and Population

The LD has a current population of 42,610 being diverse in its ethnic makeup. The LD does not anticipate, or is unaware of any significant population growth projections. The 2000 Census Tract information forecasts population growth at an approximately rate 2.1% annually.

3. Financing Constraints and Opportunities

The LD has a variety of revenue sources in addition to revenues generated from property taxes. The LD has a per parcel special assessment, investment earnings, California literacy funds, public library funds, copier and printer fees, to name a few. It appears the LD has optimized whatever opportunities exist to obtain additional funding.

4. Cost-Avoidance Opportunities

The LD's main commodity is the collection and dissemination of information. Part of the LD's goals and objectives is the acquisition of materials to meet the needs of its diverse customer base. The budget data provided by the LD indicates a commitment to prudent fiscal behavior while meeting the specific needs of the residents within the district.

5. Opportunities for Rate Restructuring

N/A

6. Opportunities for Shared Facilities

The LD has a branch location and according to district staff, no additional facilities are needed at this time.

7. Government Structure Options

The LD is governed by a Board of Trustees elected by residents within the district. The simplicity of the organization limits structure options.

8. Management Efficiencies

According to the LD's organization chart, there are 36 staff positions available for both the main facility and the branch library. The positions are organized by service; Administration, Circulation, Adult, Technical, and Children with at least four staff and a supervisor for each service. Branch staff comes under administrative services. In addition, the district has staff positions that are funded by grants and utilize volunteers to ensure high levels of service. Total staffing appears adequate.

9. Local Accountability and Governance

Board meetings are held every 4th Monday of the month in the Library where the public can attend. Agendas are posted throughout the library and the minutes are also available to the public. The LD's constituents may write to the District's board of trustees, attend the board meeting to voice their complaints, or call the trustees with complaints regarding services. The district Librarian is responsible for resolving any issues or complaints. It should be noted that according information provided by the LD, no complaints have been filed within the last fiscal year.

Sphere of Influence Determinations

In reviewing and updating the Altadena Library District (LD) Sphere of Influence, LAFCO is required to adopt written determinations for the following four items specified in Government Code Section 56425:

1. Present and Planned Land Uses in the Area

The current land use is primarily residential and is largely built out.

- 2. Present and Probable Need for Public Facilities and Services in the Area The LD has both a main library and a branch library which are adequate for its current level of service.
- 3. Present Capacity of Public Facilities and Adequacy of Public Service that the Agency Provides or is Authorized to Provide

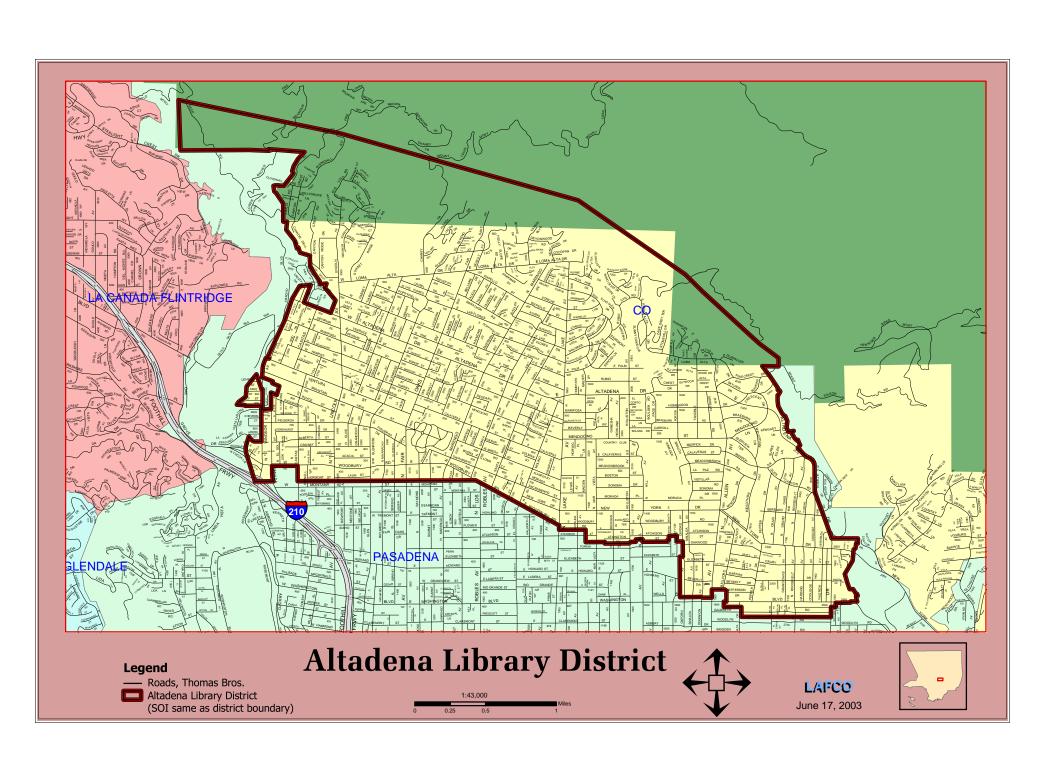
 The present capacity of their facilities is adequate for its current level of service.
- 4. Existence of any Social or Economic Communities of Interest

The diverse social and economic communities of interest exist within the district boundaries and are the driving force behind the District's traditional and innovative library services. The LD's Collection Development Policy exists to provide guidance to staff in the evaluation and selection of materials to meet the needs of the Altadena community.

Recommendations

The report concludes and recommends that:

- The Altadena Library District Sphere of Influence not be expanded or revised at this time.
- The Altadena Library District Municipal Service Review approved as recommended.



Palos Verdes Library District

The Palos Verdes Library District (LD) is an Independent Special District, formed in 1929 under Education Code Section 19600 *Et Seq.* The LD encompasses a total area of 28 square miles in the Cities of Palos Verdes Estates, Rancho Palos Verdes, Rolling Hills, and Rolling Hills Estates and unincorporated county territory (See enclosed map). The purpose of the LD is to:

 Provide the residents of the area with a library (within the constraints of the Enabling Act).

Currently, the LD is in the second year of their four-year plan to promulgate its stated mission to provide a balanced, unbiased and diverse collection of books and materials that meet community information, educational and recreational library needs.

The LD has a projected balanced budget for Fiscal Year 2003-2004 of \$4,461,768.00, which includes a projected surplus (reserve) in the amount of \$77,966.00. The LD has an outstanding General Obligation Bond, which was effective August, 1991 for the amount of \$16,000,000.00. The terms of the bond allows for final payment in 2016. Present debt is approximately \$11,470,000.00.

MSR Determinations

In approving a Municipal Service Review (MSR), LAFCO must adopt written determinations for the following nine factors specified in Government Code Section 56430:

1. Infrastructure Needs and Deficiencies

The LD has three facilities to meet the library needs of the four cities within the district's boundaries: Peninsula Center (Main Library), Malaga Cove, and Miraleste Library. The LD has already taken steps that address their infrastructure needs. In August 1991, the LD issued general obligation bonds in the amount of \$16,000,000.00.

The proceeds for the bonds were used for the sole purpose of adding to and renovating the main library facility. The project consisted of two components renovation of the existing building and the addition of a new 36,000 square foot facility with associated underground parking. The renovation included remodeling for energy efficiency, disabled access, and health and safety improvements.

2. Growth and Population

The Palos Verdes Peninsula consists of four incorporated cities and unincorporated County territory. The aggregate population is 62,161 people with 32,569 people being actual cardholders or customers of the LD. Other population data sources (SCAG and Census 2000) confirm the District's numbers with a

variance of 1 to 3%. SCAG forecasts indicate that growth within the LD to be at 0.9% per year. The 2000 Census forecasts a similar population increase of less than 1% annually.

3. Financing Constraints and Opportunities

According to data provided by the LD, it has seven revenue sources, and they are: Property Taxes, Internal Income, Gifts & Grants, Interest Income, State Funds, Settlements and Miscellaneous Income. In August 1991, the LD issued general obligation bonds in the amount of \$16,000,000.00. The issuance of said Bonds is one indication that when possible, and as necessity dictates, the LD utilizes alternate means of financing.

4. Cost-Avoidance Opportunities

The LD's main commodity is the collection and dissemination of information. Part of the LD's goals and objectives is the acquisition of materials to meet the needs of its diverse customer base. The budget data provided by the LD indicates a commitment to prudent fiscal behavior while meeting the specific needs of the residents within the district.

5. Opportunities for Rate Restructuring

N/A

6. Opportunities for Shared Facilities

N/A

7. Government Structure Options

The governing body is elected at large and has a total of five trustees including a chairman.

8. Management Efficiencies

According to the LD's Organizational Chart, staff is assigned to seven major areas or departments: Administration, Automation Services, Circulation, Information Services, Technical Services, Facilities and Young Readers. In addition, the Malaga Cove, Miraleste, and the Peninsula Center libraries each have dedicated clerks and supervisory staff. In total, only two staff positions remain unfilled, a Facilities Administrator and a Library Manager for the Malaga Cove Library. The LD has determined this to be the most efficient use of personnel resources.

The core of the LD's management efficiencies is their four year strategic plan. The plan is based on staff training in the library planning process developed by the Public Library Association. The training led to LD staff conducting a series of community meetings and surveys. The combined efforts of LD staff and the community produced six areas of library service. The LD developed measurable and attainable goals and objectives for each library service area, which serves as the District's four year Strategic Plan.

- The LD provides information literacy that addresses the need to learn skills related to finding, evaluating, and using information effectively;
- Current Topics and Titles, a developed collection of materials in all formats which meet residents' need for information and recreation.
- General Information, meeting the need for information and answers to questions for work, school, and personal life.
- Lifelong Learning, providing materials which address the desire for self-directed personal growth.
- Commons, providing a community meeting place to address the need of residents to meet and interact with others.
- Cultural Awareness, helping community residents to gain and understanding of their own cultural heritage and the cultural heritage of others.

9. Local Accountability and Governance

Board meeting are held on the first Thursday of the month. The LD has several mechanisms or forums for customers to address the District/Governing Board with any issues they may have: public concern form, letter, telephone call, suggestion form, and attendance at the Board meetings a forum is provided for public comment.

Sphere of Influence Determinations

In reviewing and updating the Palos Verdes Library District (LD) Sphere of Influence, LAFCO is required to adopt written determinations for the following four items specified in Government Code Section 56425:

1. Present and Planned Land Uses in the Area

The current land use is residential in nature. The area is mostly built out and any expansion would be extremely limited.

2. Present and Probable Need for Public Facilities and Services in the Area The LD has three separate facilities that meet the existing and projected needs of the residents within the LD.

3. Present Capacity of Public Facilities and Adequacy of Public Service that the Agency Provides or is Authorized to Provide

The present capacity of their facilities is adequate for its current level of service.

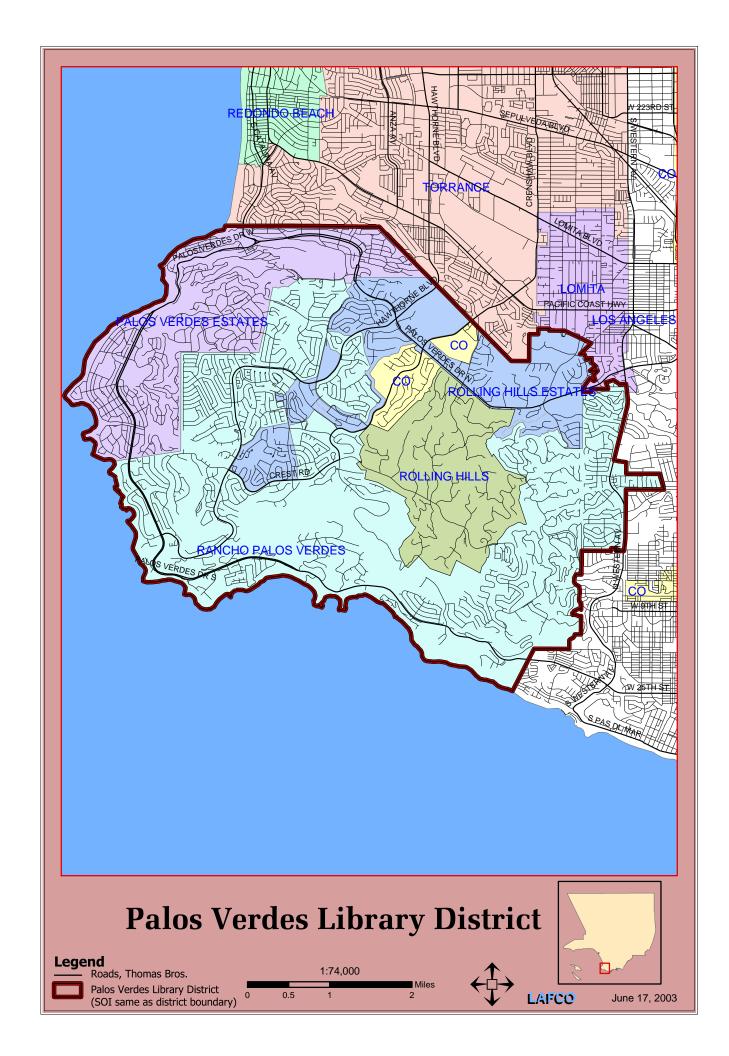
4. Existence of any Social or Economic Communities of Interest

A variety of social and economic communities of interest exist within the LD boundaries and the LD's mission is directly tied to meeting the needs of those diverse residents within their boundaries.

Recommendations

The report concludes and recommends that:

- The Palos Verdes Library District Sphere of Influence not be expanded or revised at this time.
- The Palos Verdes Library District Municipal Service Review be approved as recommended.





CHAPTER VI MOSQUITO ABATEMENT/VECTOR CONTROL DISTRICTS

Antelope Valley
Compton Creek
Greater Los Angeles County
Los Angeles County West
San Gabriel Valley





CHAPTER VI: Mosquito Abatement and Vector Control Districts

Enabling Act

(Health and Safety Code Section 2000 Et Seq.)

Formation

The formation process may be initiated by a resolution of intention adopted by the board of supervisors, or a petition signed by not less than 25 percent of the registered voters residing in the area of the proposed district (Health and Safety Code §§ 2011 & 2013)

After the formation proceedings have been initiated with LAFCO, a noticed public hearing will be held. After hearing public testimony, the Commission may either approve, modify, or deny the proposed formation. If it is approved, the Commission also will adopt terms and conditions for the formation, and establish a sphere of influence for the new district. Then the proposed formation is scheduled for a conducting authority hearing where no further modification may be made. The Commission may terminate proceedings if a majority protest exists or if no majority protest exists, authorize the formation of the district without an election unless formation is subject to voter approval of a special tax or land area approval of a special benefit assessment in which case an election must be held. (Health and Safety Code § 2014).

Governing Body

The governing body, which is established by law to administer the operation of a mosquito abatement or vector control district, is composed of an at least five member board of trustees (Health and Safety Code § 2020). The makeup of the board shall be as follows:

- 1. If the district is situated in one or more counties and consists wholly of unincorporated territory, the board or boards of supervisors shall appoint the trustees; or
- 2. If the district is situated in one or more counties and consists of unincorporated and incorporated territory, the trustees shall be appointed by the board or boards of supervisors, and the governing body of any city included.

The particular formula used to appoint trustees to the district's board, if more than one public jurisdiction is included within the district, is found in Section 2021 of the Health and Safety Code.

If formed pursuant to a consolidation or reorganization of two or more districts into a single district, LAFCO may increase the number of directors of the district to 7, 9, or 11. As terms expire, the number of directors shall be reduced through attrition until the number of directors is in conformance with the district's principal act or a larger number specified by LAFCO. (Health and Safety Code § 2026)

Functions

The specific powers that the district may exercise are the following (Health and Safety Code § 2040):

- 1. Conduct surveillance programs and other appropriate studies of vectors and vectorborne diseases
- 2. Take any and all necessary or proper actions to prevent the occurrence of vectors and vectorborne diseases
- 3. Take any and all necessary or proper actions to abate or control vectors and vectorborne diseases
- 4. Take any and all actions necessary for or incidental to the powers granted by this chapter

What is a Vector?

A vector is an organism (usually an insect or other arthropod) which carries and transmits a disease-causing pathogen or parasite from one host to another. Organisms that cause direct harm and injury or significant annoyance to humans and animals can also be referred to as vectors. Examples of vectors are mosquitoes, fleas, ticks, mites, lice, flies, midges, rats, eye gnats, Africanized Honey Bees, spiders, scorpions, and rattlesnakes. Aphids and nematodes are examples of vectors for plant diseases.

There are five Mosquito Abatement and Vector Control Districts (District) in the County of Los Angeles County;

- 1. Antelope Valley District
- 2. Compton Creek District
- 3. Greater Los Angeles County District
- 4. Los Angeles County West District
- 5. San Gabriel Valley District

Antelope Valley Mosquito and Vector Control District

The Antelope Valley Mosquito and Vector Control District (District) is an Independent Special District, formed on August 21, 1958. The purpose of the District is to:

- "to protect the public health of the citizens, improve enjoyment of outdoor recreation and enhance economic development."
- Their main objective is:
 - 1. to reduce the number of mosquitoes to a tolerable level
 - 2. monitor outbreaks of mosquito-borne diseases
 - 3. respond to bee activity, most notably, the Africanized Honey Bees (AHBs) or "Killer Bees", and
 - 4. offers programs that provide information and education to their community and schools.

The District boundary is approximately 230 square miles including most of the Cities of Lancaster and Palmdale and a small portion of unincorporated county territory, including parts of Quartz Hill. The Sphere Of Influence (SOI) boundary is more than four times the size of the district boundary estimated at 910 square miles (See enclosed map). The District does have a Purchase Order from Kern County in the amount of \$9,800.00 to perform various duties in the Rosamond basin.

The District has a projected balanced budget for Fiscal Year 2003-2004 of \$944,823.00. The District has no public debt.

MSR Determinations

In approving a Municipal Service Review (MSR), LAFCO must adopt written determinations for the following nine factors specified in Government Code Section 56430:

1. Infrastructure Needs and Deficiencies

The existing infrastructure adequately supports the present administrative, testing and vehicle dispatch storage needed to provide all services to the District area.

2. Growth and Population

The population of the bounded areas includes the Cities of Lancaster, Palmdale and the unincorporated territory is estimated to be in the range of 280,000 to 300,000 people. The area growth is expected to increase by as much as 20% in the next ten years in accordance with SCAG and Antelope Valley Board of Trade estimates.

3. Financing Constraints and Opportunities

It is expected that financing will grow only to that level needed to service the present boundary areas. Failure of a Proposition 218 vote has limited expansion.

4. Cost-Avoidance Opportunities

The simplicity of the functional organization limits cost avoidance opportunities.

5. Opportunities for Rate Restructuring

N/A

6. Opportunities for Shared Facilities

N/A

7. Government Structure Options

The governing body comprises a five member Board of Trustees, one from the City of Palmdale, one from the City of Lancaster and three appointed by the County Board of Supervisors. The organizational description and organizational chart reflects a well balanced working unit that is designed to meet the needs of the entire community service area.

8. Management Efficiencies

This district, like the other county abatement districts, is efficient and very well run organizations. Management constantly reviews all aspects of their organization's process for improvement.

9. Local Accountability and Governance

The Board of Trustees meets the fourth Tuesday of each month. All meetings are open to the public and meet the requirements of the Brown Act. The District provides outreach educational activities to the community, schools, and other activities. Requests can be made via the internet or at the meetings.

Sphere of Influence Determinations

In reviewing and updating the Antelope Valley Mosquito and Vector Control District (District) Sphere of Influence (SOI), LAFCO is required to adopt written determinations for the following four items specified in Government Code Section 56425:

1. Present and Planned Land Uses in the Area

Land use is not an issue in evaluating the SOI of a Mosquito and Vector Control District, in that the service provided, is not conditioned on land use assignment.

2. Present and Probable Need for Public Facilities and Services in the Area

The present facilities are expected to support the services of the existing community boundary, however, due to the expected high growth; expansion of the facilities will have to be continuously evaluated on an as needed basis.

3. Present Capacity of Public Facilities and Adequacy of Public Service that the Agency Provides or is Authorized to Provide See 2. above.

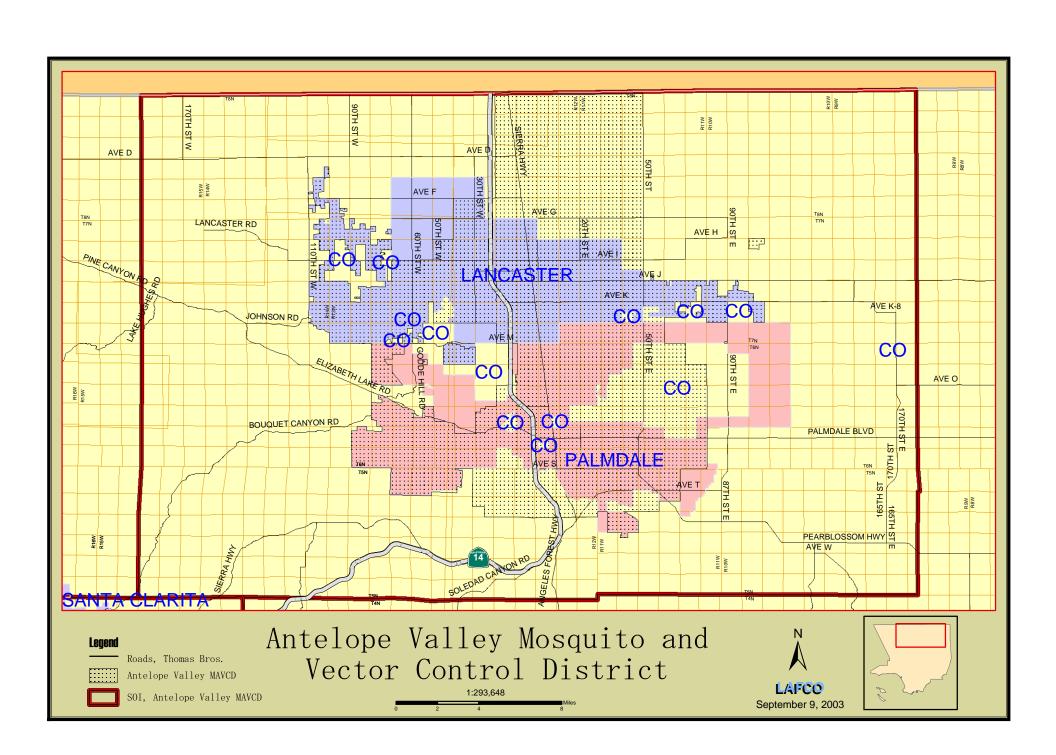
4. Existence of any Social or Economic Communities of Interest

The District boundary includes community service organizations and schools that are serviced by the District through educational programs.

Recommendations

The report concludes and recommends that:

- The Antelope Valley Mosquito and Vector Control District Sphere of Influence not be expanded or revised at this time.
- The Antelope Valley Mosquito and Vector Control District Municipal Service Review be approved as recommended.



Compton Creek Mosquito Abatement District

The Compton Creek Mosquito Abatement District (District) is an Independent Special District, formed on October 18, 1927. The purpose and mission of the District is to:

 Prevent human diseases from spreading through the contact of disease carrying mosquitoes and to lessen the impact of nuisance mosquitoes and other vectors within the District.

The District boundary is approximately 12.5 square miles and encompasses most of the city of Compton, a small portion of the northwest corner of the City of Long Beach and minor sections of unincorporated county territory. The Sphere Of Influence (SOI) boundary is coterminous with District boundary (See enclosed map).

The District offers programs that provide information and education to their community and schools.

The District has a projected balanced budget for Fiscal Year 2003-2004 of \$182,450.00. The District has no public debt.

MSR Determinations

In approving a Municipal Service Review (MSR), LAFCO must adopt written determinations for the following nine factors specified in Government Code Section 56430:

1. Infrastructure Needs and Deficiencies

The existing infrastructure adequately supports the present administrative services, testing and vehicle storage needed to provide all services to the District area.

2. Growth and Population

The entire area is basically built out with very little expansion potential. The population of the bounded areas is approximately 91,500 people.

3. Financing Constraints and Opportunities

It is expected that financial growth will only increase proportionally to projected inflationary levels.

4. Cost-Avoidance Opportunities

The simplicity of the functional organization limits cost avoidance opportunities.

5. Opportunities for Rate Restructuring

N/A

6. Opportunities for Shared Facilities

N/A

7. Government Structure Options

The governing body comprises a five member Board of Trustees.

8. Management Efficiencies

This district, like the other county abatement districts, is efficient and very well run organizations. Management constantly reviews all aspects of their organization's process for improvement.

9. Local Accountability and Governance

The Board of Trustees meets the third Tuesday of each month. All meetings are open to the public and must meet the requirements of the Brown Act. The District provides outreach educational activities to the community. Requests can be made via the internet or at the meetings.

Sphere of Influence Determinations

In reviewing and updating the Compton Creek Mosquito Abatement District's Sphere of Influence (SOI), LAFCO is required to adopt written determinations for the following four items specified in Government Code Section 56425:

1. Present and Planned Land Uses in the Area

Land use is not an issue in evaluating the SOI of a Mosquito and Vector Control District in that the service provided is not conditioned on land use assignment.

2. Present and Probable Need for Public Facilities and Services in the Area The present facilities are expected to support the services of the community for an extended period, inasmuch, as projected growth is limited.

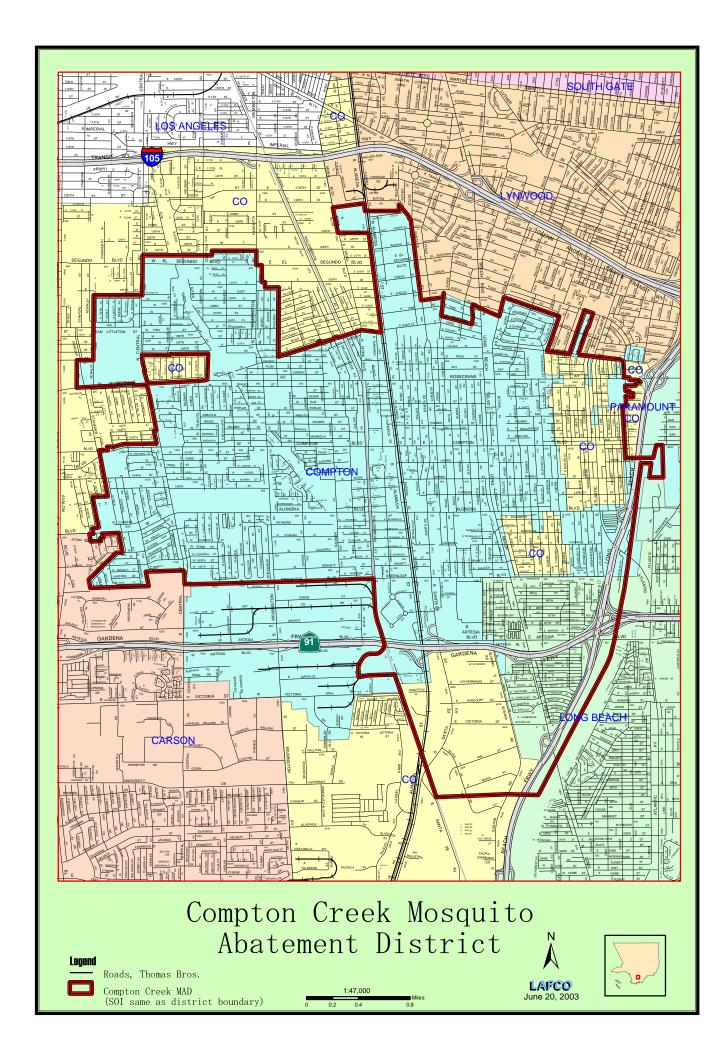
3. Present Capacity of Public Facilities and Adequacy of Public Service that the Agency Provides or is Authorized to Provide See 2., above.

4. Existence of any Social or Economic Communities of Interest

The District works closely with all community organizations to provide educational programs as necessary.

Recommendations

- The Compton Creek Mosquito Abatement District Sphere of Influence not be expanded or revised at this time.
- The Compton Creek Mosquito Abatement District Municipal Service Review be approved as recommended.



Greater Los Angeles County Vector Control District

The Greater Los Angeles County Control District (District) is an Independent Special District that was originally established as the Southeast Mosquito Abatement District on January 15, 1952. The Greater Los Angeles County Vector Control District contains the largest boundary of the five Los Angeles County Vector Control Districts serving approximately 1,300 square miles (See enclosed map). The District's boundary and its Sphere Of Influence (SOI) boundary are coterminous with each other. The governing body comprises a thirty-four member Board of Trustees represented by one of each of the members of the District. Those members are:

Artesia	Diamond Bar	Long Beach *	San Fernando
Bell	Downey	L.A. City*	San Marino
Bellflower	Gardena	L.A. County*	Santa Clarita
Bell Gardens	Glendale	Lynwood	Santa Fe Springs
Burbank	Hawaiian Gardens	Maywood	Signal Hill
Carson	Huntington Park	Montebello	South El Monte
Cerritos	La Habra Heights	Norwalk	South Gate
Commerce	Lakewood	Paramount	Whittier
Cudahy	La Mirada	Pico Rivera	

^{*}Only portions of these agencies are included.

The purpose and mission of the District is to:

- 1. Reduce populations below nuisance levels of the following vectors: mosquitoes, midges, black flies, and Africanized Honey Bees.
- 2. Prevent human infection associated with mosquito-transmitted disease
- 3. Guard against human infection associated other vector-transmitted diseases
- 4. Prevent the loss of property values and commercial enterprise as the result of vector occurrence and activity.

The District has a projected balanced budget for Fiscal Year 2003-2004 of \$7,924,926.00. The District has no public debt.

MSR Determinations

In approving a Municipal Service Review (MSR), LAFCO must adopt written determinations for the following nine factors specified in Government Code Section 56430:

1. Infrastructure Needs and Deficiencies

The existing infrastructure adequately supports the present administrative services, testing and vehicle dispatch and storage needed to provide all services to the District's area.

2. Growth and Population

The population of the District is approximately 4.5 million people. It is anticipated that the major growth area will be in the Santa Clara Regional area in and around the City of Santa Clarita. Such growth would affect the Districts Sylmar office which would be expanded on an as need basis.

3. Financing Constraints and Opportunities

It is expected that financing will grow only to that level needed to service the present boundary areas.

4. Cost-Avoidance Opportunities

While this particular Vector Control District is vast in size, it, like its peer organizations, also has simplicity within the functional organization that limits cost avoidance opportunities.

5. Opportunities for Rate Restructuring

N/A

6. Opportunities for Shared Facilities

N/A

7. Government Structure Options

The organizational description and organizational chart reflects a well balanced and fully represented working unit that is designed to meet the needs of the entire community service area.

8. Management Efficiencies

This district, like the other county abatement districts, is efficient and very well run organizations. Management constantly reviews all aspects of their organization's process for improvement.

9. Local Accountability and Governance

The Board of Trustees meets the second Thursday of each month. All meetings are open to the public and meet the requirements of the Brown Act. The District provides outreach educational activities to the community, schools, and other activities. The District provides an outreach program staffed by Public Relations Officer. Furthermore, there in an extensive education program staffed by an Education Program Specialist. Complaints and requests to be heard can easily be accomplished by the public through various media.

Sphere of Influence Determinations

In reviewing and updating the Greater Los Angeles County Control District (District) Sphere of Influence (SOI), LAFCO is required to adopt written determinations for the following four items specified in Government Code Section 56425:

1. Present and Planned Land Uses in the Area

Land use is not an issue in evaluating the SOI of a Mosquito and Vector Control District, in that, the service provided is not conditioned on land use assignment.

2. Present and Probable Need for Public Facilities and Services in the Area

The present facilities are expected to support the services of the existing community boundary. The anticipated growth and expansion of the facilities will have to be continuously evaluated on an as needed basis.

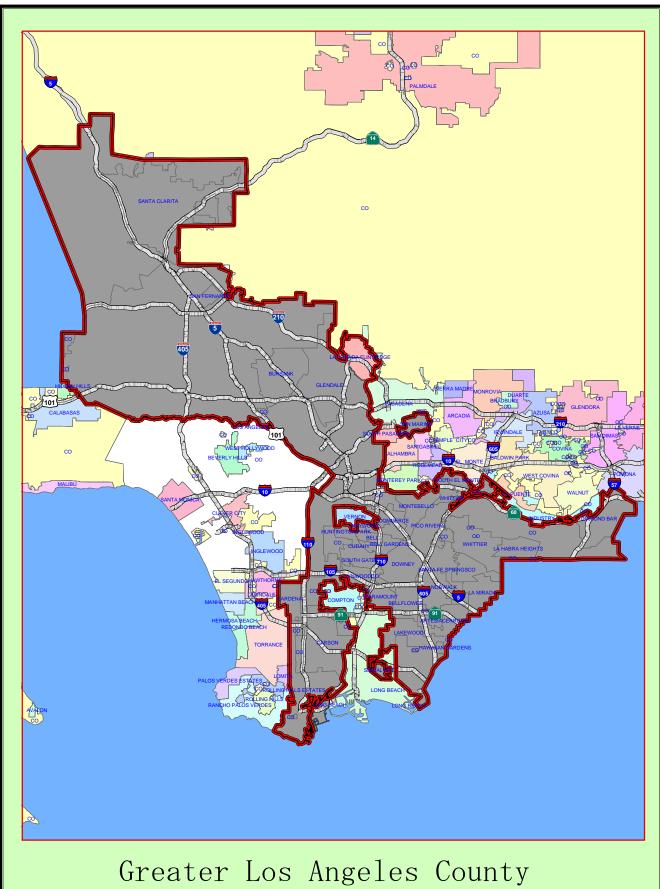
3. Present Capacity of Public Facilities and Adequacy of Public Service the Agency Provides or is Authorized to Provide See 2., above.

4. Existence of any Social or Economic Communities of Interest

The District boundary includes community service organizations and schools that are serviced by the District through educational programs.

Recommendations

- The Greater Los Angeles County Control District Sphere of Influence not be expanded or revised at this time.
- The Greater Los Angeles County Control District Municipal Service Review be approved as recommended.



Vector Control

Roads, Thomas Bros. Greater Los Angeles County VC SOI, Greater Los Angeles County VC





Los Angeles County West Vector Control District

The Los Angeles County West Vector Control District (District) is an Independent Special District that was established on March 1, 1944. The District contains approximately 610 square miles, making it the second largest boundary of the five Los Angeles County Vector Control Districts (See enclosed map). The District's boundary and its Sphere Of Influence (SOI) boundary are coterminous with each other. Its boundaries cover most of the western part of the Los Angeles basin including the Palos Verdes Peninsula and the southeastern Santa Monica mountain range within the County boundary. Those agencies served by the district are:

Agoura Hills	Hermosa Beach	L.A. County*	Rolling Hills
Beverly Hills	Hidden Hills	Malibu	Rolling Hills Estates
Calabasas	Inglewood	Manhattan Beach	Santa Monica
Culver City	Lawndale	Palos Verdes Estates	Torrance
El Segundo	Lomita	Rancho Palos Verdes	West Hollywood
Hawthorne	L.A. City*	Redondo Beach	Westlake Village

^{*}Only portions of these agencies are included.

The purpose of the district is to:

- 1. The purpose of the District to protect the public health of the citizens, improve enjoyment of outdoor recreation and enhance economic development.
- 2. Their main objective is:
- 3. to reduce the number of mosquitoes and reduce and control the number of vectors that are able spread and amplify diseases.
- 4. monitor outbreaks of mosquito-borne diseases
- 5. respond to bee activity, most notably, the Africanized Honey Bees (AHBs) or "Killer Bees", and
- 6. offers programs that provide information and education to their community and schools.

The District has a projected balanced budget for Fiscal Year 2003-2004 of \$6,271,401.00 including General and Unappropriated Funds. The District has no public debt.

MSR Determinations

In approving a Municipal Service Review (MSR), LAFCO must adopt written determinations for the following nine factors specified in Government Code Section 56430:

1. Infrastructure Needs and Deficiencies

The existing infrastructure adequately supports the present administrative services, testing and vehicle dispatch and storage needed to provide all services to the District's area.

2. Growth and Population

The population of the bounded areas is approximately 3,183,000 people including the unincorporated County territory. The greatest area of growth is expected to increase mostly in the western portion of Los Angeles, Malibu, Calabasas and Westlake Village sectors. Estimates of growth have been projected as much as 15%.

3. Financing Constraints and Opportunities

It is expected that financing will grow only to that level needed to service the present boundary areas.

4. Cost-Avoidance Opportunities

The District, like its peer organizations, is vast in size, yet, has a simplicity in organizational structure that keeps it as a, self contained, well run entity. The mere distance of one Vector organization to another, or, for that fact, to other like agencies limits cost avoidance opportunities.

5. Opportunities for Rate Restructuring

N/A

6. Opportunities for Shared Facilities

N/A

7. Government Structure Options

Its governing body may not have fewer than five Board Trustees; however, they may have been represented by one of each of the agencies that it serves. Their organizational description and organizational chart reflects a well balanced working unit that is designed to meet the needs of the entire community service area.

8. Management Efficiencies

This district, like the other county abatement districts, is efficient and very well run organizations. Management constantly reviews all aspects of their organization's process for improvement.

9. Local Accountability and Governance

The Board of Trustees meets the second Thursday of each month beginning at 7:30 P.M. All meetings are open to the public and must meet the requirements of the Brown Act. The District provides outreach educational activities to the community to schools and other activities. Requests can be made via the internet or at the meetings.

Sphere of Influence Determinations

In reviewing and updating the Los Angeles County West Vector Control District (District) Sphere of Influence (SOI), LAFCO is required to adopt written determinations for the following four items specified in Government Code Section 56425:

1. Present and Planned Land Uses in the Area

Land use is not an issue in evaluating the SOI of a Mosquito and Vector Control District in that the service provided is not conditioned on land use assignment.

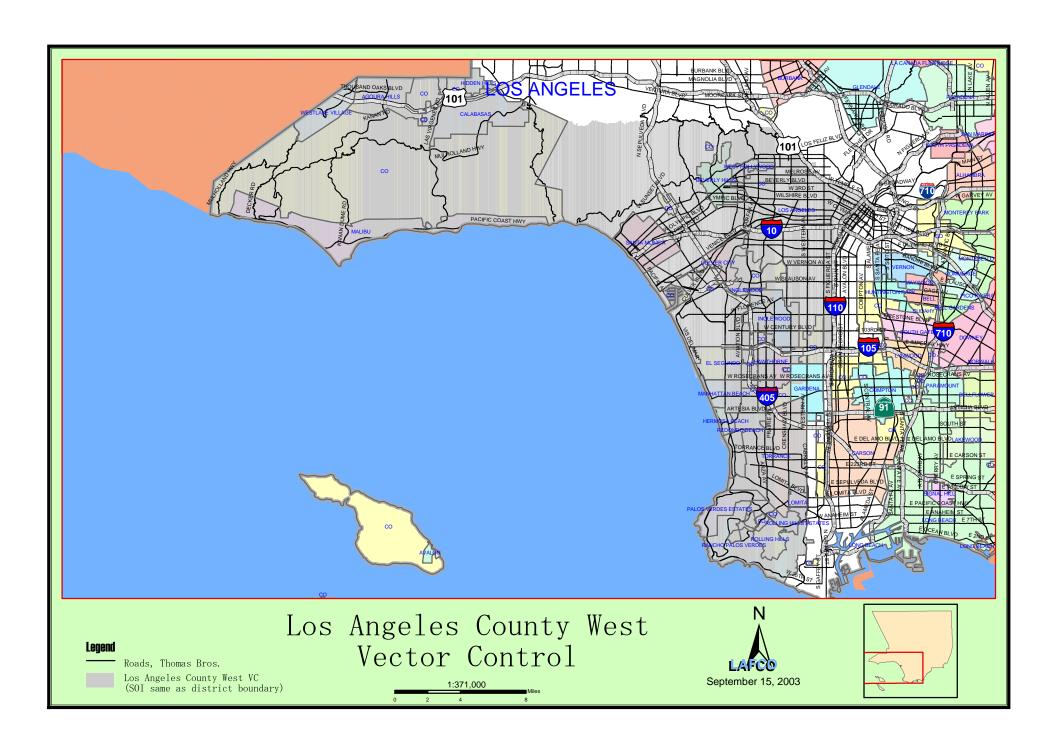
2. Present and Probable Need for Public Facilities and Services in the Area The present facilities are expected to support the services of the existing community boundary, however, due to the expected high growth; expansion of the facilities will have to be continuously evaluated on an as needed basis.

- 3. Present Capacity of Public Facilities and Adequacy of Public Service that the Agency Provides or is Authorized to Provide See 2., above.
- **4.** Existence of any Social or Economic Communities of Interest

 The District boundary includes community service organizations and schools that are serviced by the District through educational programs.

Recommendations

- The Los Angeles County West Vector Control District Sphere of Influence not be expanded or revised at this time.
- The Los Angeles County West Vector Control District Municipal Service Review be approved as recommended.



San Gabriel Valley Mosquito and Vector Control District

The San Gabriel Valley Mosquito and Vector Control District (District) is an Independent Special District that was established on April 12, 1989. The District contains approximately 221 square miles (See enclosed map). The District's boundary and its Sphere Of Influence (SOI) boundary are coterminous with each other. Its boundaries cover the greater portion of the entire San Gabriel Valley. The agencies served by the district are:

Alhambra	Duarte	La Verne	San Dimas
Arcadia	El Monte	L.A. County*	San Gabriel
Azusa	Glendora	Monrovia	Sierra Madre
Bradbury	Industry	Monterey Park	Temple City
Claremont	Irwindale	Pomona	Walnut
Covina	La Puente	Rosemead	West Covina

^{*}Only portions of these agencies are included.

The purpose of the District is to:

- prevent new sources of vectors from developing
- control existing populations of vectors and abate their sources
- enhance the quality of the environment
- protect public health and comfort
- reduce the amount of interaction between humans and vectors
- Set-up and implement an integrated pest management program
- Provide educational programs

The District has a projected balanced budget for Fiscal Year 2003-2004 of \$1,873,879.00. The District has no public debt.

MSR Determinations

In approving a Municipal Service Review (MSR), LAFCO must adopt written determinations for the following nine factors specified in Government Code Section 56430:

1. Infrastructure Needs and Deficiencies

The existing infrastructure adequately supports the present level of administrative services, testing and vehicle dispatch and storage needed to provide all services to the District's area.

2. Growth and Population

The population of the bounded areas is approximately 1,300,000 people including the unincorporated territories. The greatest area of growth is expected to increase

mostly in the eastern and northeastern portion of the District. Estimates of growth have been projected as much as 15% in those areas.

3. Financing Constraints and Opportunities

It is expected that financial growth will increase only to that level needed to service the present boundary areas.

4. Cost-Avoidance Opportunities

The District, like its peer organizations, is vast in size, yet, has a simplicity in organizational structure that keeps it a self contained, well run, entity. The mere distance of one Vector organization to another, or, for that fact, to other like agencies limits cost avoidance opportunities.

5. Opportunities for Rate Restructuring

N/A

6. Opportunities for Shared Facilities

N/A

7. Government Structure Options

Its governing body may not have fewer than five Board Trustees in accordance with it enabling act, however, the District requires that there be a representative from each of the agencies that it serves. Their organizational description and organizational chart reflects a well balanced working unit that is designed to meet the needs of the entire community service area.

8. Management Efficiencies

This district, like the other county abatement districts, is efficient and very well run organizations. Management constantly reviews all aspects of their organization's process for improvement.

9. Local Accountability and Governance

The Board of Trustees meets the second Friday of each month beginning at 7:00 A.M. All meetings are open to the public and must meet the requirements of the Brown Act. The District provides outreach educational activities to the community, to the schools and other activities. Requests can be made via the internet or at the meetings.

Sphere of Influence Determinations

In reviewing and updating the San Gabriel Valley Mosquito and Vector Control District (District) Sphere of Influence (SOI), LAFCO is required to adopt written determinations for the following four items specified in Government Code Section 56425:

1. Present and Planned Land Uses in the Area

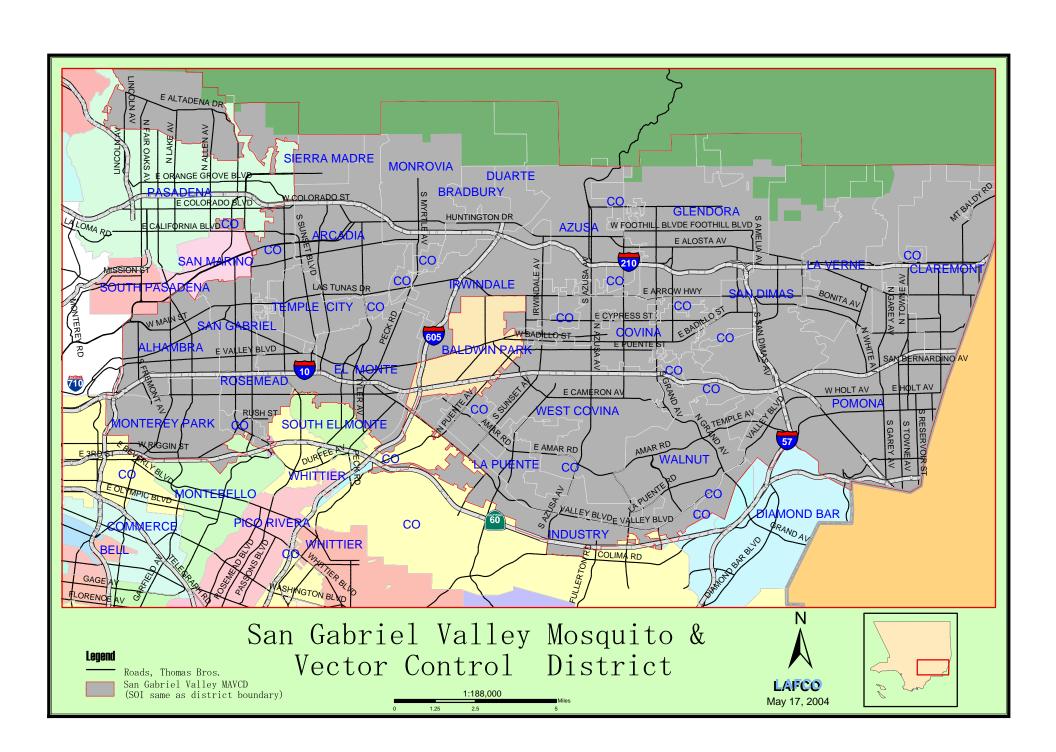
Land use is not an issue in evaluating the SOI of a Mosquito and Vector Control District in that the service provided is not conditioned on land use assignment.

- 2. Present and Probable Need for Public Facilities and Services in the Area The present facilities are expected to support the services of the existing community boundary, however, due to the expected high growth; expansion of the facilities will have to be continuously evaluated on an as needed basis.
- 3. Present Capacity of Public Facilities and Adequacy of Public Service that the Agency Provides or is Authorized to Provide See 2., above.
- **4.** Existence of any Social or Economic Communities of Interest

 The District boundary includes community service organizations and schools that are serviced by the District through educational programs.

Recommendations

- The San Gabriel Valley Mosquito and Vector Control District's Sphere of Influence not be expanded or revised at this time.
- The San Gabriel Valley Mosquito and Vector Control District's Municipal Service Review be approved as recommended.





CHAPTER VII RECREATION & PARKS DISTRICTS



Miraleste Ridgecrest Westfield

CHAPTER VII: Recreation and Park Districts

Enabling Act

(Public Resources Code Section 5780 Et Seq.)

Formation

Territory, whether incorporated or unincorporated, contiguous or noncontiguous, may be included in the district. However, territory that is already within a recreation and park district may not be included within another recreation and park district (Public Resources Code § 5781).

The formation process may be initiated by adoption of a resolution of application by the legislative body of any county or city that contains territory proposed to be included in the district, or by a petition presented to LAFCO signed by 25% of the registered voters within the boundaries of the proposed district (Public Resources Code Sections §§ 5782.1 & 5782.5).

After the formation proceedings have been initiated, LAFCO must conduct a noticed public hearing. After hearing public testimony, the Commission may either; approve, modify, or deny the proposed formation. If it is approved, the Commission also will adopt terms and conditions for the formation, and establish a sphere of influence for the new district. Then the proposed formation is scheduled for a conducting authority hearing where no further modifications may be made.

At the conducting authority hearing, the Commission shall either terminate proceedings if a majority protest exists, or the Commission shall request that an election be called. If an election is called and a majority of the qualified voters of the district vote in its favor, the district shall be formed.

Governing Body

Park and Recreation Districts are governed by a five-member board of directors (Public Resources Code § 5784). The initial board of directors of a district formed on or after January 1, 2002 may be elected or appointed. The method of appointment varies according the whether the district territory is unincorporated or incorporated or a mixture of both. For a detailed discussion of the appointment process, refer to Public Resources Code Sections 5783.1, 5783.5, 5783.7, and 5783.9. For a discussion of the election process for the initial board of directors refer to Public Resources Code Section 5783.11.

Functions

The general powers that the board of directors may exercise are to organize, promote, conduct, and advertise programs of community recreation, including, but not limited to, parks and open space, parking, transportation, and other related services that improve the community's quality of life. The board of directors may also establish systems of recreation and recreation facilities, including, but not limited to, parks and open space and may acquire, construct, improve, maintain, and operate recreation facilities, including, but not limited to parks and open space, both inside and beyond the district's boundaries (Public Resources Code§ 5786). For a listing of specific powers, see Section 5786.1 of the Public Resources Code. A district with all of the powers of a recreation and park district, except the power of eminent domain, also may be formed (Public Resources Code § 5786.5).

There are three Recreation and Park Districts (RPD) with the County of Los Angeles;

- 1. Miraleste RPD
- 2. Ridgecrest RPD
- 3. Westfield RPD

Miraleste Recreation and Park District

The Miraleste Recreation & Park District (RPD) is an Independent Special District, formed on June 14, 1940. The purpose of the RPD is to:

- Provide for the development, operation, and maintenance of parklands.
- Provide residents with public park maintenance of landscape improvements that include medians, parking parcels, cul-de-sacs, and other open spaces.
- Maintain and develop parkland areas in accordance with the needs and wishes of the residents.
- Provide fire prevention and clearing of parkland areas.
- Provide improvement of the trail system accessibility.
- Balance and preserve woodland atmosphere.

Miraleste RPD is comprised of approximately 350 acres, located in the southeast portion in City of Rancho Palos Verdes (See enclosed map). The RPD consists of 390 parcels with a population of 970 people.

The RPD has a projected Fiscal Year 2003-2004 budget of \$118,900.00 revenue, \$118,565.00 expenses, with a year end balance of \$335.00. The RPD has no public debt.

MSR Determinations

In approving a Municipal Service Review (MSR), LAFCO must adopt written determinations for the following nine factors specified in Government Code Section 56430:

1. Infrastructure Needs and Deficiencies

The existing RPD boundary infrastructure, that is, water supply, sewers, natural gas, telephone service and electricity is the responsibility of the City of Rancho Palos Verdes, the County of Los Angeles and other local agencies and/or utilities that serve the PRD. All facilities used are the property of Los Angeles County and maintained by it.

2. Growth and Population

Inasmuch, the RPD area is considered to be built out on all sides, it is expected that population growth will remain static or with minimal further growth.

3. Financing Constraints and Opportunities

It appears that financing will remain constant except for increases that mirror normally expected annual growth costs.

4. Cost-Avoidance Opportunities

The RPD contracts out for maintenance services.

5. Opportunities for Rate Restructuring

N/A

6. Opportunities for Shared Facilities

N/A

7. Government Structure Options

The RPD has a five-member Board of Directors, elected by the residents of the RPD, and confirmed by the Rancho Palos Verdes City Council.

8. Management Efficiencies

In the last five (5) years, the RPD has made capital improvements by installing new automatic sprinklers and new electrical power for landscaping and lighting. This is a very limited operation with un-paid staff.

9. Local Accountability and Governance

The RPD meets every other month. Information is disseminated to residents through newsletters and posting of management notices on the community bulletin board. Agendas are sent to homeowners of the RPD. Residents present concerns by calling the district office or submitting a written complaint or request.

Sphere of Influence Determinations

In reviewing and updating the Miraleste Recreation and Park District (RPD) Sphere of Influence (SOI), LAFCO is required to adopt written determinations for the following four items specified in Government Code Section 56425:

1. Present and Planned Land Uses in the Area

The present land use in the SOI area is low density residential. The boundaries are coterminous within the sphere of influence of the RPD and the community is largely built out.

2. Present and Probable Need for Public Facilities and Services in the Area The RPD provides municipal services to a population of approximately 970 people. These services are described in the MSR on page 1.

3. Present Capacity of Public Facilities and Adequacy of Public Service that the Agency Provides or is Authorized to Provide

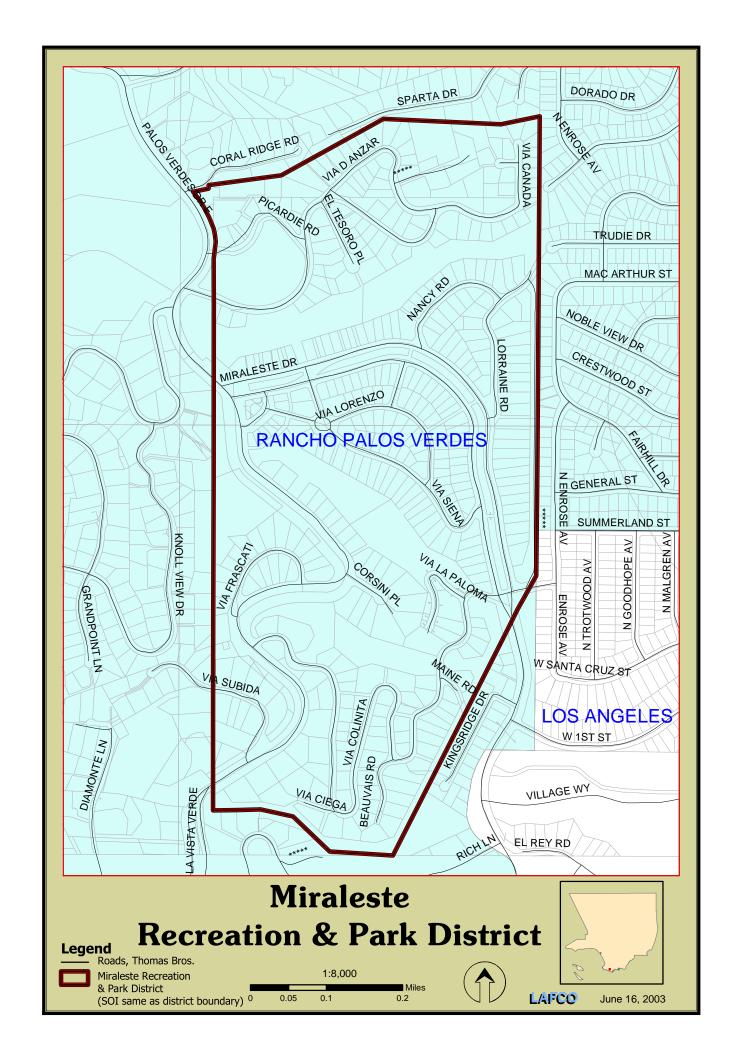
The RPD has the ability or can develop adequate sources to serve the needs of the RPD.

4. Existence of any Social or Economic Communities of Interest

The RPD serves a compact community and has displayed the ability to provide those services which it was formed to provide.

Recommendations

- The Miraleste Recreation & Park District Sphere of Influence not be expanded or revised at this time.
- The Miraleste Recreation & Park District Municipal Service Review be approved as recommended.



Ridgecrest Ranchos Recreation and Park District

The Ridgecrest Ranchos Recreation and Park District (RPD) is an Independent Special District, formed on November 13, 1961. The purpose of the RPD is to:

 Maintain landscaping and at the entrance of the district and provide street lighting, thereby improving the appearance of the community.

Ridgecrest Ranchos RPD is comprised of approximately .11 square miles or 70.4 acres, located in the northeast portion in City of Rancho Palos Verdes (See enclosed map). The RPD consists of 107 households and contains a population of 240 people.

The RPD has a projected Fiscal Year 2003-2004 budget of \$11,508.00 revenue, \$15,025.00 expenses, with a net loss of (\$3,517.00). (\$3,517.00) is applied to a reserve balance of \$14,000.00, decreasing the reserve to \$10,483.00. The fund equity balance for Fiscal Year 2003-2004 is \$21,963.00. The RPD has no public debt.

MSR Determinations

In approving a Municipal Service Review (MSR), LAFCO must adopt written determinations for the following nine factors specified in Government Code Section 56430:

1. Infrastructure Needs and Deficiencies

The existing RPD boundary infrastructure, that is, water supply, sewers, natural gas, telephone service and electricity is the responsibility of the City of Rancho Palos Verdes, the County of Los Angeles and other local agencies and/or utilities that serve the PRD. All facilities used are the property of Los Angeles County and maintained by it.

2. Growth and Population

Inasmuch, the RPD area is considered to be built out on all sides, it is expected that population growth will remain static or with minimal further growth.

3. Financing Constraints and Opportunities

It appears that financing will remain constant except for increases that mirror normally expected annual growth costs.

4. Cost-Avoidance Opportunities

The simplicity of the functional organization does not allow for cost avoidance opportunities.

5. Opportunities for Rate Restructuring

N/A

6. Opportunities for Shared Facilities

N/A

7. Government Structure Options

The RPD has a five-member Board of Directors, elected by the residents of the RPD, and confirmed by the Rancho Palos Verdes City Council.

8. Management Efficiencies

This is a very limited operation with a volunteer staff.

9. Local Accountability and Governance

The RPD meets approximately three times a year. The RPD posts an annual budget for inspection.

Sphere of Influence Determinations

In reviewing and updating the Ridgecrest Ranchos Recreation and Park District (RPD) Sphere of Influence (SOI), LAFCO is required to adopt written determinations for the following four items specified in Government Code Section 56425:

1. Present and Planned Land Uses in the Area

The present land use in the SOI area is low density residential. The boundaries are coterminous within the sphere of influence of the RPD and the community is largely built out.

2. Present and Probable Need for Public Facilities and Services in the Area The RPD provides municipal services to a population of approximately 240 people. These services are described in the MSR on page 1.

3. Present Capacity of Public Facilities and Adequacy of Public Service that the Agency Provides or is Authorized to Provide

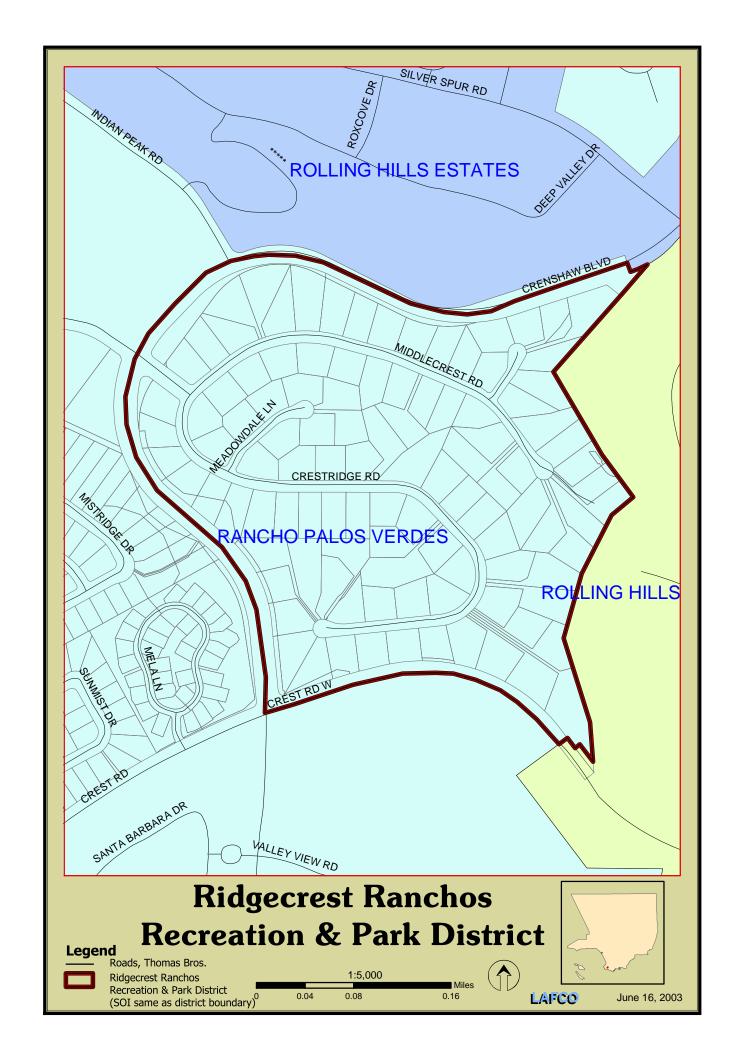
The RPD has the ability or can develop adequate sources to serve the needs of the RPD.

4. Existence of any Social or Economic Communities of Interest

The RPD serves a compact community and has displayed the ability to provide those services which it was formed to provide.

Recommendations

- The Ridgecrest Ranchos Recreation and Park District Sphere of Influence not be expanded or revised at this time.
- The Ridgecrest Ranchos Recreation and Park District Municipal Service Review be approved as recommended.



Westfield Recreation and Park District

The Westfield Recreation and Park District (RPD) is an Independent Special District, formed in August 1957. The purpose of the RPD is to:

 Provide public park maintenance, recreation programs, land use planning, and resource conservation.

Westfield RPD is comprised of approximately .31 square miles or 198.4 acres, located in unincorporated County territory, situated among the Cities of Rolling Hills and Rolling Hills Estates (See enclosed map). The RPD consists of approximately 294 households with a population of 980 people.

The RPD has a Fiscal Year 2002-2003 budget of \$23,699.09 total revenue, \$12399.49 total expenses with a net of \$11,299.60. The RPD has no public debt.

MSR Determinations

In approving a Municipal Service Review (MSR), LAFCO must adopt written determinations for the following nine factors specified in Government Code Section 56430:

1. Infrastructure Needs and Deficiencies

The existing RPD boundary infrastructure, that is, water supply, sewers, natural gas, telephone service and electricity is the responsibility of the County of Los Angeles and other local agencies and/or utilities that serve the PRD.

2. Growth and Population

Inasmuch, the RPD area is considered to be built out on all sides, it is expected that population growth will remain static or with minimal further growth.

3. Financing Constraints and Opportunities

It appears that financing will remain constant except for increases that mirror normally expected annual growth costs.

4. Cost-Avoidance Opportunities

The simplicity of the functional organization does not allow for cost avoidance opportunities.

5. Opportunities for Rate Restructuring

N/A

6. Opportunities for Shared Facilities

N/A

7. Government Structure Options

The CD has a five-member Board of Directors, elected by the residents of the RPD.

8. Management Efficiencies

This is a very limited operation with a volunteer staff. The PRD contracts out for maintenance services.

9. Local Accountability and Governance

The RPD meets monthly. Newsletters are sent to residents with the RPD. Notice of meeting and agenda are posted for viewing at the district entrance.

Sphere of Influence Determinations

In reviewing and updating the Westfield Recreation and Park District (RPD) Sphere of Influence (SOI), LAFCO is required to adopt written determinations for the following four items specified in Government Code Section 56425:

1. Present and Planned Land Uses in the Area

The present land use in the SOI area is low density residential. The boundaries are contiguous within the sphere of influence of the RPD and the community is largely built out.

- 2. Present and Probable Need for Public Facilities and Services in the Area The RPD provides municipal services to a population of approximately 980 people. These services are included, as described in the MSR on page 1.
- 3. Present Capacity of Public Facilities and Adequacy of Public Service that the Agency Provides or is Authorized to Provide

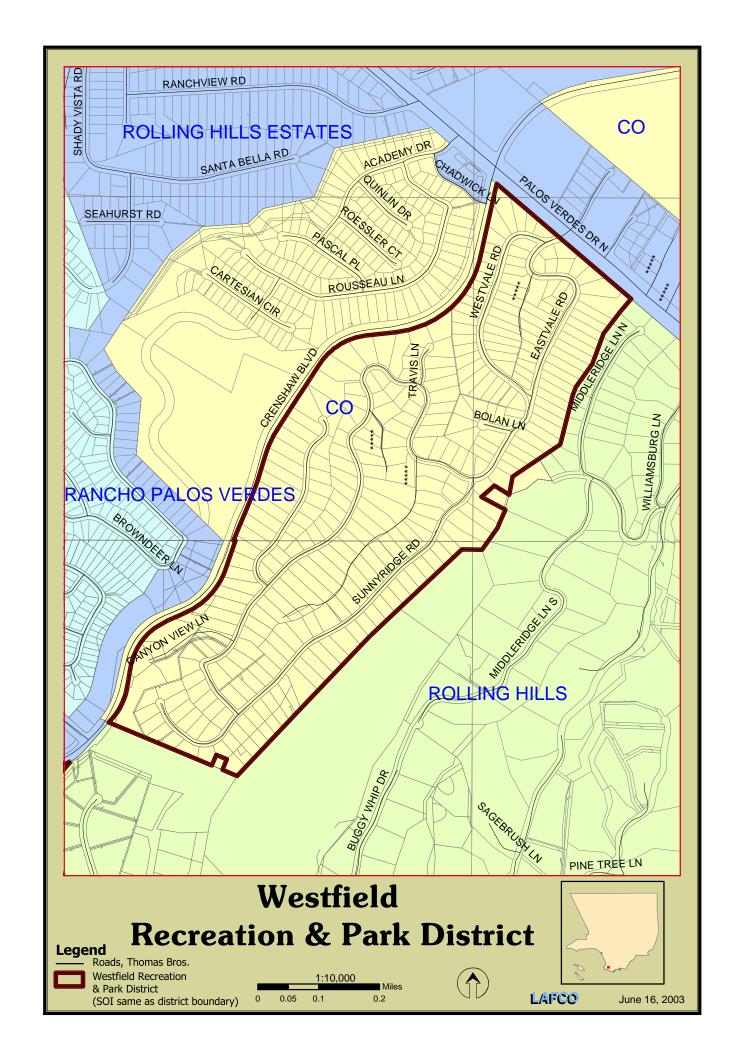
The RPD has the ability or can develop adequate sources to serve the needs of the RPD.

4. Existence of any Social or Economic Communities of Interest

The RPD serves a compact community and has displayed the ability to provide those services which it was formed to provide.

Recommendations

- The Westfield Recreation and Park District Sphere of Influence not be expanded or revised at this time.
- The Westfield Recreation and Park District Municipal Service Review be approved as recommended.





CHAPTER VIII RESOURCE CONSERVATION DISTRICTS





Antelope Valley
Santa Monica
Mountains



CHAPTER VIII: Resource Conservation Districts

Enabling Act

(Public Resources Code Section 9151 Et Seq.)

Formation

A proposal to form a resource conservation district may be initiated by a petition signed by not less than 10% of the registered voters residing in the area to be included in the district (Public Resources Code § 9164). A proposal to form a district may also be initiated by the adoption of a resolution of application by the legislative body of any county or city that contains territory proposed to be included in the district (Public Resources Code § 9167). If the proposed district would include territory in more than one county, the petition is presented to the Executive Officer of the LAFCO in the principal county (Public Resources Code § 9165). The principal county is defined as the county, which contains all or the greatest portion of the privately owned lands within the proposed district (Public Resources Code § 9025).

After the formation proceedings have been initiated with LAFCO, a noticed public hearing is held. After hearing public testimony, the Commission may either; approve, modify, or deny the proposed formation. If it is approved, the Commission also will adopt terms and conditions for the formation, and establish a sphere of influence for the new district. Then the proposed formation is scheduled for a conducting authority hearing where no further modifications may be made. The conducting authority will, within 35 days of the adoption of the Commission's resolution, call and give notice of an election to be held in the territory of the proposed district (Public Resources Code § 9181).

The Commission may order formation of the district without an election, if the Commission finds that the petition filed with LAFCO has been signed by not less than 80% of the registered voters residing within the area to be included in the district. If the formation of the district is order without an election the commission will designate the member of the board of directors (Public Resources Code § 9182).

At the election, if a majority of the qualified voters within the proposed district vote in favor of formation, the district shall be established (Public Resources Code § 9188).

The following territory may be included within the proposed boundaries of a resource conservation district:

1. Those generally of value for agricultural purposes, including farm and range land useful for the production of agricultural crops or for the pasturing of livestock.

- 2. Those necessary for the control of runoff, the prevention of soil erosion, and the development and distribution of water; and
- 3. Those necessary for land improvement, and for fully accomplishing the purposes for which the district is formed (Public Resources Code § 9152).

Governing Body

The governing body of a resource conservation district may be appointed or elected, and is composed of 5, 7, or 9 members (Public Resources Code § 9301)

If formed pursuant to a consolidation or reorganization of two or more districts into a single district, LAFCO may increase the number of directors of the consolidated or reorganized district to 7, 9, or 11. As terms expire, the number of directors shall be reduced through attrition until the number of directors is in conformance with the districts principal act or a larger number specified by LAFCO (Public Resources Code § 9301.1).

Functions

A resource conservation district may be formed for the control of runoff, the prevention or control of soil erosion, the development and distribution of water and the improvement of land capabilities (Public Resources Code § 9151).

There are two Resource Conservation Districts (RCD) in the County of Los Angeles;

- 1. Antelope Valley RCD
- 2. Santa Monica Mountains RCD

Antelope Valley Resource Conservation District

The Antelope Valley Resource Conservation District (RCD) is an Independent Special District, formed as an offshoot of the federal legislation establishing the Soil Conservation Service in response to the "Dust Bowl" crisis of the 1930s. The RCD was formed in 1942 for the purpose of providing leadership and technical assistance to land users in conserving, improving and sustaining natural resources in Los Angeles County. Resource Conservation Districts in general can function as both an enterprise agency and a non-enterprise agency. RCD operates a fully functioning nursery in addition to receiving revenues derived from property taxes.

RCD functions as a primary link between local populations and government on issues relating to conservation. The RCD provides the public with the most up to date scientific information and techniques to manage the natural resources of soil and water. In addition, through contract services with the USDA Natural Resource Conservation, the district provides technical assistance on cropland, rangeland, fish & wildlife, irrigation, erosion control, and wind & water erosion. The RCD takes in much of the Antelope Valley. The RCD provides services to the residents of the City of Santa Clarita and surrounding unincorporated county territory (See enclosed map). Furthermore, the RCD serves both Kern and Ventura Counties.

The RCD has a balanced budget for Fiscal Year 2003-2004 of \$205,000.00. The RCD has no public debt.

MSR Determinations

In approving a Municipal Service Review (MSR), LAFCO must adopt written determinations for the following nine factors specified in Government Code Section 56430:

1. Infrastructure Needs and Deficiencies

The RCD is administered from two locations in the City of Lancaster. The dissemination of educational materials is a primary function of the RCD. Infrastructure does not play a vital role in the services the district provides.

2. Growth and Population

The high desert area has experienced the most accelerated growth in the county of Los Angeles. The district currently estimates its total population at approximately 600,000 people. The RCD has been serving communities such as the City of Santa Clarita, and unincorporated county areas that are not within district or sphere of influence boundaries.

During the 20 year period of 1983 through 2003 the cities of Lancaster and Palmdale have averaged a population growth of 21% to 40% per year. The

surrounding unincorporated County territory located within the district's boundaries has experienced a similar growth rate. While growth and population may not be a driving factor in the provision of services for Resource Conservation Districts, the population increase will impact the demand on issues such as, water quality and quantity, air quality, soil erosion, flooding, and horse management.

3. Financing Constraints and Opportunities

N/A

4. Cost-Avoidance Opportunities

The RCD appears to be an efficiently run organization and currently attempts to keep costs and expenditures in line with revenues.

5. Opportunities for Rate Restructuring

N/A

6. Opportunities for Shared Facilities

N/A

7. Government Structure Options

Currently the district works jointly and/or subcontracts with the USDA Natural Resources Conservation Service on a variety of projects.

8. Management Efficiencies

The district appears to be efficiently run with the majority of the staff are located in the nursery facilities rather than the main office.

9. Local Accountability and Governance

The district's major focus is community outreach and education. Constituents can communicate directly with the district with questions and concerns and district personnel try to resolve the issues as quickly as possible. In addition, the rapport within the community is such that many will visit the nursery in person with questions and/or complaints often obtaining on the spot resolution of issues.

Sphere of Influence Determinations

In reviewing and updating the Antelope Valley Resource Conservation District (RCD) Sphere of Influence, LAFCO is required to adopt written determinations for the following four items specified in Government Code Section 56425:

1. Present and Planned Land Uses in the Area

The current land uses are urban, rural, and protected lands.

2. Present and Probable Need for Public Facilities and Services in the Area

Since the majority of the service provided by the district is educational in nature, the need for public facilities is minimal.

3. Present Capacity of Public Facilities and Adequacy of Public Service that the Agency Provides or is Authorized to Provide

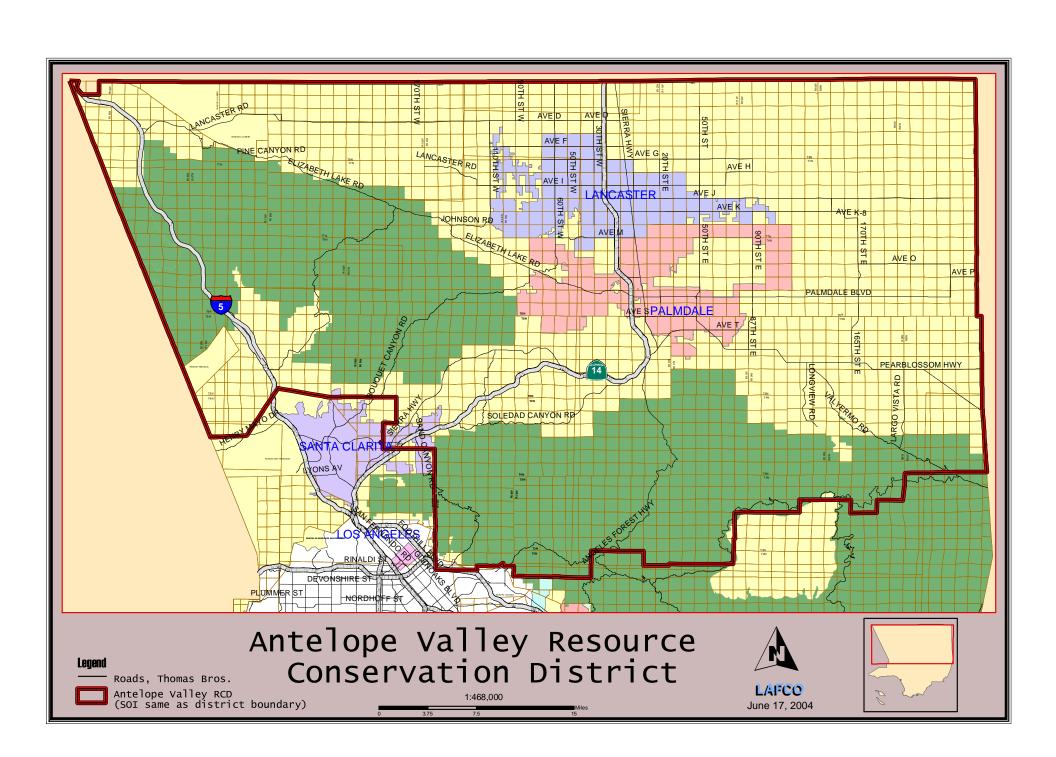
The present capacity of their facilities is adequate for its current level of service. However, in light of the devastation caused by the 2003 wildfires, the District is currently in discussions with the California Department of Forestry (CDF) to spear head the re-seeding of the affected areas. As a result, it is almost certain that the nursery operated by the district will have to expand.

4. Existence of any Social or Economic Communities of Interest

A variety of social and economic communities of interest exist within the district boundaries.

Recommendations

- It is recognized that the RCD has provided services to residents both in the City of Santa Clarita and unidentified areas of the surrounding County unincorporated territory. The RCD recognizes that it will need to work with LAFCO to define an SOI boundary and all potential future annexation areas. Presently, however, staff recommends no change to either the Sphere of Influence or the district boundary until a defined set of boundaries can be determined.
- The Antelope Valley Resource Conservation District Municipal Service Review be approved as recommended.



Santa Monica Mountains Resource Conservation District

The Santa Monica Mountains Resource Conservation District (RCD) is an Independent Special District formed in February 1961. The RCD was established for the purpose of providing technical assistance and resource protection and education programs to landowners. Through its Federal partner, the USDA Natural Resources Conservation Service, the district can provide a wide range of services to local landowners including Emergency Watershed Protection programs. It also provides localized disaster assistance to landowners. The district serves both southern Ventura and northern Los Angeles Counties within its 207 square mile jurisdiction.

The RCD also provides contract services to other agencies including functions such as restoration and re-vegetation services, watershed monitoring, and oak tree monitoring. Although it is non-regulatory, the district has developed successful relationships. Specifically, JPAs and MOUs which leverage the regions resources to accomplish projects. In addition, the RCD provides a variety of educational field programs, including partnering with the Audubon Society, and the Las Virgenes and Los Angeles Unified School Districts. The district is extensively involved in both the Topanga and Malibu Creek watershed community planning and implementation efforts. While the RCD does provide service within the City of Malibu and Topanga State Park, neither of these areas are within the district's current boundary or sphere of influence (See attached map).

The RCD has a balanced budget for Fiscal Year 2003-2004 of \$259,600.00 which includes a budget reserve of \$2,389.00. Each year the RCD activity seeks a variety of grants and contracts with local, state and federal agencies, and organizations. The RCD has no public debt.

MSR Determinations

In approving a Municipal Service Review (MSR), LAFCO must adopt written determinations for the following nine factors specified in Government Code Section 56430:

1. Infrastructure Needs and Deficiencies

The district's primary functions include working with property owners, City, County, State, and Federal agencies and other organizations to develop cooperative watershed protection projects, as well as resource education programs. The district is housed in a 40-year-old mobile home which is inadequate for current and future needs, but it does not prevent the organization from delivering its services.

2. Growth and Population

The RCD has some densely populated areas within their district's boundary. However, the bulk of the district is mountainous and coastal in nature. Population

does not necessarily impact the determination of the sphere of influence for the district. The need to provide additional public educational services through outreach programs and evolving watershed projects will impact the determination of the sphere of influence more so than population.

3. Financing Constraints and Opportunities

N/A

4. Cost-Avoidance Opportunities

The RCD appears to be an efficiently run organization and has been successful in keeping costs and expenditures in line with revenues.

5. Opportunities for Rate Restructuring

N/A

6. Opportunities for Shared Facilities

The district is looking to update its current facilities and is open to shared facility opportunities should something become available.

7. Government Structure Options

Currently the RCD works jointly and/or subcontracts with the Natural Resources Conservation Service of the U.S. Department of Agriculture, the Environmental Protection Agency, National Park Service, California State Parks and Recreation, California Department of Fish and Game, U.S. Fish and Wildlife Service, National Marine Fisheries, California Department of Conservation, and the Los Angeles Regional Water Quality Control Board, etc. The RCD also provides contract services to the Los Angeles County Department of Public Works, City of Calabasas, the Audubon Society and both the Las Virgenes and the Los Angeles Unified School Districts.

8. Management Efficiencies

As the district's efforts are focused on education, research and restoration. It should be noted that staffing is tied directly to the age and space availability of its current location. When new facilities have been obtained an increase in staffing, programs, and resource demonstration offerings will occur.

9. Local Accountability and Governance

The RCD's mission is mainly community outreach and education. The public can call the district directly, attend Board meetings and request that an issue to be placed on the agenda, or present the issue during the public comment portion of the Board meeting. No complaints have been filed with the district within the last several years, or ever been filed in the district's history.

Sphere of Influence Determinations

In reviewing and updating the Santa Monica Mountains Resource Conservation District (RCD) Sphere of Influence, LAFCO is required to adopt written determinations for the following four items specified in Government Section Code 56425:

1. Present and Planned Land Uses in the Area

The topography of the RCD is primarily mountainous with pockets of developed areas, agricultural, developed parkland, golf courses and open space.

- 2. Present and Probable Need for Public Facilities and Services in the Area As much of the service provided by the district is carried out at field sites or is educational in nature, the need for public facilities is minimal. However, the district sees the need to develop a natural resource demonstration center for the public and is currently preparing various options.
- 3. Present Capacity of Public Facilities and Adequacy of Public Service that the Agency Provides or is Authorized to Provide

The present capacity of the district's facilities is just barely adequate for its current level of service. Increase in staff and programs offered increases the need for other larger facilities.

4. Existence of any Social or Economic Communities of Interest

The district does not provide demographic information or services at this time.

Recommendations

- It is recognized that the RCD has provided services to residents both in the City of Malibu and other unidentified areas of the surrounding County unincorporated territories. The RFD recognizes that it will need to work with LAFCO to define an SOI boundary and all potential future annexation areas. Presently, however, staff recommends no change to either the Sphere of Influence or district boundary until a defined set of boundaries can be determined.
- The Santa Monica Mountains Resource Conservation District Municipal Service Review be approved as recommended.

